

# **City of Hawthorne**



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# ENERGY EFFICIENCY CLIMATE ACTION PLAN

DECEMBER 2015

### Prepared for:



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#### Funded by:



Local Government Strategic Plan Strategies Program Under the auspices of the California Public Utilities Commission

#### and



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# **Acronyms**

AB Assembly Bill

ADC Alternative Daily Cover
BAU Business-as-Usual

CAFE Corporate Average Fuel Economy

CH<sub>4</sub> Methane

CAP Climate Action Plan

CARB California Air Resources Board

CEESP California Long Term Energy Efficiency Strategic Plan
CIWMB California Integrated Waste Management Board

CO<sub>2</sub> Carbon Dioxide

CO<sub>2</sub>e Carbon Dioxide Equivalent

CPUC California Public Utilities Commission EECAP Energy Efficiency Climate Action Plan

ELP Energy Leadership Partnership

EO Executive Order GHG Greenhouse Gas

GWP Global Warming Potential

HERO Home Energy Renovation Opportunity

IEAP International Local Government GHG Emissions Analysis Protocol

IFT Inventories, Long-Term Forecasts, and Target-Setting

IPCC Intergovernmental Panel on Climate Change

JWPCP Joint Water Pollution Control Plant

kWh Kilowatt-hour

LCFS Low Carbon Fuel Standard

LGOP Local Government Operations Protocol

MT Metric Tons

NDN Nitrification/denitrification

N<sub>2</sub>O Nitrous Oxide

PACE Property Assessed Clean Energy
RPS Renewable Portfolio Standard
RTP Regional Transportation Plan

SB Senate Bill

SBCCOG South Bay Cities Council of Governments
SBESC South Bay Environmental Services Center
SCAQMD South Coast Air Quality Management District
SCAG Southern California Association of Governments

SCE Southern California Edison

SCG Southern California Gas Company

SEEC Statewide Energy Efficiency Collaborative

SCS Sustainable Communities Strategy

# **Executive Summary**

The City of Hawthorne (City), in concert with the South Bay Cities Council of Governments (SBCCOG), is committed to providing a more livable, equitable, and economically vibrant community and sub-region through the implementation of energy efficiency measures and subsequent reduction of greenhouse gas (GHG) emissions. By using energy more efficiently, Hawthorne will keep dollars in the local economy, create new green jobs, and improve the community's quality of life. The efforts toward increasing energy efficiency described in this report will be done in coordination with the City's other planning and land use decisions. Through this Energy Efficiency Climate Action Plan (EECAP), the City has established goals and policies that incorporate environmental responsibility into its daily management of its community and municipal operations.

# Inventories

The first step in completing the EECAP was to update the City's community GHG emissions inventories. These inventories show us a snapshot of the emissions that the community itself puts into the atmosphere. The City had already completed community inventories for 2005 and 2007, and in 2014, the SBCCOG added inventories for 2010 and 2012. The year 2005 is the base year, which means that future emissions reductions will be measured against emissions that occurred in 2005.

The City's community GHG emissions decreased approximately 1% from 2005 to 2012, falling from 436,622 MT  $CO_2e$  in 2005 to 430,954 MT  $CO_2e$  in 2012. Figure 1 shows the change in emissions levels over time, as well as the amount that each sector (e.g. residential energy, on-road transportation) contributes to the overall GHG emissions.

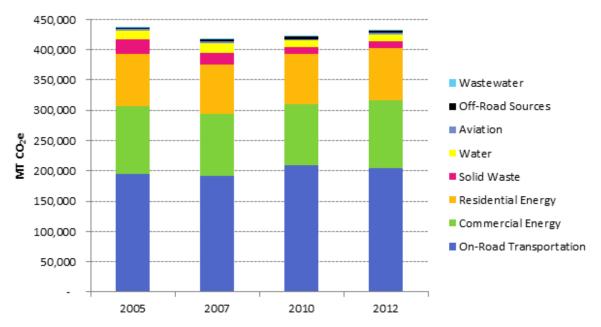


Figure 1 Community Emissions for 2005, 2007, 2010, and 2012

Table 1	Community	y GHG Emissions b	y Sector for 2005 and 2012

Sector	2005 (MT CO₂e)	2012 (MT CO₂e)	% Change 2005 to 2012
On-Road Transportation	195,318	204,687	4.8%
Commercial Energy	112,054	111,024	-0.9%
Residential Energy	85,928	86,214	0.3%
Solid Waste	22,989	12,499	-45.6%
Water	15,511	10,652	-31.3%
Aviation	3,594	2,932	-18.4%
Off-Road Sources	895	2,688	200.3%
Wastewater	333	258	-22.5%
Total	436,622	430,954	-1.3%

Similarly, SBCCOG updated inventories for the City's municipal operations, which now include emissions snapshots for 2005, 2007, 2010, and 2012. Municipal emissions are a subset of community emissions and account for about 2% of community emissions. Even though the municipal emissions are a small portion of the overall community emissions, they represent tremendous opportunity for reductions because these are the emissions that the City has the most direct control over.

From 2005 to 2012, the City reduced its municipal emissions by 18%, from 10,282 MT  $CO_2e$  to 8,390 MT  $CO_2e$ . Figure 2 shows trends in municipal GHG emissions over time as well as sector-level details for the municipal inventories.

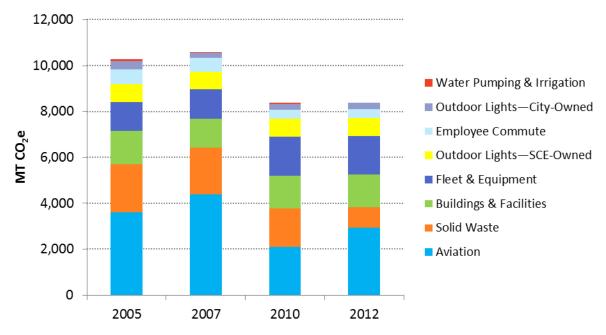


Figure 2 Municipal GHG Emissions by Sector for 2005, 2007, 2010, and 2012

Table 2 Municipal GHG Emissions by Sector for 2005 and 2012

Sector	2005 (MT CO₂e)	2012 (MT CO₂e)	% Change 2005 to 2012
Aviation	3,594	2,933	-18%
Solid Waste	2,100	881	-58%
Buildings & Facilities	1,451	1,425	-2%
Fleet & Equipment	1,258	1,687	34%
Outdoor Lights—SCE-Owned	789	789	0%
Employee Commute	643	384	-40%
Outdoor Lights—City-Owned	372	291	-22%
Water Pumping & Irrigation	75	0	-100%
Total	10,282	8,390	-18%

Note: City-Owned Outdoor Lights includes streetlights, traffic signals, and area lighting. SCE-Owned Outdoor Lights includes streetlights and outdoor lighting.

# Forecasts and Target Setting

The next step in the EECAP process was to estimate future emissions in the City and establish GHG reduction targets. Consistent with the State's adopted AB 32 GHG reduction target, the City is working to reduce emissions back to 1990 levels by the year 2020. This target was calculated as a 15 percent decrease from 2005 levels, as recommended in the AB 32 Scoping Plan. A longer-term goal was established for 2035. The goal for 2035 is to reduce emissions 49% below 2005 levels, which would put the City on a path toward the State's long-term goal to reduce emissions 80% below 1990 levels by 2050 (Table 3).

Table 3 Emissions Reduction Targets for Community and Municipal Operations

	Community	Municipal
2020 Target	15% below 2005 levels	
2020 Emissions Goal (MT CO <sub>2</sub> e)	371,129	8,740
2035 Target	49% below	2005 levels
2035 Emissions Goal (MT CO <sub>2</sub> e)	222,677	5,244

The City's future emissions were estimated using demographic indicators such as population and job growth. Emissions for the City's municipal operations were estimated using the number of staff anticipated in future years. Growth indicators used are shown by sector in Table 4.

Future emissions estimates also included reductions that would happen with implementation of legislation adopted at the State level. That is, some level of emissions reduction is anticipated within the City as a result of policies implemented at the State level, including:

- Low Carbon Fuel Standard
- Assembly Bill (AB) 1493 and Advanced Clean Cars
- California Building Code Title 24
- Renewable Portfolio Standard
- Senate Bill X7-7

Table 4 Growth Factors Used for Forecasting 2012, 2020, and 2035 GHG Emissions

Sector	Demographic Indicator	2012	2020	2035
Residential Energy	Households	28,636	29,500	30,600
Commercial/ Industrial Energy	Jobs	19,912	21,100	21,800
$NA^1$	Population	85,047	89,600	96,300
Solid Waste, Water, Wastewater, Aviation, Off-road Sources	Service Population (Population + Jobs)	104,959	110,700	118,100
Transportation	Vehicle Miles Traveled	415,015,128	404,807,468	420,248,625
Municipal Jobs	Municipal Emissions <sup>2</sup>	245 FT / 97 PT	245 FT / 97 PT	245 FT / 97 PT

<sup>&</sup>lt;sup>1</sup> Not Applicable. Population data are shown for informational purposes but are not used for forecasting any sector.

The resulting projected emissions are considered an "adjusted" business-as-usual (Adjusted BAU) forecast. Historic emissions, Adjusted BAU forecast, and 2020 and 2035 targets are shown in Figure 3 for the community and Figure 4 for municipal operations. For the community, the Adjusted BAU forecast indicates the 2020 and 2035 emissions targets will not be met, and additional measures will be needed to meet the goals. For municipal operations, the Adjusted BAU forecast indicates the 2020 emissions target will be met, but additional measures will be needed to meet the 2035 goal.

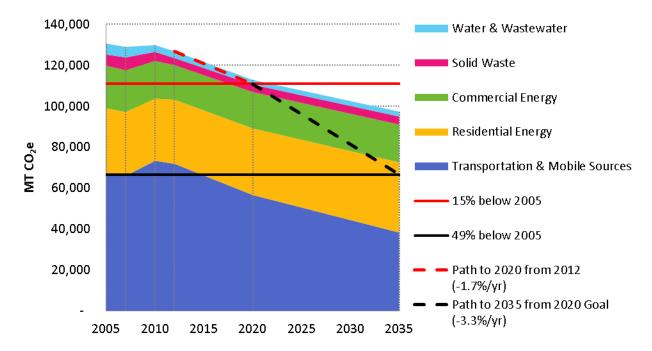


Figure 3 Community Emissions Inventories, Projections, and Targets

<sup>&</sup>lt;sup>2</sup> The number of jobs in the City is used as an indicator for all municipal operation emissions except Aviation, which is forecast consistent with the community forecast (by change in service population).

FT: Full-time employees; PT: Part-time employees.

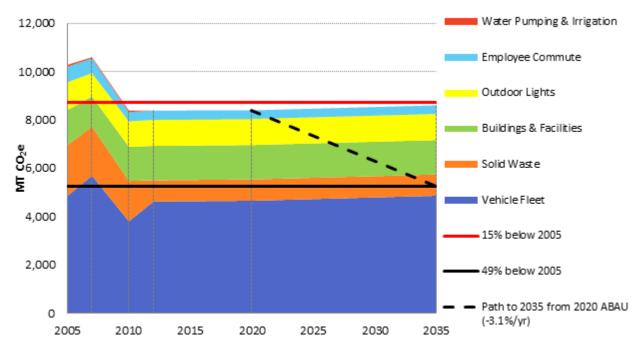


Figure 4 Municipal Emissions Inventories, Projections, and Targets

# **Energy Efficiency Measures**

The City has already demonstrated its commitment to conserve energy and reduce emissions through a variety of programs and policies. Programs to reduce GHG emissions include implementing water efficient landscape ordinance and participation in multiple home financing programs that will allow home and business owners to obtain low-interest loans for implementing energy efficiency in their buildings. In order to reach the reduction target, the City will also consider implementing the additional local reduction measures described in this report. These measures encourage energy efficiency and water conservation. Table 5 and Table 6 summarize the measures that would be implemented to meet the community and municipal GHG reduction goals, respectively, for 2020 and 2035.

Table 5 Community GHG Reduction Strategies

		Reduction	s (MT CO2e)	
Measure No.	Measures	2020	2035	
Goal 1: Increase	Energy Efficiency (EE) in Existing Residential Units			
Measure 1.1	EE Training and Education	Supporti	ng Measure	
Measure 1.2	Increase Participation in Existing EE Programs	64	303	
Measure 1.3	Establish, Promote, or Require Home Energy Evaluations	Supporti	ng Measure	
Measure 1.4	Promote, Incentivize, or Require Residential Home Energy Renovations	12,174	57,825	
Goal 2: Increase	Energy Efficiency in New Residential Development	•		
Measure 2.1	Encourage or Require EE Standards Exceeding Title 24	197	934	
Goal 3: Increase	Energy Efficiency in Existing Commercial Units			
Measure 3.1	EE Training and Education	Supporti	ng Measure	
Measure 3.2	Increase Participation in Existing EE Programs	912	4,331	
Measure 3.3	Promote or Require Commercial Energy Retrofits	17,213 81,759		
Goal 4: Increase	Energy Efficiency in New Commercial Development			
Measure 4.1	Encourage or Require EE Standards Exceeding Title 24	478	2,269	
Goal 5: Increase	Energy Efficiency through Water Efficiency (WE)			
Measure 5.1	Promote or Require WE through SBX7-7	1,017	4,829	
Measure 5.2	Promote WE Standards Exceeding SB X7-7	29	138	
Goal 6: Decrease Energy Demand through Reducing Urban Heat Island Effect				
Measure 6.1	Promote Tree Planting for Shading and EE	238	1,130	
Measure 6.2	Incentivize or Require Light-Reflecting Surfaces	18	84	
Total		32,337	153,601	

Table 6 Municipal GHG Reduction Strategies

		Reduction	s (MT CO2e)
Measure No.	Measures	2020	2035
Goal 1: Participo	ate in Education, Outreach, and Planning for Energy Efficiency		
Measure 1.1	Increase Energy Savings through the SCE Energy Leader Partnership	Supportin	g Measure
Goal 2: Increase	Energy Efficiency in Municipal Buildings		
Measure 2.1	Conduct Municipal Building Energy Audit	Supportin	g Measure
Measure 2.2	Require Green Building Certification	NA	58
Measure 2.3	Participate in Demand Response Programs	Supportin	g Measure
Measure 2.4	Participate in Direct Install Program	36	114
Measure 2.5	Adopt a Procurement Policy for Energy Efficient Equipment	76	238
Measure 2.6	Increase Recycled Water Use	Under Consideration	
Measure 2.7	Utilize an Energy Management System	Supporting Measure	
Goal 3: Increase	e the Energy Efficiency in City Infrastructure		
Measure 3.1	Retrofit Traffic Signals and Outdoor Lighting	514	1,616
Measure 3.2	Upgrade or Incorporate Water-Conserving Landscape	<1	1
Measure 3.3	Plant Trees for Shade and Carbon Sequestration	27	73
Goal 4: Reduce	Energy Consumption in the Long Term		
Measure 4.1	Develop an Energy Reinvestment Fund	Supporting Measure	
Total		653	2,100

# Implementation

To reduce GHG emissions and meet the City's GHG reduction goals, the City must work to fully implement the EECAP. The following section identifies a process for implementation and monitoring for the strategies described. The six step process is summarized in Figure 5.



Figure 5 Process of Implementing the EECAP

Upon successful implementation of this EECAP, the City and its partner agencies will demonstrate the potential economic, social, and environmental benefits of increasing energy efficiency and leading on environmental stewardship within the community.



# Chapter 1 Introduction

The EECAP is the City's plan to become more energy efficient. The City recognizes that energy efficiency is necessary and can be achieved costeffectively. The EECAP is built upon efforts at the Federal, State, regional, and local levels along with the other cities in the South Bay Sub-Region. Through this effort, the City has developed and will implement energy efficiency and greenhouse gas reduction efforts that preserve the City's character while fostering a more sustainable future.

# Purpose and Need for the Energy Efficiency Climate Action Plan

Jurisdictions in California are increasingly facing the need to address climate change and energy efficiency due to increasing energy rates, changing weather and climate conditions, and state mandates. Many communities have taken local control of the issue by developing plans or strategies that will increase energy efficiency and lower GHG emissions in a manner that is most feasible in their community. An Energy Efficiency Climate Action Plan (EECAP) is one such effort. An EECAP evaluates the energy and other resource consumption in a jurisdiction and identifies strategies that will increase the jurisdiction's energy efficiency and lower GHG emissions over time. Development and adoption of this EECAP allows the City of Hawthorne (City) to:

- Understand its municipal and community energy use and GHG emissions now and in the future;
- Identify strategies at the local level that will result in longterm energy efficiency;
- Develop a plan to implement strategies; and
- Monitor and report progress toward energy-efficiency goals.

Further, this EECAP serves as a foundation for developing a comprehensive Climate Action Plan (CAP), which would expand the strategies for reducing GHG emissions to all sectors of the City's economy, including transportation and solid waste.

The EECAP provides the framework to implement and monitor energy efficiency strategies in the City that are feasible, cost-effective, and improve the quality of life for its citizens.

# Alignment with California's Long Term Energy Efficiency Strategic Plan

In September of 2008, the California Public Utilities Commission (CPUC) adopted California's Long-Term Energy Efficiency Strategic Plan (CEESP). The purpose of the plan is to provide a single roadmap for maximum energy savings across major groups and sectors in California. The Strategic Plan presents an integrated framework of goals and strategies for energy efficiency, and affirms the role of energy efficiency as the highest-priority in meeting California's energy needs.

In January of 2011, the CPUC updated the CEESP, which set the following goals for local governments:

- 1. Local governments lead adoption and implementation of "reach" codes stronger than Title 24 on both a mandatory basis and a voluntary basis.
- 2. Strong support from local governments for energy code compliance enforcement.
- 3. Local governments lead by example with their own facilities and energy usage practices.
- 4. Local governments lead their communities with innovative programs for energy efficiency, sustainability, and climate change.
- 5. Local government energy efficiency expertise becomes widespread and typical.

Based on the energy efficiency strategies selected by the City, the EECAP advances these goals. Upon successful implementation of the EECAP, the City can keep dollars in its local economy, create new green jobs, and improve quality of life within its community. The efforts toward energy efficiency improvements and GHG emission reductions are consistent with the goals and policies found in the City's General Plan.

# Regulatory Setting

## Federal and State

In addition to the CEESP, the State and Federal governments promote energy efficiency and GHG emissions reductions through legislation, regulations, planning, policy-making, education, and a variety of programs. The programs most relevant to the EECAP are summarized in Table 7.

2005	Executive Order S-3-05: Reduce emissions to  2000 levels by 2010  1990 levels by 2020  80% below 1990 levels by 2050
2006	Assembly Bill 32: Reduce emissions to 1990 levels by 2020
2009	Senate Bill X7-X: Reduce per-capita water use 20% by 2020
2013	<b>Title 24 Building Efficiency Standards</b> : Increase energy efficiency standards for new building construction.

Table 7 Climate Change Legislation and Policy

Bill & Date of Issuance	Title	Description	Implementing Agency
Public Law (PL) 88-206	Clean Air Act	Federal policy to address global climate change through monitoring, reporting, and regulation of GHG emissions.	USEPA
Executive Order S-3-05 (2005)	Greenhouse Gas Initiative	Set statewide GHG emissions targets to 2000 levels by 2010; 1990 levels by 2020; and 80% below 1990 levels by 2050.	California Air Resources Board (CARB)
Assembly Bill (AB) 32 (2006)	Global Warming Solutions Act	State must reduce GHG emissions to 1990 levels by 2020.	CARB
Senate Bill (SB) 1078, 107, and X1-2, and Executive Order S-14-08 and S-21-09	Renewable Portfolio Standard	California investor-owned utilities must provide at least 33% of their electricity from renewable resources by 2020.	California Public Utilities Commission
SB 1368 (2006)	Emission Performance Standards	Requires the California Public Utilities Commission (CPUC) to establish a performance standard for base-load generation of GHG emissions by investor owned utilities.	California Energy Commission (CEC)
Executive Order S-20-04 (2004)	California Green Building Initiative	Reduce energy use in state-owned buildings 20% from a 2003 baseline by 2015.	CEC
California Code of Regulations (CCR) Title 24	2013 Building Efficiency Standards	Statewide green building code that raises the minimum environmental standards for construction of new buildings in California.	CEC
AB 811 (2008)	Contractual Assessments: Energy Efficiency Improvements	Provides financing to allow property owners to finance renewable energy generation and energy efficiency improvements.	California cities and counties
AB 474 (2009)	Contractual Assessments: Water Efficiency Improvements	Designed to facilitate the installation of permanent water conservation and efficiency improvements on private property through a voluntary financing program between public entities and property owners.	California cities and counties
AB 1493 (2002)	Pavley I and II	GHG emissions must be reduced from passenger vehicles, light-duty trucks, and other non-commercial vehicles for personal transportation.	CARB
Executive Order S-1-07 (2007)	Low Carbon Fuel Standard	The carbon intensity of transportation fuels in California must be lowered 10% by 2020.	CARB
SB X7-7	Statewide Water Conservation	Water suppliers must reduce urban per capita water consumption 20% from a baseline level by 2020.	Department of Water Resources

# Regional

Regional agencies have a role in identifying more localized plans and priorities than the State and Federal governments. Two agencies in particular, the Southern California Association of Governments (SCAG) and the South Coast Air Quality Management District (SCAQMD), provide regional planning and air quality standards that affect the City and can provide funding sources for implementing the EECAP.

### **Southern California Association of Governments**

SCAG undertakes regional planning for the six-county region of Los Angeles, Orange, Riverside, San Bernardino, Imperial, and Ventura counties. SCAG's efforts focus on developing regional strategies to minimize traffic congestion, promote environmental quality, and provide adequate housing. The Regional Comprehensive Plan and Guide sets forth broad goals intended to be implemented by participating local and regional jurisdictions and SCAQMD. SCAG has adopted companion documents to the Regional Comprehensive Plan and Guide, most notably the Regional Transportation Plan.

SCAG worked with the Los Angeles County Metropolitan Transportation Authority, elected officials, and local jurisdictions in Los Angeles County to develop the 2012–2035 Regional Transportation Plan and Sustainable Communities Strategy (RTP/SCS). The long-range plan improves overall mobility, reduces GHG emissions and enhances the quality of life for the region's residents. Approved by state and federal agencies in June 2012, the plan includes \$180 billion in transportation projects for Los Angeles County. The RTP/SCS will be updated every four years and some of the projects will result in benefits to the City and sub-region.

### South Coast Air Quality Management District

The South Coast Air Quality Management Plan (AQMP) is a comprehensive program designed to bring the South Coast Air Basin into compliance with all federal and State air quality standards. The AQMP was prepared and adopted by SCAG and the SCAQMD. Because of the importance of motor vehicles as a pollution source, the AQMP places substantial emphasis on reducing motor vehicle miles traveled. Cities can facilitate this by taking an active role in solving air pollution problems through adoption of trip reduction ordinances at the local level, the adoption of Air Quality Elements of City general plans, and the implementation of land use policies that mitigate the negative traffic impacts of land development. A major strategy for the SBCCOG and the South Bay cities to improve air quality standards and reduce vehicle emissions has been, and will continue to be, to promote alternative fueled vehicles both in municipal fleets and through building the supporting infrastructure in the South Bay sub-region.

# The Role of the South Bay Cities Council of Governments

This EECAP is developed through the South Bay Cities Council of Governments (SBCCOG), which received funding from SCE's 2013-2014 Local Government Partnership Strategic Plan Pilots program. SBCCOG is a joint powers authority of 16 cities and contiguous unincorporated areas of the County of Los Angeles. SBCCOG member cities include Carson, El Segundo, Gardena, Hawthorne, Hermosa Beach, Inglewood, Lawndale, Lomita, Manhattan Beach, Palos Verdes Estates, Rancho Palos Verdes, Redondo Beach, Rolling Hills, Rolling Hills Estates, Torrance, and the Harbor City/San Pedro communities of the City of Los Angeles, along with the County of Los Angeles District 2 and 4 unincorporated areas (Figure 6). The 15 communities served by Southern California Edison (SCE) are participating in this effort. This excludes the City of Los Angeles, which obtains its electricity through the Los Angeles Department of Water and Power.



Source: http://www.southbaycities.org/

Figure 6 South Bay Member Cities

The SBCCOG has demonstrated its commitment to increasing environmental quality and awareness among its residents, local businesses, and jurisdictions while maintaining economic prosperity through effective sub-regional coordination. The effort also helps the SBCCOG meet the first goal (Goal A) of its Strategic Plan for Environment, Transportation and Economic Development: to facilitate, implement and/or educate members and others about environmental, transportation and economic development programs that benefit the South Bay.

SBCCOG has assisted the South Bay sub-region in related programs and policies, including many of the resources identified later in this EECAP. SBCCOG assisted the 15 participating cities to develop individual EECAPs, such as this report, resulting in cost-effectiveness and sub-regional coordination. SBCCOG also developed a sub-regional EECAP that identifies the cumulative efforts for the South Bay and identifies synergies that may compound the success of each city's EECAP by coordinating implementation of shared strategies and positioning the sub-region for unique funding opportunities.

# City Profile

# Setting

The City of Lawndale is a community of approximately 85,000 residents and has over 28,500 households. The City's population is about 55 percent Hispanic, 25 percent African American, 10 percent White, 7 percent Asian, and 4 percent other races/ethnicities.

	2005	2007	2010	2012	% Change 2005-2012
Service Population (Population + Jobs)	105,526	105,550	103,967	104,959	-0.5%
Population	85,030	84,033	84,360	85,047	<1%
Households	28,301	28,291	28,486	28,636	1.2%
Jobs	20.496	21.517	19.607	19.912	-2.8%

Table 8 Demographic Data for 2005, 2007, 2010, and 2012

The median age of residents is 33 and the median household income is the second lowest in the South Bay sub-region (Figure 7).

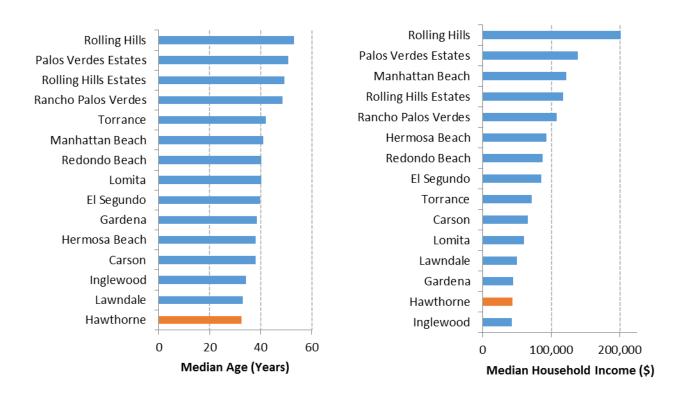


Figure 7 2012 Median Age and Household Income for Cities within the South Bay Sub-region

# **Existing Sustainability Efforts**

The City has a number of policies, plans, and programs that demonstrate its ongoing commitment to sustainability, energy efficiency, and GHG emissions reductions. These are highlighted below.

#### **General Plan Policies**

The City of Hawthorne's General Plan was most recently updated in 1989, and includes the following elements that address climate, air quality, and energy use. The City's Conservation Element includes an air quality section, which discusses joint efforts between local, state, and federal governments to control air pollution, and the challenges the city faces in meeting regional requirements to control air quality, due to heavy air and vehicle traffic as a result of major industrial centers and Hawthorne Municipal Airport. Additionally, the Conservation Element addresses the supply of electrical energy and natural gas, and suggests turning to "other, more expensive forms of energy" when natural gas supplies are depleted. The section prioritizes discovery and development of renewable, non-polluting energy resources for all consumers. On transportation, the Conservation Element encourages alternate modes of travel to help the City contribute to regional air quality improvements. More generally, the Conservation Element encourages a lifestyle that is less dependent on non-renewable energy resources by encouraging alternatives and educating residents about energy efficiency and recycling.

The Circulation Element, also updated in 1989, addresses issues of sustainability, climate change, and air quality less directly than the Conservation Element, and notes that the City of Hawthorne has little direct control over the air quality impacts of vehicular traffic of major freeways running through the city.

Other General Plan Elements, which are tangentially related, include Noise, Land Use, and Open Space Elements.

The City of Hawthorne is currently engaging in a Specific Plan for Downtown Hawthorne, which will present opportunities to create a more bike-able and pedestrian-friendly downtown. This effort is the result of a Strategic Growth Council Grant. Table 9 summarizes these relevant policies.

Table 9 Hawthorne General Plan Policies Related to Energy, Water, and GHG Reductions

Source	Element	Objective	Policy	
	Conservation Element	Air Quality	2.1, 2.2, 2.3, 2.4, 2.5, 2.6	
Energy		Energy Efficiency and Conservation	3.1, 3.2, 3.3, 3.4, 3.7, 3.8, 3.9, 3.10	
Transportation	Circulation Element	Safe and Efficient Movement	1.8, 1.13, 1.16	
Source: City of Hawthorne General Plan (1989)				

#### **Energy Leadership Partnership**



The SCE's Energy Leader Partnership program provides a framework that offers enhanced rebates and incentives to cities that achieve measurable energy savings, reduce peak-time electricity demand and plan for energy efficiency. The program has a tiered incentive structure with threshold criteria required to trigger advancement

to the next level of participation. The City of Hawthorne has achieved the Gold Level in the program, and continues to implement measures to advance to the Platinum Level. Hawthorne was highlighted as an

Integrated Demand Side Management Success Story by Southern California Edison for its participation in the ELP.

### **Property Assessed Clean Energy Financing**

Property Assessed Clean Energy (PACE) is a mechanism to finance energy efficiency, renewable energy, and water conservation upgrades to residential and commercial facilities. Financing is repaid as a special assessment on their property tax, allowing the home- or business owner to finance improvement projects that will result in GHG reductions without needing up-front capital.

The City has joined the Home Energy Renovation Opportunity (HERO) program, which is a PACE program

for residential upgrades, administered by the Western Riverside Council of Governments. Products eligible under the HERO program include lighting upgrades, building insulation improvements, water efficiency enhancement, renewable energy production, water heating technologies, and mechanical system upgrades.



The Hawthorne City Council approved a Resolution to join the Figtree PACE program in July 2013. Figtree

is a PACE program to help commercial and certain residential property owners improve their properties and lower their utility bills with energy efficiency, renewable energy, and water conservation upgrades. The program helps property owners voluntarily finance technologies such as solar panels, cool roofs, insulation, windows, doors, heating and cooling equipment, lighting, and plumbing equipment.



In addition, the City has adopted a resolution to participate in Los Angeles PACE. This financing option is available to Los Angeles County commercial, industrial and multi-family property owners to fund on-site energy efficiency, renewable energy and water-saving improvements. Under the program, the County issues a bond to a lender, which secures funding for the construction of the energy upgrade. Property owners then repay financing twice a year through an assessment on their property tax bill.

#### **Solar Panel Policy**

The City of Hawthorne supports solar energy for its abundance and lack of pollution, and therefore adopted a Solar Panel Policy which requires only a building permit for the installation of solar energy systems. It encourages applicants to consider preservation of the community's residential character while placing and installing systems. The Policy includes a number of design recommendations as well as requirements and plans for the installation to ensure fire safety and aesthetics of the systems.

#### car2go Program

car2go launched in six South Bay cities in spring 2014 including part of the City of Hawthorne. It provides a car sharing service that can reduce the need for second or third vehicles per household. The program will advance the City's sustainability objectives, facilitate efficient use of resources, and reduce traffic congestion and individual vehicle use.

### **Complementary Energy and Conservation Measures**

Finally, SBCCOG recognizes the City of Hawthorne's existing and ongoing efforts in reducing GHG emissions and improving energy efficiency. The City has engaged in a number of energy conservation measures that have been driven by a variety of programs, including the Energy Leader Partnership. These measures are highlighted below

#### **Electricity**

- Installation of a 210kW photovoltaic solar power system on the Memorial Center
- Energy peak load management and demand response programs
- Lighting retrofits of all traffic signals
- Energy efficient outdoor lighting at City Hall and Memorial Center tennis courts.
- Efficiency upgrades of Hawthorne Municipal Pool
- Utilization of SCE's Direct Install program at five City facilities to retrofit over 300 light fixtures with more efficient alternatives

#### **Transportation**

- Pedestrian network improvements and traffic calming measures
- Bike lanes and shared-use paths incorporated into street systems
- Commute Trip Reduction program implemented to encourage carpooling
- Web-based forms to reduce trips to City Hall
- Park-and-Ride lots
- Public education campaign to reduce vehicle-related emissions
- Mixed-use overlay zone for different land uses to make vehicle trips shorter

#### Water

- Water Efficient Landscape Ordinance
- Use of reclaimed water for irrigation purposes
- Installation of water efficient devices and low-flow water fixtures in municipal buildings
- Water efficiency classes for employees and residents

#### Waste

- Paperless office practices
- Compliance with California Integrated Waste Management Board's AB 939 waste reduction requirements
- Free recycling service for all residents and businesses
- Annual household hazardous waste collection events
- Green waste and composting
- Clean fleet collection trucks (also a transportation measure)
- Recycled-content procurement policy

 Installation of 24,000 square feet of rubber sidewalk and rubber mulch, made of 100% recycled tires

#### **Sustainable Practices and Education**

- Quarterly environmental newsletter to all residents and monthly environmental features on community cable television
- Strategies to reduce urban heat-island effect through urban shade trees and reflective surfaces
- Environmentally responsible purchasing
- Local farmers market and a community garden



# Chapter 2 GHG Emissions, Forecasts, and Reduction Targets

# **Key Findings**

#### Community

- The City of Hawthorne decreased emissions 1% from 2005 to 2012, from 436,622 MT CO2e to 430,954 MT CO2e.
- Commercial Energy, Solid Waste, Water, Wastewater, and Aviation sector emissions decreased while On-road Transportation, Residential Energy, and Off-road Sources sectors increased emissions from 2005 to 2012.
- Energy-related emissions account for 45% of the total community emissions.
- Under the Adjusted Business-as-Usual (BAU) forecast, emissions will be 392,117 MT CO₂e in 2020 and 344,693 MT CO₂e in 2035. These emissions levels are 10% and 21% lower than 2005 by 2020 and 2035, respectively.

#### Municipal

- Municipal emissions have decreased 18% from 2005 to 2012, from 10,282 MT CO₂e to 8,390 MT CO₂e
- Emissions in all sectors decreased between 2005 and 2012 except for the Vehicle Fleet & Equipment and SCE-Owned Outdoor Lights.
- Municipal energy use accounts for approximately 2% of all emissions.
- Under the Adjusted BAU forecast, emissions will be 8,397 MT CO₂e in 2020 and 8,604 MT CO₂e in 2035. These emissions levels are 18% lower in 2020 than 2005 and 16% lower than 2005 by 2035.

This chapter describes the City's community and municipal historic energy use and GHG emissions inventories, and projects future usage and emissions for the years 2020 and 2035. The target-setting section describes GHG reduction levels that the City has chosen for 2020 and 2035.

Specifically, this chapter includes (words and phrases in bold are described in Table 10:

- Historic GHG emissions in community inventories and municipal inventories for 2005, 2007, 2010, and 2012;
- Future GHG emissions for 2020 and 2035 under a business-as-usual forecast scenario and adjusted business-as-usual forecast scenario; and
- Reduction targets for 2020 and 20355.

Table 10 Key Terms in this Chapter

Term	Definition
Adjusted business-as-usual	A GHG forecast scenario that accounts for known policies and regulations that will affect future emissions. Generally, these are state and federal initiatives that will reduce emissions from the business-as-usual scenario.
Baseline year	The inventory year used for setting targets and comparing future inventories against.
Business-as-usual	A GHG forecast scenario that assumes no change in policy affecting emissions since the most recent inventory. Changes in emissions are driven primarily through changes in demographics.
Community Inventory	GHG emissions that result from the activities by residents and businesses in the city. An inventory reports emissions that occur over a single calendar year.
Emission factors	The GHG-intensity of an activity.
Municipal Inventory	GHG emissions that result from the activities performed as part of the government operations in the city and are a subset of the community inventory. An inventory reports emissions that occur over a single calendar year.
Reduction targets	GHG emissions levels not to be exceeded by a specific date. Local reduction targets are often informed by state recommendations and different targets may be established for different years.
Sector	A subset of the emissions inventory classified by a logical grouping such as economic or municipal-specific category.

# **GHG** Emissions Inventories

GHG emissions inventories are the foundation of planning for future reductions. Establishing an existing inventory of emissions helps to identify and categorize the major sources of emissions currently being produced. The City has four years of historic inventories, which show the major sources of emissions and how those sources vary over time. The 2005 inventory (for both community and municipal operations) is considered the **baseline year**. A baseline year is established as a starting point against which other inventories may be compared and targets may be set, and is generally the earliest year with a full emissions inventory. The most recent inventory (2012) has the most relevant data for planning purposes, while the interim years (2007 and 2010) provide context and may help identify trends or anomalies.

# **Emissions Reporting**

There are several types of GHGs and each GHG has a different capacity to trap heat. To report GHG emissions as a single number, emissions are reported in carbon dioxide equivalents, or CO<sub>2</sub>e, with each GHG normalized and calculated relative to CO<sub>2</sub> using its GWP. Table 11 describes the GHGs analyzed in this chapter, their symbol, GWP, and primary community sources of emissions. More detail regarding the GHGs can be found in the Inventories, Forecasts, and Target-Setting Report, Appendix A.

Table 11 GHGs Analyzed in the Inventories

Greenhouse Gas	Symbol	Global Warming Potential	Primary Community Sources
Carbon Dioxide	CO <sub>2</sub>	1	Fossil fuel combustion
Methane	CH₄	25	Fossil fuel combustion, landfills, wastewater treatment
Nitrous Oxide	N <sub>2</sub> O	298	Fossil fuel combustion, wastewater treatment

Source: IPCC Fourth Assessment Report, 2007

### **Emissions Sectors**

The inventories identify the major sources of GHGs emissions caused by activities in sectors that are specific to community or municipal activities. A **sector** is a subset of the economy, society, or municipal operations whose components share similar characteristics. An emissions sector can also contain subsectors that provide more specificity about the source of emissions (e.g., natural gas and electricity are subsectors of the energy sector). The sectors evaluated for the inventories are summarized in Figure 8. More detail can be found in Appendix A.

#### **Community Sectors**

# **Commercial/Industrial Energy** includes emissions from electricity and natural gas consumption in non-residential buildings and facilities (including outdoor lighting) in the City.

**Residential Energy** includes emissions from electricity and natural gas consumption in residential buildings in the City.

**On-road Transportation** includes emissions from vehicles traveling (wholly or partially) within the City.

**Solid Waste** includes emissions from waste that is generated in the community and sent to landfills.

**Water** includes emissions from the electricity used to source, treat, and deliver imported water in the community that is not accounted for in the community utility data.

**Wastewater** includes emissions from treating wastewater generated in the community.

**Off-road Sources** include emissions from operating equipment for construction, commercial, light industrial and agricultural activities; lawn and garden equipment; and recreational vehicles such as all-terrain vehicles.

**Aviation** includes emissions from jet and aviation fuel consumed at the Hawthorne Municipal Airport, a municipally-owned airport.

### **Municipal Sectors**

**Buildings and Facilities** includes energy use by the government, including electricity and natural gas.

**SCE-owned Streetlights** includes energy for streetlights on fixtures owned by SCE.

**City-owned Outdoor Lights** includes energy for streetlights and traffic signals on fixtures owned by the City.

**Water Pumping & Irrigation** includes energy for water pumping and irrigation.

**Vehicle Fleet & Equipment** includes emissions from vehicles owned or operated by the government or contracted by the City for services such as street cleaning. It also includes equipment, such as emergency generators.

**Employee Commute** includes emissions from fuel use in vehicle trips by municipal employees commuting to and from work in the City.

**Solid Waste** includes emissions from waste generated by municipal employees or at municipally-owned facilities.

**Aviation** includes emissions from aircraft fuels (Jet A and Aviation gasoline) consumed at the Hawthorne Municipal Airport, a municipally-owned airport.

Figure 8 Community and Municipal GHG Emission Sectors

# **Calculation Methodology**

GHG emissions were calculated using activity data available (e.g., kilowatt-hours of electricity) for each sector and protocols for converting activity data to emissions output using relevant emission factors. Emission factors relate the activity to GHG emissions and may vary by year (e.g., for electricity) and often are not affected by local actions or behavior, unlike activity data. The U.S. Community Protocol for Accounting and Reporting Greenhouse Gas Emissions (ICLEI 2012) and the Local Government Operations Protocol for the Quantification and Reporting of GHG Emissions Inventories (LGOP) (CARB 2010) were the primary protocols used for developing the community and municipal inventories, respectively. Activity data are reported in the community and municipal emissions subsections below, and emission factors are detailed in Appendix A.

# **Community Emissions**

The City of Hawthorne reduced emissions 1% from 2005 to 2012, from 436,622 MT CO₂e to 430,954 MT CO₂e. Commercial Energy, Solid Waste, Water, Wastewater, and Aviation sector emissions decreased while On-road Transportation, Residential Energy, and Off-road Sources sectors increased emissions from 2005 to 2012.

As shown in Table 12 and Figure 9, the Transportation sector was the largest contributor to emissions in both 2005 (45%) and 2012 (47%) by producing 195,318 MT CO<sub>2</sub>e in 2005 and 204,687 MT CO<sub>2</sub>e in 2012. This change represents a 5% increase in emissions from 2005 to 2012. Commercial/Industrial energy is the second-largest contributor to emissions, contributing 26% of total emissions in both 2005 and 2012. While the proportion of emissions did not change over time, the total emissions decreased by almost 1% from 2005 to 2012, from 112,054 MT CO<sub>2</sub>e to 111,024 MT CO<sub>2</sub>e. The proportion of emissions from the Residential sector was also steady, at 20% in 2005 and 2012, although total emissions increased by less than 1%, from 85,928 MT CO<sub>2</sub>e in 2005 to 86,214 MT CO<sub>2</sub>e in 2012. Solid waste comprised 5% of the total (22,989 MT CO<sub>2</sub>e) in 2005, but was reduced to 3% of the total (12,499 MT CO<sub>2</sub>e) in 2012. Water, Wastewater, Aviation, and Off-road sources made up the remaining emissions in each year. Water, Wastewater, and Aviation emissions declined from 2005 to 2012; however, off-road sources increased 200% (from 895 to 2,688 MT CO<sub>2</sub>e) in the same period. Off-road sources comprise a very small percentage of overall emissions (1%), but are variable primarily due to construction-related emissions, which are based on the level of development estimated in the City each year.

Table 12 Community GHG Emissions by Sector for 2005 and 2012

Sector	2005 (MT CO₂e)	2012 (MT CO₂e)	% Change 2005 to 2012
On-road Transportation	195,318	204,687	4.8%
Commercial Energy	112,054	111,024	-0.9%
Residential Energy	85,928	86,214	0.3%
Solid Waste	22,989	12,499	-45.6%
Water	15,511	10,652	-31.3%
Aviation	3,594	2,932	-18.4%
Off-Road Sources	895	2,688	200.3%
Wastewater	333	258	-22.5%
Total	436,622	430,954	-1.3%

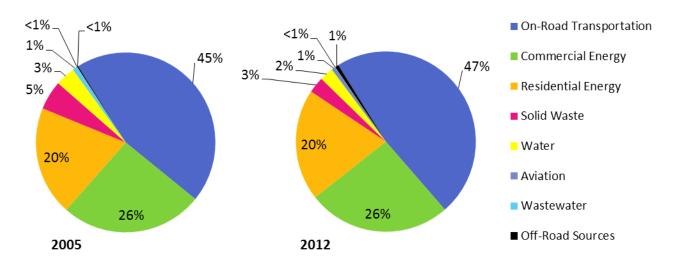


Figure 9 Community GHG Emissions by Sector for 2005 and 2012

Figure 10 shows the GHG emissions by sector for all inventory years. Emissions are variable among the inventory years, and may reflect changes in the economy, weather, and programs implemented to reduce emissions.

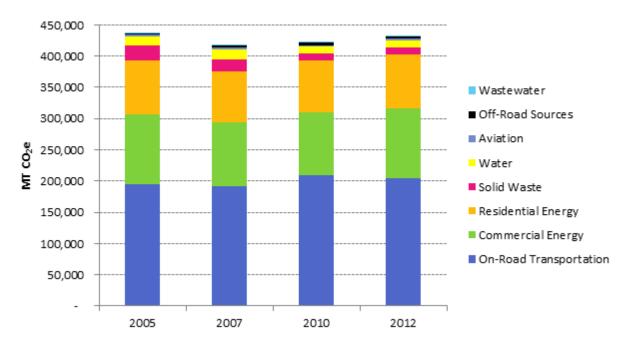


Figure 10 Community GHG Emissions for 2005, 2007, 2010, and 2012

Table 13 summarizes activity data for each sector and subsector. The activity data show that vehicle miles traveled, electricity (Residential and Commercial/Industrial), and recycled water use increased from 2005 to 2012, while natural gas (Residential and Commercial/Industrial), solid waste, and aviation fuel consumption decreased from 2005 to 2012. Wastewater and Off-road emissions use indicator data to

attribute county-level emissions to the City and the indicator data are also shown in Table 13. Notably, while On-road Transportation emissions increased 5% between 2005 and 2012, vehicle miles traveled increased by nearly 11%. The difference reflects that for each vehicle mile traveled, fewer emissions are generated due to improvements in the fuel efficiency of vehicles.

Table 13 Activity Data used in 2005, 2007, 2010, and 2012 Community Inventories

Sector	2005	2007	2010	2012	% Change 2005 to 2012		
On-road Transportation							
Total Vehicle Miles Traveled	374,554,203	368,857,365	415,367,227	415,015,128	10.8%		
Residential Energy							
Electricity (kWh)	103,829,746	107,529,768	105,656,119	107,651,711	3.7%		
Natural Gas (therms)	10,227,543	9,717,264	9,908,848	9,739,431	-4.8%		
Commercial/Industrial Energy							
Electricity (kWh)	279,650,071	286,078,014	278,252,280	282,001,330	0.8%		
Natural Gas (therms)	5,096,096	3,750,945	3,732,998	3,920,087	-23.1%		
Solid Waste							
Landfilled (tons)	92,415	75,587	49,105	50,750	-45.1%		
ADC (tons) <sup>1</sup>	2,804	1,566	227	77	-97.3%		
Water and Wastewater							
Water (MG)	2,915	2,915	2,675	2,880	-1.2%		
Recycled Water (MG)	48	48	56	66	37.8%		
Wastewater (City portion of countywide residents)	0.87%	0.86%	0.86%	0.86%	-0.7%		
Aviation <sup>2</sup>							
Jet A fuel	275,195	335,100	157,002	214,562	-22.0%		
Aviation Fuel	109,503	135,752	69,075	100,699	-8.0%		
Off-road sources³ (% of LA County emissions attributed to the City)							
Lawn & Garden (% Households)	0.89%	0.88%	0.82%	0.83%	-6.9%		
Construction (% Building permits)	0.29%	0.79%	1.82%	0.85%	190.6%		
Industrial (% Manufacturing jobs)	0.58%	0.61%	0.61%	0.61%	5.1%		
Light Commercial (% Other jobs)	0.44%	0.46%	0.46%	0.46%	4.7%		
Recreation (Population weighted by income)	0.67%	0.67%	0.68%	0.69%	3.4%		
Agriculture (% Ag. Jobs)	0.00%	0.00%	0.07%	0.07%			

ADC is Alternative Daily Cover, which is green waste (grass, leaves, and branches) that is used to cover landfill emissions. They are reported separately by CalRecycle and therefore shown separately here.

<sup>&</sup>lt;sup>2</sup> Jet A and Aviation Fuel are used at the Hawthorne Municipal Airport. Each fuel type has a different emission factor; therefore activity data are reported separately.

<sup>&</sup>lt;sup>3</sup> Off-road emissions are available at the county level through CARB's OFFROAD model. Emissions attributable to the City were derived using indicator data related to the off-road source. For example, the percentage of households in the City compared to the county was used to attribute the same percentage of lawn & garden equipment emissions to the City.

## **Municipal Emissions**

Emissions from the City's municipal operations account for approxiamately 2% of community emissions and have decreased 18% from 2005 to 2012, from 10,282 MT CO₂e to 8,390 MT CO₂e. The City's Airport is the sector with the largest percentage of emissions in 2005 and 2012 (35% for both years), although emissions from this sector decreased 18% over the period, from 3,594 MT CO₂e to 2,933 MT CO₂e (Figure 11). The second largest-emitting sector for 2005 was Solid Waste (20%). Solid Waste emissions dropped 58% (from 2,100 MT CO₂e to 881 MT CO₂e) by 2012, and Vehicle Fleet & Equipment sector emissions rose 34% (from 1,258 MT CO<sub>2</sub>e to 1,687 MT CO<sub>2</sub>e), making Vehicle Fleet & Equipment the second largest emitter in 2012 (20%). Buildings & Facilities remained fairly constant, decreasing only 2% (1,451 MT CO₂e to 1,425 MT CO<sub>2</sub>e) between 2005 and 2012, constituting 14% of total emissions in 2005 and 17% in 2012. The Employee Commute sector decreased its emissions by 40%, from 643 MT CO₂e in 2005 to 384 MT CO<sub>2</sub>e in 2012, accounting for 6% of total emissions in 2005 and 5% in 2012. City-Owned Outdoor Lights decreased its emissions by 22% from 2005 and 2012, form 372 MT CO2e to 291 MT CO2e, making it 4% of the total emissions in 2005 and 3% in 2012. Some City-Owned Outdoor Lights accounts have been recategorized to SCE-Owned Outdoor Lights from 2005 to 2012 for improved accuracy of categorization. This change may partially contribute to the decrease in City-Owned Outdoor Lights emissions. Emissions from SCE-Owned Outdoor Lights remained constant at 789 MT CO₂e. The Water Pumping & Irrigation sector did not report activity in 2012<sup>1</sup>. Emissions changes from 2005 to 2012 are detailed in Table 14.

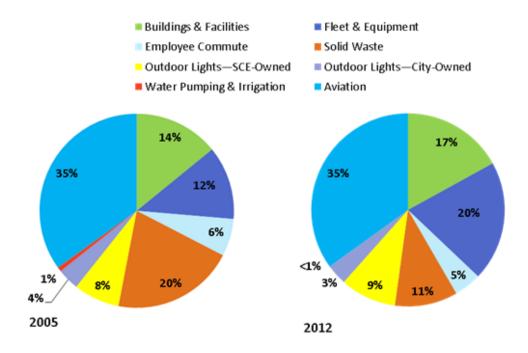


Figure 11 Municipal GHG Emissions by Sector for 2005 and 2012

<sup>&</sup>lt;sup>1</sup> Data were indicated as "not available."

Table 14 Municipal GHG Emissions by Sector for 2005 and 2012

Sector	2005 (MT CO₂e)	2012 (MT CO₂e)	% Change 2005 to 2012
Aviation	3,594	2,933	-18%
Solid Waste	2,100	881	-58%
Buildings & Facilities	1,451	1,425	-2%
Fleet & Equipment	1,258	1,687	34%
Outdoor Lights—SCE-Owned	789	789	0%
Employee Commute	643	384	-40%
Outdoor Lights—City-Owned	372	291	-22%
Water Pumping & Irrigation	75	0	-100%
Total	10,282	8,390	-18%

Note: City-Owned Outdoor Lights includes streetlights, traffic signals, and area lighting. SCE-Owned Outdoor Lights includes streetlights and outdoor lighting.

Figure 12 shows the municipal GHG emissions by sector for all inventory years and activity data are shown in Table 15.

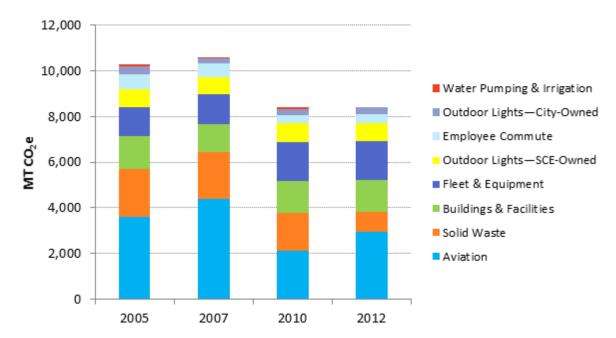


Figure 12 Municipal GHG Emissions for 2005, 2007, 2010, and 2012

Table 15 Activity Data used in 2005, 2007, 2010, and 2012 Municipal Inventories

Sector	2005	2007	2010	2012	% Change 2005 to 2012
Buildings & Facilities					
Electricity (kWh)	3,850,889	3,372,179	2,739,904	2,504,992	-35%
Natural Gas (therms)	52,696	51,307	117,279	110,381	109%
Outdoor Lights					
City-Owned (kWh)	1,225,637	760,570	871,428	905,023	1,225,637
SCE-Owned (kWh)	2,598,700	2,595,114	2,792,880	2,452,990	2,598,700
Fleet & Equipment					
City-Owned Fleet					
Gasoline (gallons) <sup>1</sup>	97,567	98,951	102,487	102,487	5%
Diesel (gallons) <sup>1</sup>	5,893	8,081	4,765	4,765	-19%
CNG (standard cubic feet)	802,856	816,251	744,442	744,442	-7%
Contracted Fleet					
Gasoline (gallons) <sup>1</sup>	5,220	5,220	11,046	11,046	112%
Diesel (gallons)	12,200	12,600	49,241	49,241	304%
LPG (gallons)	14,899	14,899	10,487	10,487	-30%
Employee Commute <sup>1,2</sup>					
Gasoline (VMT)	1,501,786	1,446,002	908,098	908,098	-40%
Diesel (VMT)	2,452	2,641	7,544	7,544	208%
# FTE	370	365	294	294	-21%
Solid Waste <sup>3</sup>					
Generated Waste (tons)	3,715	3,580	3,580	3,580	-4%
Water Pumping & Irrigation <sup>4</sup>					
Electricity (kWh)	248,167	161,379	208,150	0	-100%
Aviation <sup>5</sup>					_
Aviation Gasoline (gallons)	109,503	135,752	69,075	100,699	-8%
Jet A Fuel (gallons)	275,195	335,100	157,002	214,562	-22%

Data for 2010 were not available; therefore, activity data from 2012 data was used as a proxy.

# Inventory Forecasts

## **Business-as-Usual Forecasts**

The BAU forecasts estimate future emissions using current (2012) consumption patterns and emission factors with the anticipated growth in the City. Anticipated growth is estimated using data from regional planning scenarios developed by the Southern California Association of Governments (SCAG), the City, and other relevant sources. The most relevant growth factors are used to project emissions by sector. Compound annual growth rates were developed using the growth projections from 2012 to 2020 and from 2021 to 2035, as shown Table 16.

<sup>&</sup>lt;sup>2</sup> Employee Commute survey conducted in 2014 and adjusted based on the number of employees in 2010 and 2012

<sup>&</sup>lt;sup>3</sup> Data for 2010 and 2012 were not available; therefore, activity data from 2007 data was used as a proxy.

<sup>&</sup>lt;sup>4</sup> The Water Pumping & Irrigation sector did not report activity in 2012.

<sup>&</sup>lt;sup>5</sup> Jet A and Aviation Fuel are used at the Hawthorne Municipal Airport. Each fuel type has a different emission factor; therefore activity data are reported separately.

In general, the City is expecting modest growth to 2020 and 2035 as population, housing, and jobs are all expected to increase. SCAG is projecting fewer vehicle miles traveled from 2012 to 2020 despite population and job growth, but that trend is reversed after 2020, when vehicle miles traveled will again increase. Due to the relatively low growth, the City does not anticipate major staffing changes in its government services.

Table 16 Growth Factors for 2012, 2020, and 2035

Sector	Demographic Indicator	2012	2020	2035	2012-2020 CAGR	2020-2035 CAGR
Residential Energy	Households	28,636	29,500	30,600	0.37%	0.24%
Commercial/Industrial Energy	Jobs	19,912	21,100	21,800	0.73%	0.22%
NA <sup>1</sup>	Population	85,047	89,600	96,300	0.65%	0.48%
Solid Waste, Water, Wastewater, Aviation, Off-road Sources	Service Population (Population + Jobs)	104,959	110,700	118,100	0.67%	0.43%
Transportation	Vehicle Miles Traveled	415,015,128	404,807,468	420,248,625	-0.31%	0.25%
Municipal Jobs	Municipal Emissions <sup>2</sup>	245 FT / 97 PT	245 FT / 97 PT	245 FT / 97 PT	0%	0%

<sup>1</sup> Not Applicable. Population data are shown for informational purposes but are not used for forecasting any sector.

CAGR: Compound annual growth rate.

## **Community Business-as-Usual Forecast**

The City's BAU emissions in 2020 are estimated to be 437,075 MT  $CO_2e$ , or a 0.1% increase from baseline (2005) emissions. By 2035, emissions are estimated to increase 4% from the baseline level to 453,966 MT  $CO_2e$  (Table 17).

Table 17 Community BAU Forecast

Sector	2005 (MT CO₂e)	2012 (MT CO₂e)	2020 (MT CO <sub>2</sub> e)	% Change 2012-2020	2035 (MT CO₂e)	%Change 2012-2035
On-Road Transportation	195,318	204,687	200,776	-2%	208,434	2%
Commercial Energy	112,054	111,024	117,053	5%	120,936	9%
Residential Energy	85,928	86,214	88,702	3%	92,009	7%
Solid Waste	22,989	12,499	13,152	5%	14,031	12%
Water	15,511	10,652	11,208	5%	11,958	12%
Wastewater	333	258	271	5%	290	12%
Aviation and Off-Road Sources <sup>1</sup>	4,489	5,620	5,913	5%	6,308	12%
Total	436,622	430,954	437,075	1%	453,966	5%
% Change from 2005		-1.3%	0.1%		4.0%	

<sup>&</sup>lt;sup>1</sup> The forecasting tool combines the emissions from the Aviation and Off-road Sources sectors.

<sup>&</sup>lt;sup>2</sup> The number of jobs in the City is used as an indicator for all municipal operation emissions except Aviation, which is forecast consistent with the community forecast (by change in service population).

FT: Full-time employees; PT: Part-time employees

## **Municipal Business-as-Usual Forecast**

The City is not anticipating much growth in city services by 2020 or 2035 from current (2012) levels; therefore, the activity data for all sectors except Aviation (reported with Vehicle Fleet in forecasts) are assumed to remain constant from 2012. Aviation, as described in the Community section, is expected to increase proportionally to the change in service population (population + employees). Therefore, the emissions in 2020 and 2035 will be similar to those in 2012 under a BAU scenario (Table 18). However, since 2012 emissions were lower than the baseline, future municipal emissions are also projected to be significantly lower than in 2005. In 2020, municipal emissions are estimated to be 17% below baseline emissions and in 2035 emissions are estimated to be 15% lower than in 2005.

		•				
Sector	2005 (MT CO <sub>2</sub> e)	2012 (MT CO <sub>2</sub> e)	2020 (MT CO <sub>2</sub> e)	% Change 2012-2020	2035 (MT CO₂e)	% Change 2012-2035
Vehicle Fleet <sup>1</sup>	4,852	4,620	4,773	3%	4,979	8%
Solid Waste	2,100	881	881	0%	881	0%
Buildings & Facilities	1,451	1,425	1,425	0%	1,425	0%
Outdoor Lights <sup>2</sup>	1,161	1,080	1,080	0%	1,080	0%
Employee Commute	643	384	384	0%	384	0%
Water Pumping & Irrigation <sup>3</sup>	75	0	0		0	
Total	10,282	8,390	8,543	2%	8,749	4%
% Change from 2005		-18%	-17%		-15%	

Table 18 Municipal BAU Forecast

## Adjusted Business-as-Usual Forecasts

State measures have been approved and/or adopted that will reduce GHG emissions in the City. These measures do not require additional local action, but should be accounted for in the City's emissions forecasts to provide a more accurate picture of future emissions and the level of local action needed to reduce emissions to levels consistent with State recommendations. This forecast is called the Adjusted BAU forecast. The legislation is described briefly below.

**Low Carbon Fuel Standard.** The Low Carbon Fuel Standard (LCFS) was developed as a result of Executive Order S-1-07, which mandates that the carbon intensity of transportation fuels in California are lowered 10% by 2020. The State is currently implementing this standard, which is being phased in and will achieve full implementation in 2020.

Assembly Bill (AB) 1493 and Advanced Clean Cars. AB 1493 directed CARB to adopt GHG standards for motor vehicles through model year 2015 that would result in reductions in GHG emissions by up to 25% in 2030. In addition, the State's Advanced Clean Cars program includes additional components that will further reduce GHG emissions statewide, including more stringent fuel efficiency standards for model years 2017—2025 and support infrastructure for the commercialization of zero-emission vehicles. CARB

<sup>&</sup>lt;sup>1</sup> Vehicle Fleet includes both Vehicle Fleet & Equipment and Aviation. SEEC reports them together in forecasts.

Outdoor Lights includes both SCE-Owned and City-Owned Outdoor Lights. SEEC reports them together in forecasts.

Water Pumping & Irrigation data from 2012 was not available; therefore, the forecasts are also 0.

anticipates additional GHG reductions of 3% by 2020, 27% by 2035, and 33% by 2050<sup>2</sup>. These are also known as "Pavley I" and "Pavley II" regulations.

California Building Code Title 24. California's building efficiency standards are updated regularly to incorporate new energy efficiency technologies. The code was most recently updated in 2013 and went into effect for new development in 2014. For projects implemented after January 1, 2014, the California Energy Commission estimates that the 2013 Title 24 energy efficiency standards will reduce consumption by an estimated 25% for residential buildings and 30% for commercial buildings, relative to the 2008 standards. These percentage savings relate to heating, cooling, lighting, and water heating only; therefore, these percentage savings were applied to the estimated percentage of energy use by Title 24.

Renewable Portfolio Standard. The Renewable Portfolio Standard (RPS) requires energy providers to derive 33% of their electricity from qualified renewable sources. This is anticipated to lower emission factors (i.e., fewer GHG emissions per kilowatt-hour used) statewide. Therefore, reductions from RPS are taken for energy embedded in water, which uses energy sources throughout the state to move from the water source area to the City. However, no credit was taken for this measure for the SCE service region (i.e., for residential and commercial electricity used in the City supplied by SCE). Analysis of SCE's current portfolio and the sources needed to replace the nuclear generation that has been taken out of service has revealed great uncertainty in how SCE's emission factors may change over time. Therefore, the emission factor used in the 2012 inventory and the BAU forecast was also used in the Adjusted BAU forecast.

**Senate Bill X7-7.** California's SB X7-7 requires water suppliers to reduce urban per capita water consumption 20% from a baseline level by 2020. The City is supplied by Golden State Water and the California Water Service Company. The reductions in GHG emissions from SB X7-7 were calculated by applying the reduction goals established by each water supplier to the City's population in 2020 and 2035.

## **Community Adjusted Business-as-Usual Forecast**

The City's Adjusted BAU emissions in 2020 are estimated to be 392,117 MT  $CO_2e$  in 2020 and 344,693 MT  $CO_2e$  in 2035 (Table 19). This change represents a 10% reduction from 2005 by 2020 and 21% reduction by 2035. Due to the stringent State vehicle standards, the emissions from the Transportation sector are expected to decrease significantly over time, while the proportion of emissions from Residential and Commercial/Industrial Energy will increase. Emissions from Solid Waste are expected to increase over time but account for less than 5% of total emissions. Emissions from Water & Wastewater are expected to decrease by 2020, then increase slightly by 2035, but account for only 2% of total emissions.

<sup>&</sup>lt;sup>2</sup> CARB Advanced Clean Cars Summary Sheet

Table 19 Community Adjusted BAU Emissions

Sector	2005 (MT CO <sub>2</sub> e)	2012 (MT CO₂e)	2020 (MT CO₂e)	2020 % of Total	2035 (MT CO₂e)	2035 % of Total
Transportation & Mobile Sources <sup>1</sup>	199,807	210,307	166,840	43%	112,103	33%
Commercial/Industrial Residential Energy	112,054	111,024	115,978	30%	119,046	35%
Residential Energy	85,928	86,214	88,506	23%	91,492	27%
Solid Waste	22,989	12,499	13,152	3%	14,031	4%
Water & Wastewater	15,844	10,910	7,641	2%	8,021	2%
Total	436,622	430,954	392,117	100%	344,693	100%
% Change from 2005		-1%	-10.19%		-21.05%	

<sup>&</sup>lt;sup>1</sup> The planning tool combines on-road and off-road (including aviation) sources.

## Municipal Adjusted Business-as-Usual Forecast

The City's Municipal Adjusted BAU emissions in 2020 are estimated to be 8,397 MT CO<sub>2</sub>e, which is 18% below the 2005 baseline level (Table 20). By 2035, the level of reductions is anticipated to be 16% below 2005 levels, or 8,604 MT CO<sub>2</sub>e. The Adjusted BAU emissions are slightly lower than the BAU emissions due to the Low Carbon Fuel Standard measure described earlier. The Low Carbon Fuel Standard would lower the carbon intensity of fuels used in both the City's Vehicle Fleet and Employee Commute sectors.

Table 20 Municipal Adjusted BAU Emissions

Sector	2005 (MT CO₂e)	2012 (MT CO₂e)	2020 (MT CO₂e)	2020 % of Total	2035 (MT CO₂e)	2035 % of Total
Vehicle Fleet <sup>1</sup>	4,852	4,620	4,654	55%	4,861	56%
Solid Waste	2,100	881	881	10%	881	10%
Buildings & Facilities	1,451	1,425	1,425	17%	1,425	17%
Outdoor Lights	1,161	1,080	1,080	13%	1,080	13%
Employee Commute	643	384	357	4%	357	4%
Water Pumping & Irrigation <sup>2</sup>	75	0	0	0%	0	0%
Total	10,282	8,390	8,397	100%	8,604	100%
% Change from 2005		-18%	-18%		-16%	

Vehicle Fleet includes both Vehicle Fleet & Equipment and Aviation. SEEC reports them together in forecasts.

# Reduction Targets

The State has set goals for reducing GHG emissions by 2020 and 2050 through AB 32 and Executive Order (EO) S-3-05, respectively. The State has also provided guidance to local jurisdictions as "essential partners" in achieving the State's goals by identifying a 2020 recommended reduction goal. That goal, stated in the AB 32 Scoping Plan, was for local governments to achieve a 15% reduction below 2005 levels by 2020,

Water Pumping & Irrigation data from 2012 was not available, therefore forecasts are also 0.

which aligns with the State's goal of not exceeding 1990 emissions levels by 2020<sup>3</sup>. The State's long term target is to emit no more than 20% of 1990 levels by 2050 (or, a reduction of 80% below 1990 levels by 2050). The State has not provided an interim target, nor has it provided guidance to local governments beyond the 2020 emissions target recommendations. It is however clear that the issue of climate change will not end in 2020 and continued reductions should be achieved to keep the State on a path toward the 2050 goal. A straight-line projection from the 2020 to 2050 goals would result in a reduction goal of 49% below 2005 levels by 2035 midpoint.

Ultimately, the City will determine the level of reductions that it can and should achieve. The recommended targets provided below are guidance based on consistency with the State's goals.

## **Recommended Community Targets**

In 2020, the City would need to reduce 20,988 MT CO<sub>2</sub>e emissions below the Adjusted BAU scenario to meet the reduction target. In 2035, the City would need to reduce 122,016 MT CO<sub>2</sub>e emissions below the Adjusted BAU scenario to meet the State-aligned target (Table 21 and Figure 13). To sustain the progress achieved to date and continue progress beyond 2020, the City would need to implement new reduction measures or augment existing efforts. Early implementation of measures demonstrates the City's commitment to the EECAP and allows the City to phase implementation of new strategies so that ongoing reductions may be achieved. Ongoing implementation would also provide additional reductions that further help mitigate climate change and provide additional coverage if the State measures do not achieve their anticipated reductions.

Table 21 State-Aligned Community GHG Reduction Targets

Sector	2005	2012	2020	2035
BAU Emissions (MT CO <sub>2</sub> e)	436,622	430,954	437,075	453,966
Adjusted BAU Emissions (MT CO <sub>2</sub> e)	436,622	430,954	392,117	344,693
State-Aligned Target (% change from 2005)			-15%	-49%
State-Aligned Target (% change from 2012)			-14%	-48%
State-Aligned Emissions Goal (MT CO₂e)			371,129	222,677
Reductions from Adjusted BAU needed to meet the Target (MT CO <sub>2</sub> e)			20,988	122,016

-

<sup>&</sup>lt;sup>3</sup> In an analysis, the State concluded that a 15% reduction in emissions from 2005 levels by 2020 would be equivalent to achieving 1990 emissions levels.

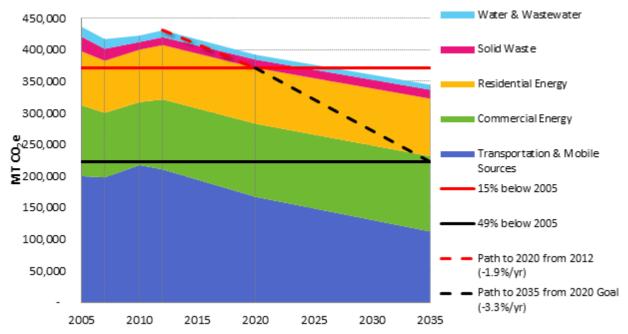


Figure 13 Community Emissions Inventories, Projections, and Targets

## **Recommended Municipal Targets**

In 2020, the City is expected to meet a target of 15% below 2005 levels through implementation of existing legislation (Table 22 and Figure 14). However, the City will need to implement measures to continue to achieve GHG reductions beyond 2020. Early implementation of measures demonstrates the City's commitment to the EECAP, leadership in the community, and allows the City to phase implementation of new strategies so that ongoing reductions may be achieved. By 2035, the City will need to reduce municipal operation emissions by 3,360 MT CO<sub>2</sub>e from a 2035 Adjusted BAU forecast to meet a 49% reduction goal (below 2005 levels).

Table 22 State-Aligned Municipal GHG Reduction Targets
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Sector	2005	2012	2020	2035
BAU Emissions (MT CO <sub>2</sub> e)	10,282	8,390	8,543	8,749
Adjusted BAU Emissions (MT CO <sub>2</sub> e)	10,282	8,390	8,397	8,604
State-Aligned Target (% change from 2005)			-15%	-49%
State-Aligned Target (% change from 2012)			4%	-37%
State-Aligned Emissions Goal (MT CO₂e)			8,740	5,244
Reductions from Adjusted BAU needed to meet the Target (MT CO <sub>2</sub> e)			Target Met	3,360

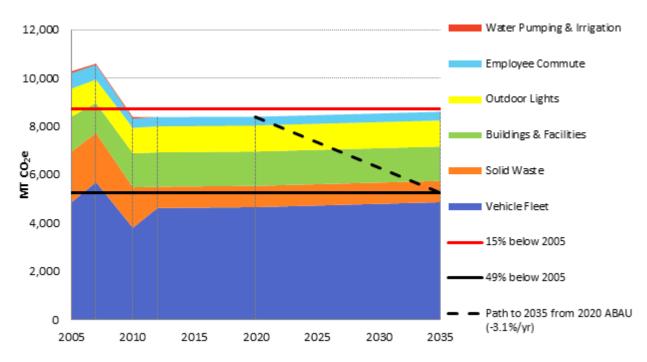


Figure 14 Municipal Emissions Inventories, Projections, and Targets



# Chapter 3 **Energy Profile**

# **Key Findings**

## Community

- Energy accounted for 45% of all community GHG emissions in 2012.
- Residents emit more GHGs from natural gas consumption than electricity consumption.
- Residential and Commercial/Industrial natural gas consumption is declining; however, electricity use is increasing.

## Municipal

- Energy accounted for 29% of all municipal GHG emissions in 2012.
- Buildings & Facilities account for the majority of electricity use in municipal operations.
- Electricity emissions declined for each sector except SCE-owned Outdoor Lights, which remained constant.

The EECAP ultimately will focus on increasing energy efficiency and reducing GHG emissions from energy; therefore, it is important for the City to understand its current energy consumption to make informed decisions for reducing energy-related emissions.

# Community Energy Use

Community energy use consists of electricity and natural gas. Emissions from Commercial/Industrial and Residential energy use account for 45% of the total community emissions in 2005 and 2012. Table 23 shows the breakdown in activity (kWh or therms) and GHG emissions by sector and energy source.

Table 23 Activity Data and GHG Emissions of Energy in 2005 and 2012 (Community)

	2005		201	12				
Sector	Activity (kWh or therms)	Emissions (MT CO <sub>2</sub> e)	Activity (kWh or therms)	Emissions (MT CO <sub>2</sub> e)	% Change in Activity 2005- 2012	% Change in Emissions 2005-2012		
Commercial/ Industrial								
Electricity	279,650,071	84,956	282,001,330	90,179	0.8%	6.1%		
Natural Gas	5,096,096	27,098	3,920,087	20,845	-23.1%	-23.1%		
Residential								
Electricity	103,829,746	31,543	107,651,711	34,425	3.7%	9.1%		
Natural Gas	10,227,543	54,385	9,739,431	51,789	-4.8%	-4.8%		
Total (MT CO₂e)		197,982		197,238		-0.4%		

Commercial electricity use increased less than 1% between 2005 and 2012; however, emissions increased by more than 6%. Similarly, Residential electricity use increased by about 4% but emissions increased by more than 9%. These changes are due to the emission factor used for electricity for 2005 and 2012. Emission factors convert activity data into GHG emissions and electricity emission factors vary annually based on how electricity is generated by the electricity provider (i.e., the amount of renewables, natural gas, coal, etc.). In 2005, Southern California Edison (SCE) generated electricity that resulted in an emission factor of 669.7 CO<sub>2</sub>e. In 2012, SCE's electricity generation resulted in an emission factor of 705.0 CO<sub>2</sub>e. Therefore, a kilowatt-hour of



All emissions are comprised of activity data and the emission factor, or GHG-intensity, of that activity. For electricity, the activity data are the kilowatt-hours (kWh) used by the city's residents and businesses and the energy intensity is based on the sources of power that Southern California Edison uses to generate electricity. Changes to either component can affect the GHG emissions from electricity in the City.

electricity used in 2012 emitted more GHGs than a kilowatt-hour of electricity used in 2005. Future emissions could increase or decrease based on changes to SCE's emission factors, which the City cannot directly affect, or through changes in usage, which can be affected by changes in local policy, outreach, or incentive programs.

Unlike electricity, the emission factor for natural gas is estimated on a national basis and remains fairly constant over time. Therefore, the natural gas GHG emissions follow the same trend as usage. In Hawthorne, Commercial/Industrial natural gas consumption (therms) decreased by 23% from 2005 to 2012; therefore the emissions also declined 23%. Residential natural gas therms used and GHG emissions declined nearly 5% from 2005 to 2012. Figure 15 shows the trend in electricity and natural gas emissions from 2005 to 2012 for the Commercial/Industrial and Residential sectors.

## **Energy Indicators**

Increasing energy efficiency may be best achieved through targeted strategies. The following indicators from SCAG may be useful in identifying opportunities for energy conservation measures:

- The average household size is 3.0.
- Approximately 25 percent of households are single-person households.
- Approximately 27 percent of households are owner-occupied.
- 320 single-family housing permits were issued between 2000 and 2012.
- 456 multi-family housing permits were issued between 2000 and 2012.
- Approximately 33 percent of residential units are single family homes.
- The median home sales price is \$335,000.
- Job sectors with the highest share of jobs were Education, Professional, Retail, and Manufacturing, accounting for 65 percent of jobs.

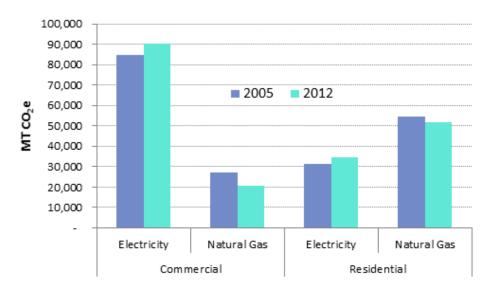


Figure 15 GHG Emissions for Community Electricity and Natural Gas, by Sector

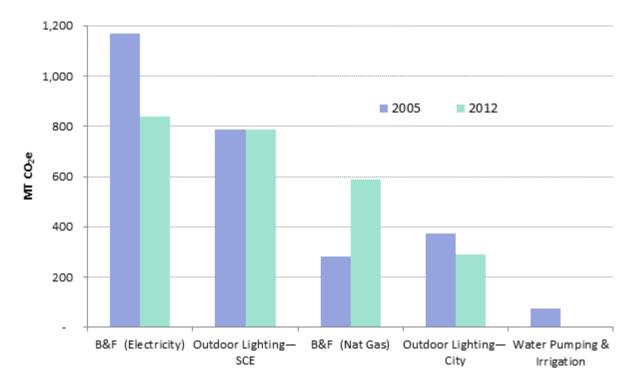
## Municipal Energy Use

As with the community emissions, the EECAP will focus on increasing energy efficiency and reducing GHG gases from energy within municipal operations. The City has more direct control over energy-related emissions than other sectors, such as employee commute. Municipal energy use includes Buildings & Facilities, SCE-owned Outdoor Lights, City-Owned Outdoor Lights, and Water Pumping & Irrigation. Energy accounted for 26% of total emissions in 2005 and 29% in 2012. While both electricity and natural gas are used for Building & Facilities, Outdoor Lights and Water Pumping & Irrigation only use electricity. Emissions from energy declined 8% from 2005 to 2012; however electricity-based emissions declined 22% and natural gas related emissions increased 110%. Electricity emissions declined for each sector except SCE-owned Outdoor Lights, which remained constant. Table 24 and Figure 16 show the trends in electricity and natural gas emissions from 2005 to 2012 for the municipal energy sector.

Table 24 Activity Data and GHG Emissions of Energy in 2005 and 2012 (Municipal)

	2005		20	12	% Change in	% Change		
Sector	Activity (kWh or therms)	Emissions (MT CO <sub>2</sub> e)	Activity (kWh or therms)	Emissions (MT CO₂e)	Activity 2005-2012	in Emissions 2005-2012		
Buildings & Facilities					-	•		
Electricity	3,850,889	1,171	2,504,992	838	-35%	-28%		
Natural Gas	52,696	280	110,381	587	109%	110%		
Outdoor Lights—SCE Owned								
Electricity	2,598,700	789	2,452,990	789	-6%	0%		
Outdoor Lights—City Owned								
Electricity	1,225,637	372	905,023	291	-26%	-22%		
Water Pumping & Irrigation								
Electricity <sup>1</sup>	248,167	75	0	0	-100%	-100%		
Total (MT CO <sub>2</sub> e)		2,685		2,468		-8%		
The Water Pumping & Irrigation sector did not report activity in 2012.								

The water Pumping & imgation sector did not report activity in 20



Note: B&F indicates Buildings and Facilities.

Figure 16 GHG Emissions for Municipal Electricity and Natural Gas, by Sector



# Chapter 4 **Energy Efficiency Strategies**

# **Key Findings**

#### Community

- The City plans to implement energy efficiency (EE) strategies which increase EE in both existing and new residential and commercial development, increase EE through water efficiency, and decrease energy demand through reducing the urban heat island effect.
- The City, through its partnership with the South Bay COG, will obtain educational content, energy audit services, and assistance identifying potential funding sources to help implement strategies.
- These actions combined with state measures will lead to an 18% reduction from 2005 levels by 2020 and 56% reduction from 2005 levels by 2035.

#### Municipal

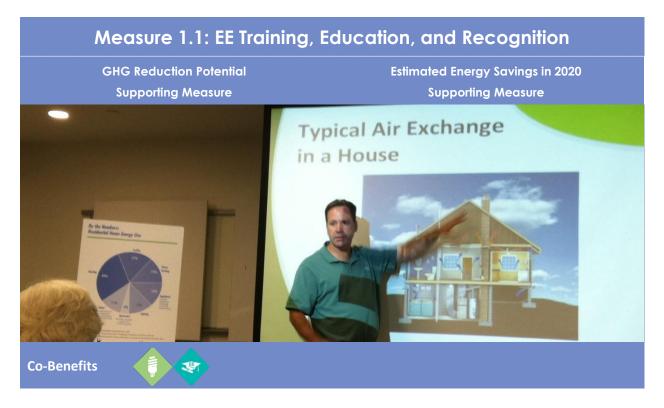
- The City plans to implement EE strategies which increase EE in municipal buildings and City infrastructure, promote EE through education, outreach, and planning efforts, and reduce energy consumption in the long term.
- The City, through its partnership with the South Bay COG, will obtain recognition for EE achievements and energy audit services.
- These actions combined with state measures will lead to a 25% reduction from 2005 levels by 2020 and 37% reduction from 2005 levels by 2035.

The City will achieve significant GHG emissions reductions through legislation adopted and implemented at the State level and quantified in Chapter 3. This Chapter summarizes existing programs and the proposed reduction measures to be implemented by the City or SBCCOG to further reduce GHG emissions. Each measure includes the energy (kilowatt hours and/or therms) savings, GHG reduction potential, and additional community co-benefits. The co-benefits describe the additional community benefits from implementing the reduction measure beyond the GHG emissions reduced. The following icons are used to indicate the co-benefits for each measure:



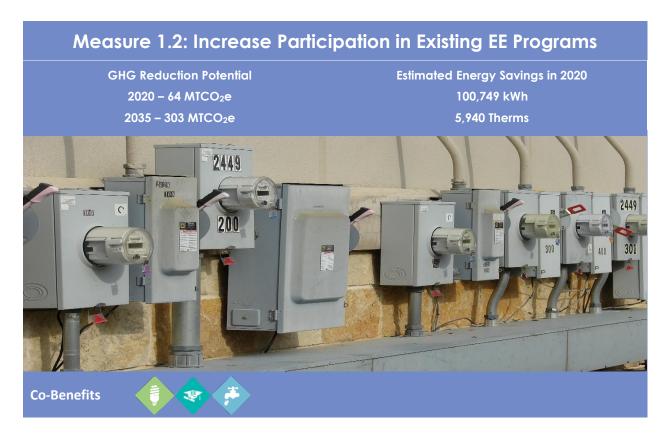
# Community Energy Efficiency Strategies

## Goal 1: Increase Energy Efficiency (EE) in Existing Residential Units



Opportunities for residents to improve energy efficiency in their homes range from changes to behavior that they can start today to physical modifications or improvements they can make to their homes. This measure will provide City staff with a framework to educate community members about behavioral and technological changes that can increase energy efficiency.

- Post links on website/social media and provide materials at public events
- Email list for email blasts of new information or trainings
- Establish an annual EE Fair
- Create a resource center
- Hire/Designate Energy Advocate
- Partner with South Bay Cities Council of Governments (SBCCOG) and Utilities to obtain educational content



The City will work to increase residents' participation in existing energy efficiency programs that are low-cost or even provide a financial benefit to the resident. As part of the South Bay Energy Efficiency Partnership with SCE and SCG, the City will continue outreach efforts that are largely led by SBCCOG to promote energy awareness and existing programs and incentives that are offered for energy efficiency. Some examples of programs and resources are listed below:

- Rebate programs through SCE and SCG for appliances, air conditioner alternatives, electric water heaters, light bulbs, space heaters, water heaters, pool heaters, showerheads, washers, and insulation.
- **Demand Response programs** through SCE that provide on-bill credits including the Summer Discount Plan and Save Power Days Program.
- **Technical and financial assistance programs** through SCG's Direct Install Weatherization Program for income-qualified renters and homeowners.

As programs change over time, continued and up-to-date outreach is necessary. The actions detailed below would provide a variety of channels for ongoing communication to the City's residents.

- Partner with SBCCOG and Utilities for outreach events
- Staff outreach efforts to home owner associations (HOAs) and other housing groups



Home energy evaluations are necessary to identify cost-effective opportunities for energy saving and for residents to take practical actions to achieve energy efficiency. Home energy evaluations can be established or promoted by a variety of existing programs.

- Promote home energy audits through programs such as Energy Upgrade California or other State programs
- Establish free "Energy Checkup" program with the assistance of the SBCCOG if funding can be obtained

## Measure 1.4: Promote, Incentivize, or Require Residential Home Energy Renovations

GHG Reduction Potential 2020 – 12,174 MTCO<sub>2</sub>e 2035 – 57,825 MTCO<sub>2</sub>e Estimated Demand Reduction in 2020 25,623,227 kWh 748,453 Therms



Approximately 79 percent of residential buildings in the City were built before the adoption of Title 24. Buildings built before adoption of Title 24 are not energy efficient, and renovations would achieve higher energy efficiency. Many programs and incentives across the state or country help promote home energy renovations, including city-supervised funding, permit process improvements and city ordinance.

- Promote existing incentivized programs such as Energy Upgrade California
- Develop or promote a green building program
- Promote Financing Programs such as PACE (Properly Assessed Clean Energy)
- Establish online permitting to facilitate permit processing

## Goal 2: Increase Energy Efficiency in New Residential Development



This measure will develop City staff to become resources in encouraging and implementing energy efficiency building measures beyond that required in current Title 24 Standards. As part of the 2010 California Green Building Standards (CALGreen), a two-tiered system was designed to allow local jurisdictions to adopt codes that go beyond state standards. The two tiers contain measures that are more stringent and achieve an increased reduction in energy usage by 15% (Tier 1) or 30% (Tier 2) beyond Title 24. This measure will also ensure that as Title 24 Standards are updated, City staff are well-informed and can implement updates quickly and effectively.

- Educate City staff, developers, etc., on future Title 24 updates and the additional energy efficiency opportunities for new residential development
- Establish online permitting to facilitate permit processing
- Create an Energy award program for net-zero-net energy homes

## Goal 3: Increase Energy Efficiency in Existing Commercial Units



Education is at the core of attaining energy efficiency goals. Creating a specific education measure will emphasize the critical role of education in achieving energy efficiency. An education measure will also provide City staff with a framework to interact with and educate community members about behavioral and technological changes that can increase energy efficiency.

- Post links on website/social media and provide materials at public events
- Email list for e-mail blasts of new information or trainings
- Establish an annual EE Fair
- Create a resource center
- Hire/Designate Energy Advocate
- Partner with SBCCOG and Utilities to obtain educational content



The City will work to increase businesses' participation in existing energy efficiency programs that are low-cost or provide a financial benefit to the business. As part of the South Bay Energy Efficiency Partnership with SCE and SCG, the City will continue outreach efforts to promote the energy awareness and existing programs and incentives that are offered for energy efficiency. These outreach efforts are largely led by the SBCCOG. Some examples of programs and resources are listed below.

- **Rebate programs** through SCE and SCG for appliances, air conditioner alternatives, electric water heaters, light bulbs, space heaters, water heaters, and insulation.
- **Demand Response programs** though SCE that provide on-bill credits including the Summer Discount Plan and Save Power Days Program.

As programs change over time, continuous and up-to-date outreach will be necessary. The actions detailed below would provide a variety of channels for ongoing communication to the City's businesses.

- Partner with SBCCOG and Utilities for outreach events
- Staff outreach to business groups



As most commercial buildings were built before the adoption of Title 24, most of the facilities and equipment are not energy efficient. Therefore, retrofits are necessary to achieve higher energy efficiency. Many programs and incentives across the State or country help promote non-residential energy retrofits, including city-supervised funding, permit process improvements, and city ordinance.

- Promote existing incentivized programs such as Energy Upgrade California
- Develop or promote a green building program
- Promote Financing Programs such as PACE (Properly Assessed Clean Energy)
- Establish online permitting to facilitate permit processing

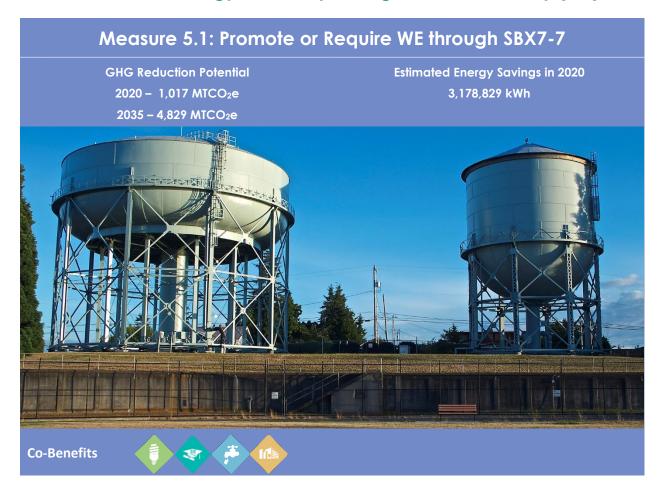
## Goal 4: Increase Energy Efficiency in New Commercial Development



City planners have a unique opportunity to inform developers of new energy efficiency opportunities and encourage them to adopt these technologies in new development. This measure will develop City staff to be resources in encouraging and implementing energy efficiency beyond that required by current Title 24 Standards. This will also ensure that as Title 24 Standards are updated, City staff are well-informed and can implement updates quickly and effectively.

- Educate City staff, developers, etc., on future Title 24 updates and the additional energy efficiency opportunities for new commercial development
- Establish online permitting to facilitate permit processing

# Goal 5: Increase Energy Efficiency through Water Efficiency (WE)



SB X7-7, or The Water Conservation Act of 2009, requires all water suppliers to increase water use efficiency. The legislation set an overall goal of reducing per capita urban water consumption by 20 percent from a baseline level by 2020. This goal can be met by taking a variety of actions, including targeted public outreach and promoting water efficiency measures such as low-irrigation landscaping. Additional water conservation information, resource materials, education, and incentives are available through the West Basin Water District.

- Post links on website/social media and provide materials at public events
- Email list for e-mail blasts of new information or trainings
- Require low-irrigation landscaping
- Partner with SBCCOG and Water District to obtain educational content
- Partner with SBCCOG and Water District for outreach events



In addition to SB X7-7, more actions are being studied or have been taken to exceed water efficiency standards. These efforts include education and outreach practices that could be combined with residential and commercial EECAP actions that emphasize the reuse of recycled/gray water and promote harvesting rainwater. Approximately 1,873 kWh can be saved for every acre foot (AF) of water use replaced by recycled water.<sup>4</sup>

#### **Actions:**

- Staff time dedicated to work with HOAs, businesses, and other groups for outreach
- Promote rainwater harvesting rebates and demonstrations

.

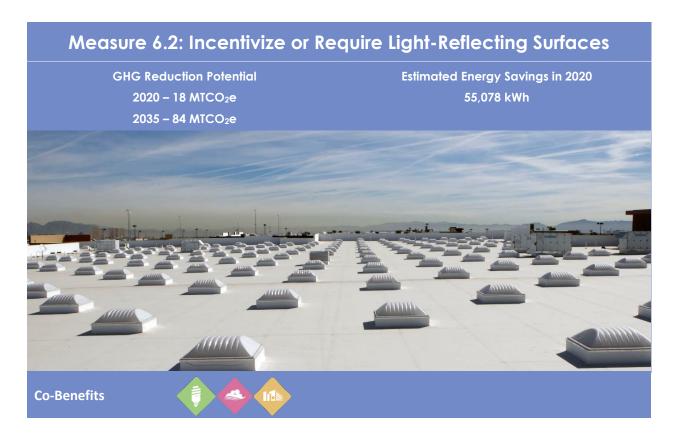
California Sustainability Alliance, The Role of Recycled Water in Energy Efficiency and Greenhouse Gas Reduction, May 2, 2008.

Goal 6: Decrease Energy Demand through Reducing Urban Heat Island Effect



Trees and plants naturally help cool an environment by providing shade and evapotranspiration (the movement of water from the soil and plants to the air), making vegetation a simple and effective way to reduce urban heat islands. Shaded surfaces may be 20–45°F (11–25°C) cooler than the peak temperatures of un-shaded materials. In addition, evapotranspiration, alone or in combination with shading, can help reduce peak summer temperatures by 2–9°F (1–5°C). Furthermore, trees and plants that directly shade buildings can reduce energy use by decreasing demand for air conditioning.

- Encourage tree planting at plan check
- Work with community to develop a tree-planting group
- Develop a City tree planting program



Replacing surface areas with light-reflecting materials can decrease heat absorption and lower outside air temperature. Both roofs and pavements are ideal surfaces for taking advantage of this advanced technology.

Cool roof is built from materials with high thermal emittance and high solar reflectance—or albedo—to help reflect sunlight (and the associated energy) away from a building. These properties help roofs to absorb less heat and stay up to 50–60°F (28–33°C) cooler than conventional materials during peak summer weather. Cool roofs may be installed on low-slope roofs (such as the flat or gently sloping roofs typically found on commercial, industrial, and office buildings) or the steep-sloped roofs used in many residences and retail buildings.

Cool pavement is built from materials that reflect more solar energy, enhance water evaporation, or have been otherwise modified to remain cooler than conventional pavements. This pavement can be created with existing paving technologies as well as newer approaches such as the use of coatings, permeable paving, or grass paving. Cool pavements save energy by lowering the outside air temperature, allowing air conditioners to cool buildings with less energy, and reducing the need for electric street lighting at night.

- Pass an ordinance requiring or incentivizing cool roofs
- Pass an ordinance requiring or incentivizing cool pavements

# Summary of Community Reductions

By implementing these local reduction measures, the City would reduce its community GHG emissions associated with energy use by approximately 7% compared to the 2020 business-as-usual (BAU) emissions and 34% compared to the 2035 BAU emissions. Figure 17 depicts the sectors where the anticipated reductions will take place with the corresponding potential decreases, and Table 25 summarizes the energy efficiency strategies and the potential GHG reductions.

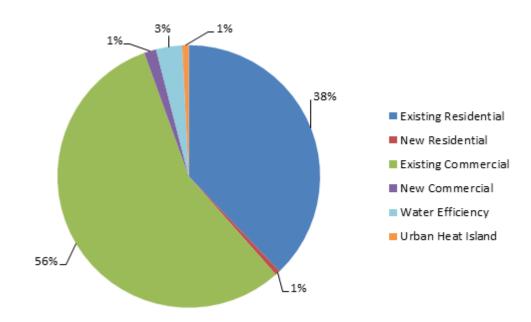


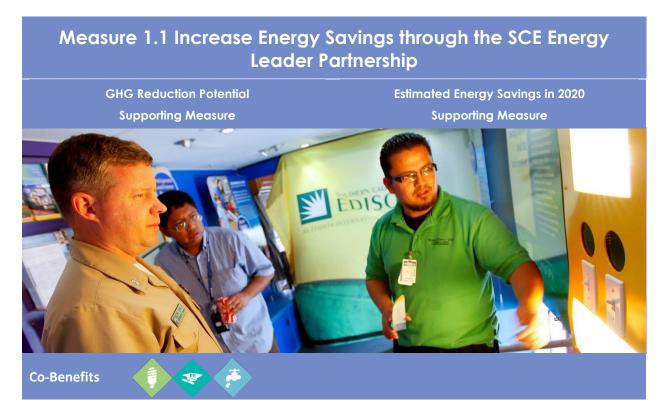
Figure 17 Local Reduction Quantification by Goal

Table 25 Community Energy Efficiency Strategies and GHG Reduction Potential

		2020 Reductions		2035 Reductions				
Measure No.	Measures	MT CO₂e	kWh	Therms	MT CO₂e	kWh	Therms	
Goal 1: Increase Energy Efficiency (EE) in Existing Residential Units								
Measure 1.1	EE Training and Education	Supporting Measure						
Measure 1.2	Increase Participation in Existing EE Programs	64	100,749	5,940	303	478,557	28,213	
Measure 1.3	Establish, Promote, or Require Home Energy Evaluations	Supporting Measure						
Measure 1.4	Promote, Incentivize, or Require Residential Home Energy Renovations	12,174	25,623,227	748,453	57,825	121,710,328	3,555,153	
Goal 2: Incred	ase Energy Efficiency in Existing	Commercio	ıl Units					
Measure 2.1	Encourage or Require EE Standards Exceeding Title 24	197	245,552	22,216	934	1,166,374	105,524	
Goal 3: Increase Energy Efficiency through Water Efficiency (WE)								
Measure 3.1	EE Training and Education	Supporting Measure						
Measure 3.2	Increase Participation in Existing EE Programs	912	2,486,745	21,917	4,331	11,812,039	104,106	
Measure 3.3	Promote or Require Commercial Energy Retrofits	17,213	45,677,557	490,011	81,759	216,968,395	2,327,552	
Goal 4: Decrease Energy Demand through Reducing Urban Heat Island Effect								
Measure 4.1	Encourage or Require EE Standards Exceeding Title 24	478	1,213,076	16,863	2,269	5,762,112	80,099	
Goal 5: Incred	ase Energy Efficiency through Wo	ater Efficien	cy (WE)					
Measure 5.1	Promote or Require WE through SBX7-7	1,017	3,178,829	-	4,829	15,099,437	-	
Measure 5.2	Promote WE Standards Exceeding SB X7-7	29	90,533	-	138	430,033	-	
Goal 6: Decre	ase Energy Demand through Re	ducing Urb	an Heat Islan	d Effect				
Measure 6.1	Promote Tree Planting for Shading and EE	238	744,055	-	1,130	3,534,262	-	
Measure 6.2	Incentivize or Require Light- Reflecting Surfaces	18	55,078	-	84	261,620	-	
Total		32,337	79,415,402	1,305,399	153,601	377,223,157	6,200,647	

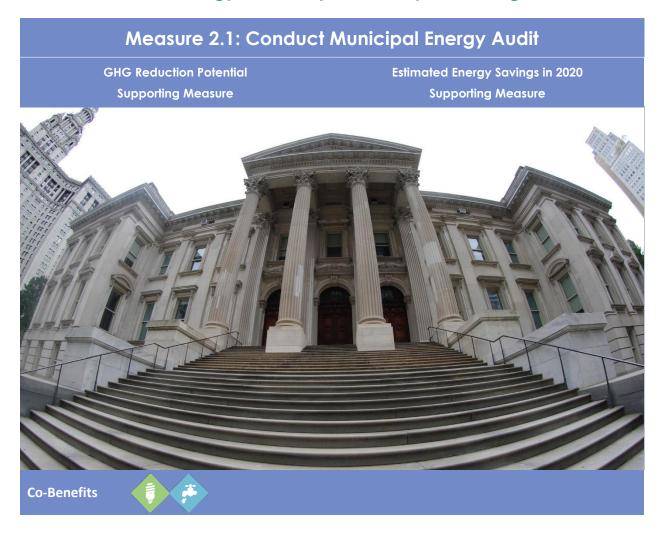
# Municipal Energy Efficiency Strategies

# Goal 1: Participate in Education, Outreach, and Planning Efforts for Energy Efficiency

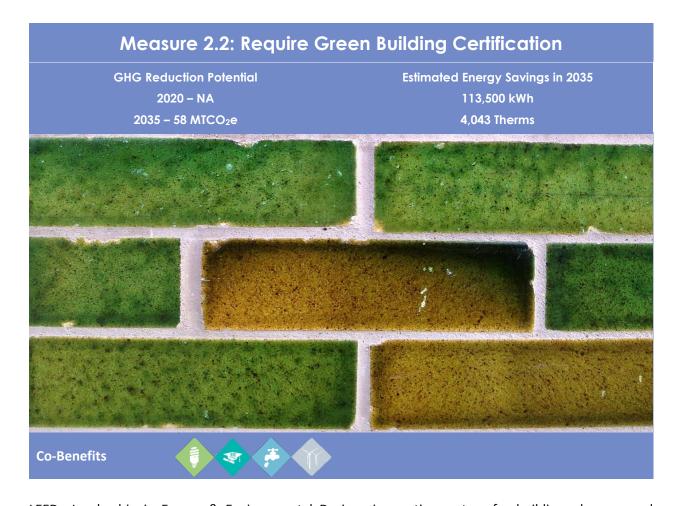


The Southern California Edison (SCE) Energy Leader Partnership (ELP) Program is a framework that offers enhanced rebates and incentives to cities that achieve measurable energy savings, reduce peak-time electricity demand, and plan for energy efficiency. This program also provides resources to cities to identify energy efficiency projects and technical assistance to implement them. The ELP has a tiered incentive structure with threshold criteria required to trigger advancement to the next level of participation. The City is currently at the Gold Level and is anticipated to achieve the Platinum Level by the end of 2015.

# Goal 2: Increase Energy Efficiency in Municipal Buildings



Knowledge of building energy use is an effective way to determine energy inefficiencies and opportunities for retrofits and upgrades. Initial energy benchmarking was conducted for the buildings and facilities within the City in order to provide a baseline for comparison. Annual review of energy use within each building should be conducted to see trends and determine if the energy efficiency retrofits are affective. These annual reviews of energy use can also assist in determining when calibrating HVAC equipment, or other maintenance is required to keep the building at peak efficiency. Energy audits are a comprehensive review of both energy use and key components of the building. Energy audits provide an improved understanding of energy use, reveal energy inefficiencies of the building or building energy appliances, and offer recommendations on how to improve or correct the energy inefficiencies through retrofits or upgrades. Therefore, energy audits should be conducted on a routine basis of every 3 to 5 years.



LEED—Leadership in Energy & Environmental Design—is a rating system for buildings, homes, and communities developed by the U.S. Green Building Council (USGBC). Under this measure, the City could improve energy efficiency by requiring LEED certification, or certification through another green building rating system, for its municipal buildings. The City plans to retrofit the Memorial Center to LEED Silver by 2035. Energy Efficiency upgrades to LEED Silver to existing buildings can achieve up to 40 percent energy savings cost-effectively.



Electricity is supplied to buildings immediately upon demand. During hours of peak demand, such as the late afternoon, the electricity grid is often put under stress to supply the increased demand. Demand Response Programs offer incentives (e.g. discounted rates and bill credits) to electricity consumers to reduce their energy demand, or shift their demand to off-peak hours, in response to grid stress.



SCE offers a Direct Install Program to reduce energy costs and save money. The program is funded by the utility ratepayers and includes a free assessment of the building by a contractor and installation of free energy-efficient replacement equipment. Examples of the energy-efficient equipment include fluorescent lighting, LED signs, window film, and programmable thermostats. In 2014, five municipal building participated in this program and saved over \$23,000 as a result.



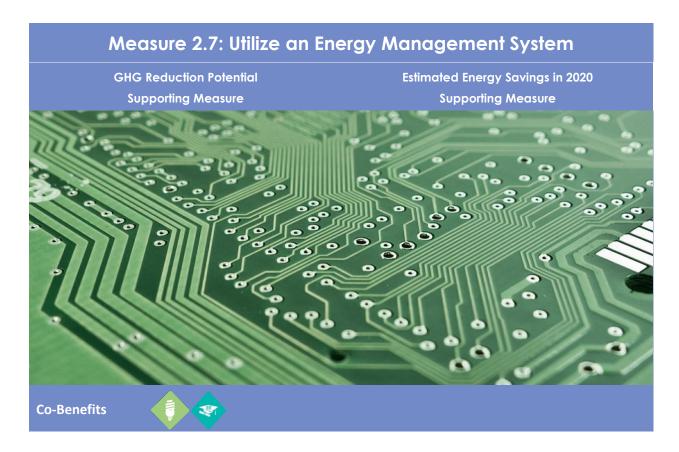
Energy efficient procurement policies can reduce government facility energy costs by about 5 to 10 percent.<sup>5</sup> As municipal appliances wear out, the City would replace them with Energy Star or energy efficient equipment. Energy Star offers an appliance calculator to estimate money and energy saved by purchasing its products. Since the City has already significantly reduced its energy consumption through other measures, it is assumed that the reduction potential of the procurement policy would be closer to 5 percent.

<sup>&</sup>lt;sup>5</sup> Lawrence Berkeley National Laboratory (LBNL), Potential Energy, Cost, and CO2 Saving from Energy-Efficient Government Purchasing, 2002.



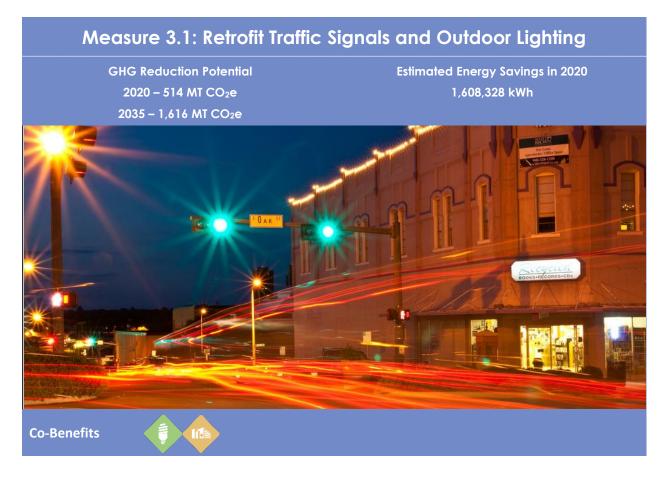
The City uses approximately 24 million gallons of recycled water annually; however, the system's capacity has not been expanded since 2011. Approximately 1,873 kWh can be saved for every acre foot (AF) of water use replaced by recycled water.<sup>6</sup> The West Basin Municipal Water District (WBMWD) uses its Edward C. Little Water Recycling Facility to provide its cities with recycled water. One of its five types of "designer" or custom-made recycled water includes Tertiary Water (Title 22), used for irrigation. The City is considering working with the WBMWD in the future to use its existing infrastructure to pipe the recycled water through the City; however, no plans are currently in place.

<sup>&</sup>lt;sup>6</sup> California Sustainability Alliance, The Role of Recycled Water in Energy Efficiency and Greenhouse Gas Reduction, May 2, 2008.



Detailed information about facility energy consumption, including hourly energy profiles and energy consumption of individual building systems, can be monitored on a regular basis through an energy management system. This tool allows City staff to observe "real-time" energy consumption and analyzes building energy consumption trends using utility bill information. Using this tool, the long-term impacts of efficiency projects can be monitored.

# Goal 3: Increase Energy Efficiency in City Infrastructure

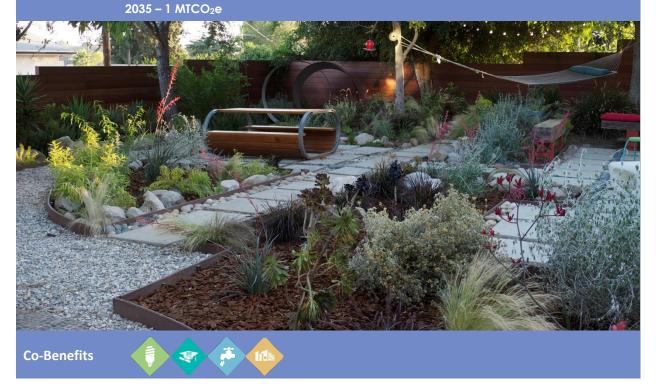


Since 2001, SCE has offered its municipalities rebates on LED Traffic Signal Lamps. The program is part of a statewide effort to conserve energy and promote energy efficiency. Retrofitting a standard incandescent traffic signal with LED lamps using the SCE rebate can result in a payback of less than one year. Other outdoor lights (e.g. streetlights, park lighting, etc.) can also be retrofitted.

# Measure 3.2: Upgrade or Incorporate Water-Conserving Landscape

GHG Reduction Potential 2020 – <1 MTCO<sub>2</sub>e

Estimated Energy Savings in 2020 1,141 kWh



The City can reduce water consumption and associated energy use by converting traditional landscaping to water conserving landscaping. An average acre of lawn in the United States uses about 652,000 gallons of water per year. The City can participate in SoCal WaterSmart's Public Agency Landscape (PAL) program to receive a no-cost landscape irrigation audit and incentives to replace older landscape equipment with new, water-efficient models.

<sup>&</sup>lt;sup>7</sup> ICLEI, Climate and Air Pollution Planning Assistant (CAPPA), 2009.

<sup>8</sup> http://socalwatersmart.com/commercial/?page\_id=3091

# Measure 3.3: Plant Trees for Shade and Carbon Sequestration GHG Reduction Potential 2020 – 27 MTCO<sub>2</sub>e 2035 – 73 MTCO<sub>2</sub>e 2035 – 73 MTCO<sub>2</sub>e Co-Benefits

Trees and vegetation naturally help cool an environment by providing shade and evapotranspiration (the movement of water from the soil and plants to the air) and reduce GHG emissions by sequestering carbon dioxide ( $CO_2$ ). Trees planted near pavement can reduce surface temperatures of streets and parking lots, and trees planted strategically near windows or roofs of buildings can effectively reduce interior temperatures. The City plants approximately 50 new trees per year in City-owned spaces which helps to reduce urban heat island effect and building energy use and increase carbon sequestration.

Goal 4: Reduce Energy Consumption in the Long Term



An Energy Reinvestment Fund can be created with a portion of the documented savings achieved through these energy efficiency strategies. These funds are then reinvested in future energy efficiency improvements, thereby providing a means for leveraging greater and greater energy savings.

# Summary of Municipal Reductions

By implementing these local reduction measures, the City would reduce its municipal GHG emissions associated with energy use by approximately 8% compared to the 2020 business-as-usual (BAU) emissions and 24% compared to the 2035 BAU emissions. Table 26 summarizes the strategies and the potential GHG reductions for municipal operations.

Table 26 Municipal Energy Efficiency Strategies and GHG Reduction Potential

		2020 Reductions		2035 Reductions			
Measure No.	Measures	MT CO₂e	kWh	Therms	MT CO₂e	kWh	Therms
Goal 1: Particip	ate in Education, Outreach, and Plann	ing for Energ	gy Efficiency	•			
Measure 1.1	Increase Energy Savings through the SCE Energy Leader Partnership			Supportin	g Measure		
Goal 2: Increas	e Energy Efficiency in Municipal Buildir	ngs					
Measure 2.1	Conduct Municipal Building Energy Audit		Supporting Measure				
Measure 2.2	Require Green Building Certification	NA	NA	NA	58	113,500	4,043
Measure 2.3	Participate in Demand Response Programs	Supporting Measure					
Measure 2.4	Participate in Direct Install Program	36	113,796	-	114	357,645	-
Measure 2.5	Adopt a Procurement Policy for Energy Efficient Equipment	76	192,544	2,635	238	605,140	8,281
Measure 2.6	Increase Recycled Water Use	Under Consideration					
Measure 2.7	Utilize an Energy Management System	Supporting Measure					
Goal 3: Increas	e the Energy Efficiency in City Infrastru	cture				•	
Measure 3.1	Retrofit Traffic Signals and Outdoor Lighting	514	1,608,328	-	1,616	5,054,746	-
Measure 3.2	Upgrade or Incorporate Water- Conserving Landscape	<1	1,141	-	1	3,586	-
Measure 3.3	Plant Trees for Shade and Carbon Sequestration	27	59,500	-	73	187,000	-
Goal 4: Reduce Term	Goal 4: Reduce Energy Consumption in the Long Term						
Measure 4.1	Develop an Energy Reinvestment Fund	Supporting Measure					
Total		653	1,975,310	2,635	2,100	6,321,616	12,324

# Comparison to Targets

# Community

By 2020, the statewide and local measures together would reduce the City's community GHG emissions from the 2020 BAU condition by approximately 18% or 77,295 MT  $CO_2e$  (from 437,075 MT  $CO_2e$  to 359,780 MT  $CO_2e$ ). This reduction is equivalent to an 18% decrease below the 2005 levels, which exceeds the 15% reduction target of the year 2020, as depicted in Figure 18. Implementation of additional measures beyond 2020 would result in the City exceeding its community-wide GHG reduction target of 49% below 2005 levels by 2035. Table 27 summarizes the baseline 2005 emissions, the projected 2020 and 2035 BAU emissions, the 2020 and 2035 reduction targets, the reductions from state and local measures, and whether additional reductions are needed.

2005 2020 2035 MT CO<sub>2</sub>e MT CO<sub>2</sub>e MT CO<sub>2</sub>e **BAU Emissions** 436,622 437,075 453,966 **Reduction Target** 371,129 222,677 44,958 109,273 State Measure Reductions Local Measure Reductions 32,337 153,601 Additional Reductions Needed Target Met Target Met

Table 27 Community Emissions and Targets

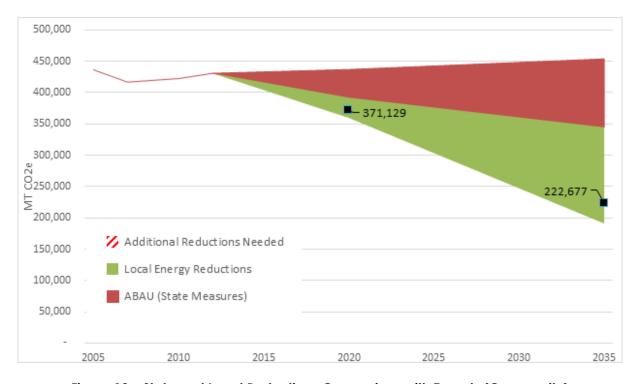


Figure 18 State and Local Reductions Comparison with Targets (Community)

The City of Hawthorne will meet their reduction goals in 2020 and 2035 with the help of both state and local reduction measures.

# **Municipal**

By 2020, the statewide and local measures together would reduce the City's municipal GHG emissions from the 2020 BAU condition by approximately 9% or 799 MT  $CO_2e$  (from 8,543 MT  $CO_2e$  to 7,744 MT  $CO_2e$ ). This reduction is equivalent to a 25% decrease below the 2005 levels, which exceeds the 15% reduction target of the year 2020, as depicted in Figure 19. Additional reduction measures through 2035, as selected by the City, would result in reductions below the 49% reduction target (from 2005 levels) and would require additional reduction measures in order to achieve the 2035 reduction target. Table 28 summarizes the baseline 2005 emissions, the projected 2020 and 2035 BAU emissions, the 2020 and 2035 reduction targets, the reductions from state and local measures, and whether additional reductions are needed.

		_	
	2005 MT CO₂e	2020 MT CO₂e	2035 MT CO₂e
BAU Emissions	10,282	8,543	8,749
Reduction Target	_	8,740	5,244
State Measure Reductions	_	146	145
Local Measure Reductions	_	653	2,100
Additional Reductions Needed	_	Target Met	1,260

Table 28 Municipal Emissions and Targets

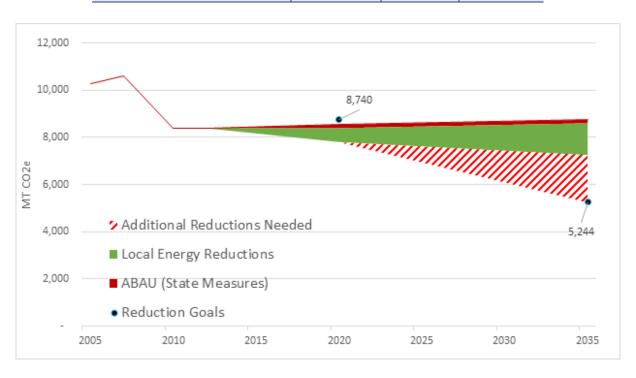


Figure 19 State and Local Reductions Comparison with Targets (Municipal)

The City of Hawthorne will meet their reduction goal in 2020; however, additional reductions are needed to meet the 2035 reduction target.



# Chapter 5 **Implementation**

This section describes implementation steps for the EECAP to support achievement of the GHG reduction goals and energy efficiency for the community at large. Success in meeting the GHG emission reduction goal will depend on cooperation, innovation, and participation by the City, residents, businesses, and other local governmental entities. This section outlines key steps that the City would follow for the implementation of this EECAP.



# Step 1—Administration and Staffing

The City would implement the following key internal administration and staffing actions:

- 1. Create an Energy Efficiency Team to support and guide the City's efforts to conserve energy and reduce emissions.
- 2. Designate an Implementation Administrator to oversee, direct and coordinate implementation of the EECAP as well as monitor and report the energy efficiency and GHG reduction efforts.

The City Energy Efficiency Team (Team) would be responsible for the implementing the EECAP, coordinating among all involved City departments, and recommending modifications and changes to the EECAP over time. The Team would include the following all departments and divisions to ensure coordinated leadership in plan implementation.

# Step 2—Financing and Budgeting

Successful implementation of the EECAP will require a strong commitment from the City and community. Local, regional, state, and federal public sources of funding will be needed along with the substantial involvement of the private sector. The following financing options should be explored by the City:

- State and federal grants and low-interest loans—A variety of grant and loan programs exist in various sectors.
- **Support from local businesses, non-profits, and agencies**—Opportunities for public/private partnerships (like the SCE partnerships) exist to provide cooperation on many aspects of the EECAP including energy and water efficiency retrofits and raising public awareness regarding conservation strategies.
- Self-funding and revolving fund programs—Innovative programs to fund renewable energy investments.

- Agreements with private investors—Energy service companies and other private companies can finance up-front investments in energy efficiency and then be reimbursed through revenues from energy savings.
- Local funding—Various local governments have used targeted finance instruments for renewable energy resource development and energy efficiency improvement projects.

Given that financing is the key to implementing many measures, a review of current and potential funding sources was completed for the different sectors covered in the EECAP and is presented below to help early phase implementation. It is likely that there will be stronger legislation aimed at energy efficiency and renewable energy generation that will further curb GHG emissions. Such requirements are likely to influence energy prices (for electricity and natural gas), and may make currently cost-ineffective measures more economically feasible and allow the financing of a broader range of plan measures.

# **Energy Efficiency and Renewable Energy Financing**

**HERO Program.** SBCCOG, in partnership with Renovate America, Inc. is offering homeowners and businesses in SBCCOG participating jurisdictions an opportunity to finance energy and water efficiency projects in their properties. The HERO Program is a Property Assessed Clean Energy (PACE) financing program and allows property owners to finance energy efficiency improvement projects and to repay the financing through special assessments on their property taxes. A wide range of products is eligible under the HERO program. Lighting upgrades, building insulation improvements, water efficiency enhancement, renewable energy production, water heating technologies, and mechanical system upgrades are a few to name. For a complete list of eligible products under the HERO program, visit the website at http://heroprogram.com and www.commercialhero.com.

**Federal Tax Credits for Energy Efficiency.** On October 3, 2008, former President Bush signed into law the "Emergency Economic Stabilization Act of 2008." This bill extended the Production Tax Credit for solar energy systems and fuel cells to 2016. New tax credits were established for small wind energy systems. Tax deductions for owners and designers of energy efficient commercial buildings were also extended. See <a href="http://www.energystar.gov/index.cfm?c=products.pr\_tax\_credits">http://www.energystar.gov/index.cfm?c=products.pr\_tax\_credits</a>.

## Southern California Edison Energy Efficiency/Renewable Energy Incentives

- Residential and commercial customers can qualify for a variety of rebate programs through SCE.
- SCE offers savings to customers who purchase qualified energy efficient appliances, heating and cooling systems, pool pumps, Energy Star, CFLs lighting fixtures and other energy efficient technologies.
- Multifamily residential developments can benefit from a variety of SCE's rebate programs. Using energy efficient products and technologies such as high-performance dual-pane windows, Energy Star labeled ceiling fans; Energy Star CFLs, proper insulation, energy efficient electric storage water heaters, refrigerators, LED lights, and cold vending machine controls would save both money and energy.
- SCE will provide free evaluation of mobile homes and provides free supply and installation of the energy upgrades that is recommended by their energy specialist.

- SCE and SCG residents can benefit from incentives up to \$4,000 for detached single-family residential energy upgrades.
- SCE offers incentives, through utility rebate programs, for non-residential customers. This rebate is regardless of size and energy usage. Express efficiency rebates for lighting, refrigeration, and air conditioning technologies are available. In addition, SCE has a Custom Contracting Program in which non-residential users have the option of designing an energy retrofit conservation measure. Incentives are based on the type of measure installed and the reduction in energy usage over a 12-month period.

See http://energy.gov/savings/sce-non-residential-energy-efficiency-programs

SCE's Self-Generation Incentive Program (SGIP) provides financial incentives for the installation of new, qualifying customer self-generation equipment for their own on-site usage. Technologies currently eligible for SGIP incentives are generation related to wind, fuel cell, waste heat capture, and conventional CHP. The SGIP program is designed with business and large institutional customers in mind. Rebates for renewable generation—such as wind turbines or fuel cell—that generate less than 30 kilowatts of energy are available through the California Energy Commission's Emerging Renewables Program. Fuel cells of any size using non-renewable fuels may receive incentives under the SGIP program. See http://www.sce.com/b-rs/sgip/about-the-program.htm.

## **Southern California Gas Company**

- The SGIP offers savings based on GHG emissions reductions and energy efficiency audits. Eligible technologies include but are not limited to renewable and waste energy capture technologies, conventional combined heat and power systems, emerging technologies such as fuel cells, biogas, and advanced energy storage.
- The SCG On-Bill Financing program offers qualified business customers zero percent financing from \$5,000 to \$100,000 per meter for qualifying electric and natural gas equipment. All government customers may receive from \$5,000 to \$250,000 per meter, and government can borrow up to \$1,000,000 for one service account. The funds may be used for a wide variety of efficiency improvement projects, and the monthly loan payments will be added directly to the customer's bill. Monthly energy savings help to offset the monthly loan charges.
- SCG offers rebates on various types of energy efficient equipment such as pipe insulation, steam traps, boilers, and other equipment. A full list of the eligible equipment can be found at SCG's website at http://www.socalgas.com/for-your-business/rebates/industry/government/.
- Commercial customers can benefit from rebates and incentives for energy efficient equipment such as pipe and tank insulation, water heaters, steam traps, pool heaters, boilers, commercial cooking equipment, and other technologies.
- Single-family residential solar water heating systems qualify for up to \$1,875 and commercial/multi-family customers can save up to \$500,000 under the California Solar Initiative— Thermal Program. For a complete list and up-to-date savings, visit the SCG website at <a href="http://www.socalgas.com/for-your-business/rebates/">http://www.socalgas.com/for-your-business/rebates/</a>.

California Energy Commission Energy Efficiency Financing. The CEC offers energy efficiency financing and low interest loans (up to 15 years) to cities and counties for installing energy-saving projects. Examples of projects include lighting systems, pumps and motors, streetlights and LED traffic signals, automated energy management systems/controls, building insulation, energy generation including renewable and combined heat and power projects, heating and air conditioning modifications, and wastewater treatment equipment. The CEC also offers the Energy Partnership Program Technical Assistance Grant, which would provide the City with up to \$10,000 of technical assistance services, including a feasibility of energy efficiency opportunities for City facilities to maximize energy cost savings and GHG emissions reductions. See http://www.energy.ca.gov/efficiency/financing/.

California Energy Commission Bright Schools Program. This is a collaborative project of the CEC, California Conservation Corps, local utility companies, and other qualifying energy service companies to assist schools in undertaking energy efficiency projects. Project staff will guide schools through identifying and determining a project's feasibility, securing financing for the project, and purchasing and installing the new energy efficient equipment. See <a href="http://www.energy.ca.gov/efficiency/brightschools/index.html">http://www.energy.ca.gov/efficiency/brightschools/index.html</a>.

California Solar Initiative (CSI). In January 2006, the California Public Utilities Commission adopted the CSI to provide more than \$3 billion in incentives for solar-energy projects with the objective of providing 3,000 megawatts of solar capacity by 2016. In December 2011, the Commission increased the CSI budget by \$200 million in order to cover a budget shortfall. The action implements SB 585 signed by former Governor Jerry Brown on Sept. 22, 2011. The CSI program is administered by Pacific Gas & Electric, Southern California Edison, and CCSE for the SDG&E territory. The CSI incentive for non-residential buildings includes a transition to performance-based and expected performance-based incentives, with the aim of promoting effective system design and installation. The applicable rebate programs for municipal facilities include: (1) the general CSI Program of solar rebates for public agencies; (2) the CSI-Thermal Program for solar hot water rebates for municipal facilities; and (3) the CSI Research, Development, Demonstration, and Deployment Program. See <a href="http://energycenter.org/csi.">http://energycenter.org/csi.</a>

# Water Conservation and Treatment Financing

**Clean Water State Revolving Funds (CWSRF).** CWSRFs fund water quality protection projects for wastewater treatment, nonpoint source pollution control, and watershed and estuary management. CWSRFs have funded over \$74 billion, providing over 24,688 low-interest loans to date.

#### CWSRF's offer:

- Low interest rates, flexible terms—Nationally, interest rates for CWSRF loans average 2.3%, compared to market rates that average 5%. For a CWSRF program offering this rate, a CWSRF funded project would cost 22% less than projects funded at the market rate. CWSRFs can fund 100% of the project cost and provide flexible repayment terms up to 20 years.
- Funding for nonpoint source pollution control and estuary protection—CWSRFs provided more than \$167 million in 2009 to control pollution from nonpoint sources and for estuary protection, more than \$3 billion to date.

- Assistance to a variety of borrowers—The CWSRF program has assisted a range of borrowers including municipalities, communities of all sizes, farmers, homeowners, small businesses, and nonprofit organizations.
- Partnerships with other funding sources—CWSRFs collaborate with banks, nonprofits, local governments, and other federal and state agencies to provide the best water quality-financing source for their communities.

See http://www.epa.gov/owm/cwfinance/cwsrf/index.htm

**SoCal Water Smart.** The SoCal Water Smart program offers rebates to customers of the Metropolitan Water District's member agencies for installing water-saving appliances. Qualifying products include high-efficiency clothes washers, rotating nozzles, and weather-based irrigation controllers. See <a href="http://socalwatersmart.com/home">http://socalwatersmart.com/home</a>.

# Step 3—Measure Implementation

After taking into account the reductions in energy and water usage and the GHG emissions resulting from statewide measures, the City would need to implement the local measures to reach its reduction targets for 2020 and 2035.

The City would develop an implementation schedule for the reduction measures. Prioritization would be based on the following factors:

- Cost effectiveness
- GHG reduction efficiency
- Availability of funding

- Level of City Control
- Ease of implementation
- Time to implement

Because the goals of this EECAP are aggressive, success in meeting the goals depends on some flexibility in the GHG reduction actions. The City is committed to flexibility in implementing the reduction measures and meeting the goals of the EECAP. The goals of each reduction measure can often be achieved through a variety of means, especially those related to building energy efficiency. For example, the City would adopt energy efficient design requirements for new development. Compliance with the energy efficient design programs can be achieved through many combinations of actions including, but not limited to, installing energy efficient appliances, lighting, and HVAC systems; installing solar water heaters; siting and orienting buildings to optimize conditions for natural heating, cooling, and lighting; installing top-quality windows and insulation; and incorporating natural shading, skylights, and reflective surfaces. Possible sources of funding to implement these measures are presented in Chapter 3.

# Step 4—Public Participation

The residents and businesses in the City are integral to the success of GHG reduction efforts. Their involvement is essential in order to reach the reduction goals because the EECAP depends on a combination of state and local government efforts, public and private sources of finance, and the voluntary commitment, creativity, and participation of the community at large. The City will need to strike a balance between development and environmental stewardship to keep the economy strong and, at the same time, protect the environment. Education programs should be developed for

stakeholders such as businesses, business groups, residents, developers, and property owners outlining the benefits of the EECAP's cost-saving measures to encourage participation in efforts to reduce GHG emissions in all possible sectors.

# Step 5—Monitoring

The City will use a system for monitoring the reductions in energy use from local and statewide measures. If promising new strategies emerge, the City will evaluate how to incorporate these strategies into the EECAP. Further, state and federal action would also result in changes that would influence the level of the City's GHG emissions.

A customized emissions inventory software package developed through the State Energy Efficiency Collaborative (SEEC) has been established for City's use in tracking emissions. The EECAP Implementation Coordinator would be responsible for maintaining records of reduction measure implementation and insuring that the periodic updates to the emissions inventory are completed using the emission inventory worksheet. A simple energy efficiency measure-tracking tool will be provided to track the implementation of the measures. In this way, the City can see 1) emissions estimates without implementation of the EECAP; 2) emissions estimates predicted with full implementation of the EECAP; and 3) progress-to-date as data are entered annually. This will demonstrate progress toward the goal and identify whether adjustments need to be made to programs to meet the reduction goal.

# Step 6—Beyond Energy

The EECAP is focused on energy efficiency. However, land use, transportation, and waste are also important sectors in the City's emissions profile that could also be targeted for emissions reduction strategies. The SBCCOG has secured funding through the California Strategic Growth Council to develop GHG reduction measures for the land use, transportation, and waste sectors that will further the City's GHG reduction potential and commitment to a lower-emissions future.

# Chapter 6 References

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# Appendix A Inventory, Forecasting, and Target-Setting Report



# **City of Hawthorne**

# GHG Inventory, Forecasting, Target-Setting Report for an Energy Efficiency Climate Action Plan

# January 2015

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Local Government Strategic Plan Strategies Program Under the auspices of the California Public Utilities Commission

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# **List of Acronyms and Abbreviations**

AB Assembly Bill

ADC Alternative Daily Cover BAU Business-as-Usual

CAFE Corporate Average Fuel Economy

CH<sub>4</sub> Methane

CARB California Air Resources Board

CIWMB California Integrated Waste Management Board

CO<sub>2</sub> Carbon Dioxide

CO<sub>2</sub>e Carbon Dioxide Equivalents

EECAP Energy Efficiency Climate Action Plan

EO Executive Order
GHG Greenhouse Gas

GWP Global Warming Potential

IEAP International Local Government GHG Emissions Analysis Protocol

IFT Inventories, Long-Term Forecasts, and Target-Setting

IPCC Intergovernmental Panel on Climate Change

JWPCP Joint Water Pollution Control Plant

kWh Kilowatt-hour

LCFS Low Carbon Fuel Standard

LGOP Local Government Operations Protocol

MT Metric Tons

NDN Nitrification/denitrification

N<sub>2</sub>O Nitrous Oxide

RPS Renewable Portfolio Standard
RTP Regional Transportation Plan

SBCCOG South Bay Cities Council of Governments

SCAG Southern California Association of Governments

SCE Southern California Edison

SCG Southern California Gas Company

SEEC Statewide Energy Efficiency Collaborative

# **Key Findings**

#### Community

- The City of Hawthorne decreased emissions 1% from 2005 to 2012, from 436,622 MT  $CO_2$ e to 430,954 MT  $CO_2$ e.
- Commercial Energy, Solid Waste, Water, Wastewater, and Aviation sector emissions decreased while On-road Transportation, Residential Energy, and Off-road Sources sectors increased emissions from 2005 to 2012.
- Energy-related emissions account for 45% of the total community emissions.
- Under the Adjusted Business-as-Usual (BAU) forecast, emissions will be 392,117 MT  $CO_2e$  in 2020 and 344,693 MT  $CO_2e$  in 2035. These emissions levels are 10% and 21% lower than 2005 by 2020 and 2035, respectively.
- The City should choose a reduction target that is feasible and ambitious. The State recommends
  a 15% reduction below 2005 levels by 2020, which would require the City to reduce community
  emissions 20,988 MT CO₂e from an Adjusted BAU forecast by 2020. This is a 5.3% reduction
  from the 2020 Adjusted BAU emissions level.
- To continue reductions consistent with the State's long-term emissions reduction goal of lowering emissions 80% below 1990 levels by 2050, the City would need to reduce emissions in 2035 by 121,777 MT CO<sub>2</sub>e from an Adjusted BAU forecast. This is a 35.3% reduction from the 2035 Adjusted BAU emissions level and would achieve a 49% reduction from 2005 levels.

### Municipal

- Municipal emissions have decreased 18% from 2005 to 2012, from 10,282 MT CO₂e to 8,390 MT CO₂e.
- Emissions in all sectors decreased between 2005 and 2012 except for the Vehicle Fleet & Equipment and SCE-Owned Outdoor Lights.
- Municipal energy use accounts for approximately 2% of all emissions.
- Under the Adjusted BAU forecast, emissions will be 8,397 MT CO₂e in 2020 and 8,604 MT CO₂e in 2035. These emissions levels are 18% lower in 2020 than 2005 and 16% lower than 2005 by 2035.
- The City is on-track to meet a 15% reduction target in 2020 from 2005 levels through federal
  and state measures (as reflected in the 2020 Adjusted BAU emissions forecast). By 2035, the
  City will need to reduce emissions by 3,360 MT CO₂e from the 2035 Adjusted BAU emissions
  level to meet a 49% reduction target from 2005 levels.

# Introduction

The Greenhouse Gas (GHG) Inventories, Long-Term Forecasts, and Target-Setting (IFT) Report contains the first steps toward the City of Hawthorne (City) identifying energy-efficiency measures in an Energy Efficiency Climate Action Plan (EECAP). The inventories describe historic energy use and GHG emissions and the forecasts describe projected future emissions in the City. The target-setting section describes GHG reduction recommendations that are consistent with State goals and may assist the City in establishing local GHG reduction targets. The inventories and recommended reduction targets will help the City in the next step of the EECAP, which is to identify energy efficiency and GHG reduction measures that are relevant, meaningful, and feasible.

Specifically, the IFT Report includes (words and phrases in bold are described in Table 1):

- Historic GHG emissions in community inventories and municipal inventories for 2005, 2007, 2010, and 2012;
- Future GHG emissions for 2020 and 2035 under a **business-as-usual** forecast scenario and **adjusted business-as-usual** forecast scenario; and
- Recommended GHG reduction targets for 2020 and 2035.

Table 1. Key Terms in the Report<sup>1</sup>

Term	Definition
Adjusted business-as-usual	A GHG forecast scenario that accounts for known policies and regulations that will affect future emissions. Generally, these are state and federal initiatives that will reduce emissions from the business-as-usual scenario.
Baseline year	The inventory year used for setting targets and comparing future inventories against.
Business-as-usual	A GHG forecast scenario that assumes no change in policy affecting emissions since the most recent inventory. Changes in emissions are driven primarily through changes in demographics.
Community Inventory	GHG emissions that result from the activities by residents and businesses in the city. An inventory reports emissions that occur over a single calendar year.
Emission factors	The GHG-intensity of an activity.
Municipal Inventory	GHG emissions that result from the activities performed as part of the government operations in the city and are a subset of the community inventory. An inventory reports emissions that occur over a single calendar year.
Reduction targets	GHG emissions levels not to be exceeded by a specific date. Local reduction targets are often informed by state recommendations and different targets may be established for different years.
Sector	A subset of the emissions inventory classified by a logical grouping such as economic or municipal-specific category.

<sup>&</sup>lt;sup>1</sup> A glossary of terms is also included as Appendix A.

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# **GHG** Emissions Inventories

GHG emissions inventories are the foundation of planning for future reductions. Establishing an existing inventory of emissions helps to identify and categorize the major sources of emissions currently being produced. In this report, four years of historic inventories are presented to show not only the major sources of emissions in the City, but also how those sources vary over time. For both the community and municipal inventories, the years 2005, 2007, 2010, and 2012 are presented. The 2005 inventory (for both community and municipal operations) is considered the **baseline year**. A baseline year is established as a starting point against which other inventories may be compared and targets may be set, and is generally the earliest year with a full emissions inventory. The most recent inventory (2012) has the most relevant data for planning purposes, while the interim years (2007 and 2010) provide context and may help identify trends or anomalies.

# **Emissions Reporting**

The primary GHGs from the community and municipal operations are from carbon dioxide  $(CO_2)$ , methane  $(CH_4)$ , and nitrous oxide  $(N_2O)$ . Because each of these gases has a different capacity for trapping heat in the atmosphere, known as its global warming potential (GWP), a method of reporting is needed to be able to compare gases in the same terms. As a result, emissions are reported in carbon dioxide equivalents, or  $CO_2e$ , with each GHG normalized and calculated relative to  $CO_2$  using its GWP. Table 2 describes the GHGs analyzed in this report, their symbol, GWP, and primary community sources of emissions. While  $N_2O$  has the highest GWP and may be considered the most dangerous on a permolecule basis,  $CO_2$  is by far the most prevalent, accounting for 88% of statewide emissions in 2005 (CARB 2011).

**Global Warming Greenhouse Gas** Symbol **Primary Community Sources Potential** Carbon Dioxide  $CO_2$ 1 Fossil fuel combustion Fossil fuel combustion, landfills, Methane 25  $CH_4$ wastewater treatment Fossil fuel combustion, wastewater 298 Nitrous Oxide  $N_2O$ treatment

Table 2. GHGs Analyzed in the Inventories

Source: IPCC Fourth Assessment Report, 2007.

#### **Emissions Sectors**

The inventories identify the major sources of GHGs emissions caused by activities in sectors that are specific to community or municipal activities. A **sector** is a subset of the economy, society, or municipal operations whose components share similar characteristics. An emissions sector can also contain subsectors that provide more specificity about the source of emissions (e.g., natural gas and electricity are subsectors of the energy sector).

As mentioned above, inventories were completed for the community and municipal operations. Because the majority of municipal activities occur within the boundaries of the City and therefore contribute to the overall emissions of the community, both inventories are interconnected, with the municipal inventory considered a subset of the community inventory. As a result, municipal emissions are included in numbers reported for the community. The municipal inventory is separated to highlight areas of emissions that the City has more direct control over and to identify where they can begin to set examples for the community on how reduction strategies can be implemented.

The following subsections describe the sectors used in the community and municipal inventories. It is important to note that both inventories capture similar types of information but may be categorized differently. For example, energy is reported in both the community and municipal inventory, but community level energy emissions are reported as "Residential" and "Commercial/Industrial", whereas municipal energy emissions are more logically reported as "Buildings & Facilities" and "Outdoor Lights".<sup>2</sup>

### **Community Sectors**

The community inventory is categorized by sectors based on the sector's ability to be affected through regional and local programs, incentives, zoning, and other policies. The City's community inventories were divided into the following sectors:

- **Energy** in the Community Inventory is further broken down into two sectors:
  - Commercial/Industrial Energy includes emissions from electricity and natural gas consumption in commercial and industrial buildings and facilities (including outdoor lighting) in the City.
  - Residential Energy includes emissions from electricity and natural gas consumption in residential buildings in the City.
- On-road Transportation includes emissions from vehicle fuel use in trips wholly within the City (in-boundary) and trips that either originate or end in the City (cross-boundary). Emissions from in-boundary trips are fully accounted for in the inventory, whereas only half of the emissions from cross-boundary trips are accounted for. Trips that pass-through the City, (such as on I-105 or I-405,) are not accounted for in the inventory because the City has little or no control of these emissions. As a result, this methodology reflects only trips or parts of trips within City borders that the City has the ability to affect.
- **Solid Waste** includes emissions from waste that is generated in the community and sent to landfills.
- Water includes emissions from the electricity used to source, treat, and deliver imported water in the community that is not accounted for in the community utility data.
- Wastewater includes emissions from treating wastewater generated in the community.

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<sup>&</sup>lt;sup>2</sup> Outdoor Lights are further categorized as SCE-owned or City-owned as described later.

- Off-road Sources include emissions from operating equipment for construction, commercial, light industrial and agricultural activities; lawn and garden equipment; and recreational vehicles such as all-terrain vehicles.
- Aviation includes emissions from jet and aviation fuel consumed at the Hawthorne Municipal Airport, a municipally-owned airport.

### **Municipal Sectors**

Sources of municipal emissions are divided into the following sectors:

- **Energy** in the municipal inventory is further broken down into four sectors:
  - o Buildings and Facilities includes energy use by the government, including electricity and natural gas.
  - SCE-owned Outdoor Lights includes energy for streetlights on fixtures owned by SCE and outdoor lighting.
  - City-owned Outdoor Lights includes energy for streetlights on fixtures owned by the City, traffic control signals, and outdoor lighting.
  - Water Pumping & Irrigation includes energy for water pumping and irrigation.
- Vehicle Fleet & Equipment includes emissions from vehicles owned or operated by the government or contracted by the City for services such as street cleaning. It also includes equipment, such as emergency generators.
- Employee Commute includes emissions from fuel use in vehicle trips by municipal employees commuting to and from work in the City.
- Solid Waste includes emissions from waste generated by municipal employees or at municipally-owned facilities.
- Aviation includes emissions from aircraft fuels (Jet A and Aviation gasoline) consumed at the Hawthorne Municipal Airport, a municipally-owned airport.

### **Calculation Methodology**

GHG emissions were calculated using activity data available (e.g., kilowatt-hours of electricity) for each sector and protocols for converting activity data to emissions output using relevant emission factors. Emission factors relate the activity to GHG emissions and may vary by year (e.g., for electricity) and often are not affected by local actions or behavior, unlike activity data. The U.S. Community Protocol for Accounting and Reporting Greenhouse Gas Emissions (ICLEI 2012) and the Local Government Operations Protocol for the Quantification and Reporting of GHG Emissions Inventories (LGOP) (CARB 2010) were the primary protocols used for developing the community and municipal inventories, respectively. Activity data are reported in the community and municipal emissions subsections below, and emission factors are detailed in Appendix B.

# **Community Emissions**

The community inventory includes the GHG emissions that result from activities within City boundaries. This section presents the findings of the community inventory for four years: 2005 (baseline year), 2007, 2010, and 2012. It also provides more specific detail and findings on the energy sectors, which will form the basis of the reduction targets and reduction measures the City identifies in the EECAP.

### 2005—2012 Emissions Summary

- The City of Hawthorne reduced emissions 1% from 2005 to 2012, from 436,622 MT CO<sub>2</sub>e to 430,954 MT CO<sub>2</sub>e.
- Commercial Energy, Solid Waste, Water, Wastewater, and Aviation sector emissions decreased while On-road Transportation, Residential Energy, and Off-road Sources sectors increased emissions from 2005 to 2012.

As shown in Figure 1 and Table 3, the Transportation sector was the largest contributor to emissions in both 2005 (45%) and 2012 (47%) by producing 195,318 MT CO<sub>2</sub>e in 2005 and 204,687 MT CO<sub>2</sub>e in 2012. This change represents a 5% increase in emissions from 2005 to 2012. Commercial/Industrial energy is the second-largest contributor to emissions, contributing 26% of total emissions in both 2005 and 2012. While the proportion of emissions did not change over time, the total emissions decreased by almost 1% from 2005 to 2012, from 112,054 MT CO<sub>2</sub>e to 111,024 MT CO<sub>2</sub>e. The proportion of emissions from the Residential sector was also steady, at 20% in 2005 and 2012, although total emissions increased by less than 1%, from 85,928 MT CO<sub>2</sub>e in 2005 to 86,214 MT CO<sub>2</sub>e in 2012. Solid waste comprised 5% of the total (22,989 MT CO<sub>2</sub>e) in 2005, but was reduced to 3% of the total (12,499 MT CO<sub>2</sub>e) in 2012. Water, Wastewater, Aviation, and Off-road sources made up the remaining emissions in each year. Water, Wastewater, and Aviation emissions declined from 2005 to 2012; however, off-road sources increased 200% (from 895 to 2,688 MT CO<sub>2</sub>e) in the same period. Off-road sources comprise a very small percentage of overall emissions (1%), but are variable primarily due to construction-related emissions, which are based on the level of development estimated in the City each year.

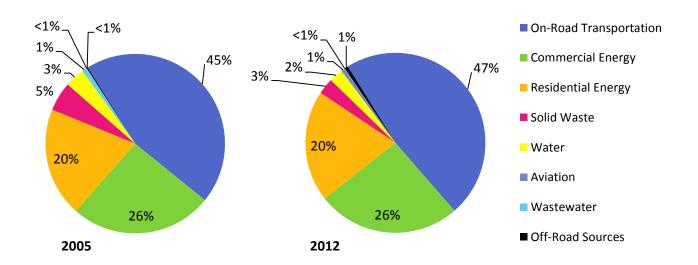


Figure 1. Community-Wide GHG Emissions by Sector for 2005 and 2012

Sector	2005 (MT CO₂e)	2012 (MT CO₂e)	% Change 2005 to 2012
On-Road Transportation	195,318	204,687	4.8%
Commercial Energy	112,054	111,024	-0.9%
Residential Energy	85,928	86,214	0.3%
Solid Waste	22,989	12,499	-45.6%
Water	15,511	10,652	-31.3%
Aviation	3,594	2,932	-18.4%
Off-Road Sources	895	2,688	200.3%
Wastewater	333	258	-22.5%
Total	436,622	430,954	-1.3%

Table 3. Community-Wide GHG Emissions by Sector for 2005 and 2012

## 2005, 2007, 2010, and 2012 Inventories

Figure 2 and Table 4 show the GHG emissions by sector for all inventory years. Emissions are variable among the inventory years, and may reflect changes in the economy, weather, and programs implemented to reduce emissions. The table also lists the percentage of each sector relative to total emissions and shows that the proportion of each sector does not vary greatly by year.

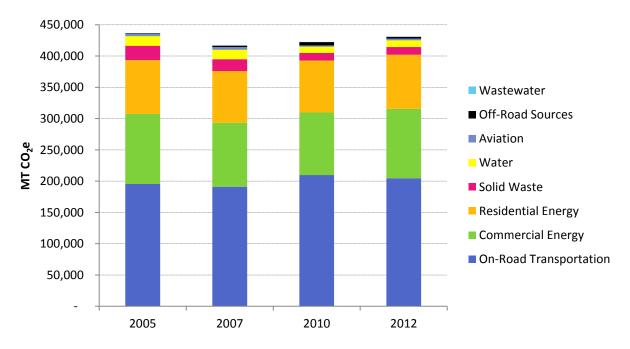


Figure 2. Community GHG Emissions for 2005, 2007, 2010, and 2012

Table 4. Community GHG Emissions for 2005, 2007, 2010, and 2012

Sector	2005 (MT CO₂e)	% of Total	2007 (MT CO₂e)	% of Total	2010 (MT CO₂e)	% of Total	2012 (MT CO₂e)	% of Total
On-road Transportation	195,318	45%	191,074	46%	209,707	50%	204,687	47%
Commercial/ Industrial Energy	112,054	26%	102,293	25%	99,945	24%	111,024	26%
Residential Energy	85,928	20%	82,623	20%	83,103	20%	86,214	20%
Solid Waste	22,989	5%	18,904	5%	12,124	3%	12,499	3%
Water	15,511	4%	15,039	4%	9,892	2%	10,652	2%
Wastewater	3,594	1%	4,396	1%	2,107	<1%	2,932	1%
Aviation	333	<1%	256	<1%	258	<1%	258	<1%
Off-Road Sources	895	<1%	2,323	1%	5,436	1%	2,688	1%
Total	436,622		416,908		422,572		430,954	
% Change from 2005			-4.5%		-3.2%		-1.3%	

Activity data can provide more insight into behavioral changes in the community, as these data are not affected by emission factors. Table 5 summarizes activity data for each sector and subsector. The activity data show that vehicle miles traveled, electricity (Residential and Commercial/Industrial), and recycled water use increased from 2005 to 2012, while natural gas (Residential and Commercial/Industrial), solid waste, and aviation fuel consumption decreased from 2005 to 2012. Wastewater and Off-road emissions use indicator data to attribute county-level emissions to the City and the indicator data are also shown in Table 5. Notably, while On-road Transportation emissions increased 5% between 2005 and 2012, vehicle miles traveled increased by nearly 11%. The difference reflects that for each vehicle mile traveled, fewer emissions are generated due to improvements in the fuel efficiency of vehicles.

Demographic data also help provide perspective to changes in emissions over time. Table 6 shows the number of households, jobs, population, and service population (jobs + population) for each inventory year. Energy emissions in particular often reflect trends in demographic data. For example, the slight increase in population and households between 2005 and 2012 mirrors the small increase in Residential energy emissions and the decrease in Commercial energy emissions from 2005 to 2012 mirrors the decrease in jobs during the same period.

Table 5. Activity Data used in 2005, 2007, 2010, and 2012 Community Inventories

Contain.	2005	2007	2010	2012	% Change
Sector	2005	2007	2010	2012	2005 to 2012
On-road Transportation					
Total Vehicle Miles Traveled	374,554,203	368,857,365	415,367,227	415,015,128	10.8%
Residential Energy					
Electricity (kWh)	103,829,746	107,529,768	105,656,119	107,651,711	3.7%
Natural Gas (therms)	10,227,543	9,717,264	9,908,848	9,739,431	-4.8%
Commercial/Industrial Energy					
Electricity (kWh)	279,650,071	286,078,014	278,252,280	282,001,330	0.8%
Natural Gas (therms)	5,096,096	3,750,945	3,732,998	3,920,087	-23.1%
Solid Waste					
Landfilled (tons)	92,415	75,587	49,105	50,750	-45.1%
ADC (tons) 1	2,804	1,566	227	77	-97.3%
Water and Wastewater					
Water (MG)	2915	2915	2675	2880	-1.2%
Recycled Water (MG)	48	48	56	66	37.8%
Wastewater (City portion of countywide residents)	0.87%	0.86%	0.86%	0.86%	-0.7%
Aviation <sup>2</sup>					
Jet A fuel	275,195	335,100	157,002	214,562	-22.0%
Aviation Fuel	109,503	135,752	69,075	100,699	-8.0%
Off-road sources <sup>3</sup> (% of LA Count	y emissions attı	ributed to the C	ity)		
Lawn & Garden (% Households)	0.89%	0.88%	0.82%	0.83%	-6.9%
Construction (% Building permits)	0.29%	0.79%	1.82%	0.85%	190.6%
Industrial (% Manufacturing jobs)	0.58%	0.61%	0.61%	0.61%	5.1%
Light Commercial (% Other jobs)	0.44%	0.46%	0.46%	0.46%	4.7%
Recreation (Population weighted by income)	0.67%	0.67%	0.68%	0.69%	3.4%
Agriculture (% Ag. Jobs)	0.00%	0.00%	0.07%	0.07%	

<sup>1</sup> ADC is Alternative Daily Cover, which is green waste (grass, leaves, and branches) that is used to cover landfill emissions. They are reported separately by CalRecycle and therefore shown separately here.

<sup>2</sup> Jet A and Aviation Fuel are used at the Hawthorne Municipal Airport. Each fuel type has a different emission factor; therefore activity data are reported separately.

<sup>3</sup> Off-road emissions are available at the county level through CARB's OFFROAD model. Emissions attributable to the City were derived using indicator data related to the off-road source. For example, the percentage of households in the City compared to the county was used to attribute the same percentage of lawn & garden equipment emissions to the City. See Appendix B for more methodology details.

Table 6. Demographic Data for 2005, 2007, 2010, and 2012

	2005	2007	2010	2012	% Change 2005-2012
Population	85,030	84,033	84,360	85,047	<1%
Households	28,301	28,291	28,486	28,636	1.2%
Jobs	20,496	21,517	19,607	19,912	-2.8%
Service Population (Population + Jobs)	105,526	105,550	103,967	104,959	-0.5%

Source: SCAG Local Profile.

## **Energy**

The EECAP ultimately will focus on increasing energy efficiency and reducing GHG gases from energy; therefore, it is important for the City to understand its current energy consumption to make informed decisions for reducing energy-related emissions. Energy use consists of electricity and natural gas. Emissions from Commercial/Industrial and Residential energy use account for 45% of the total community emissions in 2005 and 2012. Table 7 shows the breakdown in activity (kWh or therms) and GHG emissions by sector and energy source.

Table 7. Activity Data and GHG Emissions of Energy in 2005 and 2012

	2005		201	12	0/ Ch !	o/ 6l	
Sector	Activity (kWh or therms)	Emissions (MT CO <sub>2</sub> e)	Activity (kWh or therms)	Emissions (MT CO <sub>2</sub> e)	% Change in Activity 2005-2012	% Change in Emissions 2005-2012	
Commercial/ Indus	trial						
Electricity	279,650,071	84,956	282,001,330	90,179	0.8%	6.1%	
Natural Gas	5,096,096	27,098	3,920,087	20,845	-23.1%	-23.1%	
Residential							
Electricity	103,829,746	31,543	107,651,711	34,425	3.7%	9.1%	
Natural Gas	10,227,543	54,385	9,739,431	51,789	-4.8%	-4.8%	
Total (MT CO₂e)		197,982		197,238		-0.4%	

Commercial electricity use increased less than 1% between 2005 and 2012; however, emissions increased by more than 6%. Similarly, Residential electricity use increased by about 4% but emissions increased by more than 9%. These changes are due to the emission factor used for electricity for 2005 and 2012. Emission factors convert activity data into GHG emissions and electricity emission factors vary annually based on how electricity is generated by the electricity provider (i.e., the amount of renewables, natural gas, coal, etc.). In 2005, Southern California Edison (SCE) generated electricity that resulted in an emission factor of 669.7 CO<sub>2</sub>e. In 2012, SCE's electricity generation resulted in an emission factor of 705.0 CO<sub>2</sub>e. Therefore, a kilowatt-hour of



All emissions are comprised of activity data and the emission factor, or GHG-intensity, of that activity. For electricity, the activity data are the kilowatt-hours (kWh) used by the city's residents and businesses and the energy intensity is based on the sources of power that Southern California Edison uses to generate electricity. Changes to either component can affect the GHG emissions from electricity in the City.

electricity used in 2012 emitted more GHGs than a kilowatt-hour of electricity used in 2005. Future emissions could increase or decrease based on changes to SCE's emission factors, which the City cannot directly affect, or through changes in usage, which can be affected by changes in local policy, outreach, or incentive programs.

Unlike electricity, the emission factor for natural gas is estimated on a national basis and remains fairly constant over time. Therefore, the natural gas GHG emissions follow the same trend as usage. In Hawthorne, Commercial/Industrial natural gas consumption (therms) decreased by 23% from 2005 to 2012; therefore the emissions also declined 23%. Residential natural gas therms used and GHG emissions declined nearly 5% from 2005 to 2012. Figure 3 shows the trend in electricity and natural gas emissions from 2005 to 2012 for the Commercial/Industrial and Residential sectors.

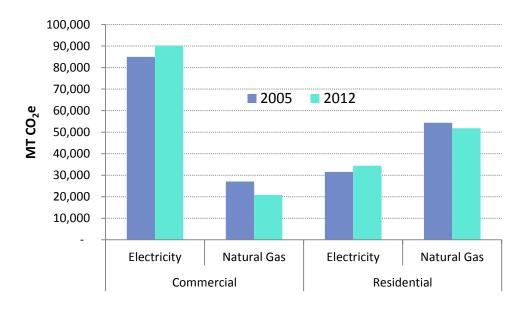


Figure 3. GHG Emissions for Community Electricity and Natural Gas, by Sector

# **Municipal Emissions**

As described earlier, a municipal GHG emissions inventory is a subset of the community inventory. The municipal inventory includes emissions from activities conducted as part of government operations in the City. While emissions from government operations are normally a fraction of the overall community emissions, the City has the most direct control over municipal emissions and the City can demonstrate leadership in the community by adopting and implementing energy and GHG reduction strategies. This section presents the findings of the municipal inventory for 2005 (the baseline year), 2007, 2010, and 2012. It also provides more specific detail and findings on the energy sectors, which will form the basis of the reduction measures the City identifies in the EECAP.

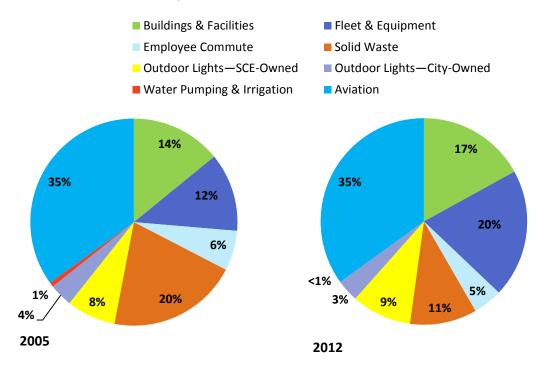


Figure 4. Municipal GHG Emissions by Sector for 2005 and 2012

### 2005—2012 Emissions Summary

- Municipal emissions have decreased 18% from 2005 to 2012, from 10,282 MT CO<sub>2</sub>e to 8,390 MT CO<sub>2</sub>e.
- Emissions in all sectors decreased except for the Vehicle Fleet & Equipment and SCE-Owned Outdoor Lights.
- The Solid Waste sector showed the greatest overall reductions (1,219 MT CO₂e reductions); however, the City lowered emissions in multiple sectors, including Employee Commute, Energy (Buildings & Facilities and City-owned Outdoor Lights), and Aviation.
- Emissions from municipal operations account for 2% of community emissions.

The City's Airport is the sector with the largest percentage of emissions in 2005 and 2012 (35% for both years), although emissions from this sector decreased 18% over the period, from 3,594 MT CO₂e to 2,933 MT CO<sub>2</sub>e (Figure 4). The second largest-emitting sector for 2005 was Solid Waste (20%). Solid Waste emissions dropped 58% (from 2,100 MT CO<sub>2</sub>e to 881 MT CO<sub>2</sub>e) by 2012, and Vehicle Fleet & Equipment sector emissions rose 34% (from 1,258 MT CO2e to 1,687 MT CO2e), making Vehicle Fleet & Equipment the second largest emitter in 2012 (20%). Buildings & Facilities remained fairly constant, decreasing only 2% (1,451 MT CO2e to 1,425 MT CO2e) between 2005 and 2012, constituting 14% of total emissions in 2005 and 17% in 2012. The Employee Commute sector decreased its emissions by 40%, from 643 MT CO<sub>2</sub>e in 2005 to 384 MT CO<sub>2</sub>e in 2012, accounting for 6% of total emissions in 2005 and 5% in 2012. City-Owned Outdoor Lights decreased its emissions by 22% from 2005 and 2012, form 372 MT CO<sub>2</sub>e to 291 MT CO<sub>2</sub>e, making it 4% of the total emissions in 2005 and 3% in 2012. Some City-Owned Outdoor Lights accounts have been re-categorized to SCE-Owned Outdoor Lights from 2005 to 2012 for improved accuracy of categorization. This change may partially contribute to the decrease in City-Owned Outdoor Lights emissions. Emissions from SCE-Owned Outdoor Lights remained constant at 789 MT CO₂e. The Water Pumping & Irrigation sector did not report activity in 2012<sup>3</sup>. The 2005 and 2012 emissions and changes are detailed in Table 8.

Table 8. Municipal GHG Emissions by Sector for 2005 and 2012

Sector	2005 (MT CO₂e)	2012 (MT CO₂e)	% Change 2005 to 2012
Aviation	3,594	2,933	-18%
Solid Waste	2,100	881	-58%
Buildings & Facilities	1,451	1,425	-2%
Fleet & Equipment	1,258	1,687	34%
Outdoor Lights—SCE-Owned	789	789	0%
Employee Commute	643	384	-40%
Outdoor Lights—City-Owned	372	291	-22%
Water Pumping & Irrigation	75	0	-100%
Total	10,282	8,390	-18%

Note: City-Owned Outdoor Lights includes streetlights, traffic signals, and area lighting. SCE-Owned Outdoor Lights includes streetlights and outdoor lighting.

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<sup>&</sup>lt;sup>3</sup> Data were indicated as "not available".

## 2005, 2007, 2010, and 2012 Inventories

Figure 5 and Table 9 show the municipal GHG emissions by sector for all four inventory years. Emissions peaked in 2007 (10,597 MT  $CO_2e$ ) and were the lowest in 2010 (8,385 MT  $CO_2e$ ), primarily due to the significant drop in Aviation sector emissions. Because total emissions for municipal operations are relatively low, small changes in a category such as Aviation can greatly affect the inventory.

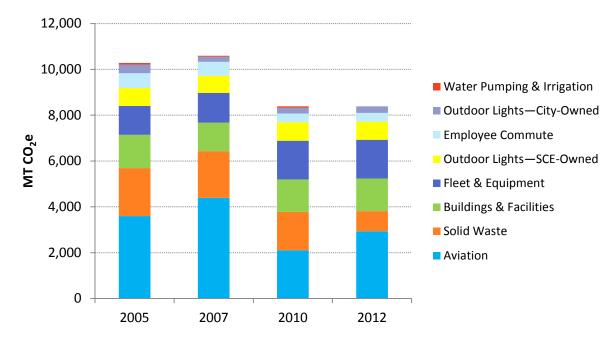


Figure 5. Municipal GHG Emissions for 2005, 2007, 2010, and 2012

Table 9. Mun	icipal GH	G Emissions for	r <b>2005, 2</b> 0	07, 2010, and	2012
3005	0/ -£	2007	0/ -£	2010	0/ -

Sector	2005 (MT CO₂e)	% of Total	2007 (MT CO₂e)	% of Total	2010 (MT CO₂e)	% of Total	2012 (MT CO₂e)	% of Total
Aviation	3,594	35%	4,396	41%	2,106	25%	2,933	35%
Solid Waste	2,100	20%	2,036	19%	1,675	20%	881	11%
Buildings & Facilities	1,451	14%	1,246	12%	1,413	17%	1,425	17%
Fleet & Equipment	1,258	12%	1,295	12%	1,692	20%	1,687	20%
Outdoor Lights— SCE-Owned	789	8%	747	7%	804	10%	789	9%
Employee Commute	643	6%	612	6%	384	5%	384	5%
Outdoor Lights— City-Owned	372	4%	219	2%	251	3%	291	3%
Water Pumping & Irrigation	75	1%	46	<1%	60	1%	0	<1%
Total	10,282		10,597		8,385		8,390	

Table 10 summarizes activity data for each sector and subsector.

Table 10. Activity Data used in 2005, 2007, 2010, and 2012 Municipal Inventories

Sector	2005	2007	2010	2012	% Change 2005 to 2012
Buildings & Facilities					
Electricity (kWh)	3,850,889	3,372,179	2,739,904	2,504,992	-35%
Natural Gas (therms)	52,696	51,307	117,279	110,381	109%
Outdoor Lights					
City-Owned (kWh)	1,225,637	760,570	871,428	905,023	1,225,637
SCE-Owned (kWh)	2,598,700	2,595,114	2,792,880	2,452,990	2,598,700
Fleet & Equipment					
City-Owned Fleet					
Gasoline (gallons) <sup>1</sup>	97,567	98,951	102,487	102,487	5%
Diesel (gallons) <sup>1</sup>	5,893	8,081	4,765	4,765	-19%
CNG (standard cubic feet)	802,856	816,251	744,442	744,442	-7%
Contracted Fleet					
Gasoline (gallons) <sup>1</sup>	5,220	5,220	11,046	11,046	112%
Diesel (gallons)	12,200	12,600	49,241	49,241	304%
LPG (gallons)	14,899	14,899	10,487	10,487	-30%
Employee Commute <sup>1,2</sup>					
Gasoline (VMT)	1,501,786	1,446,002	908,098	908,098	-40%
Diesel (VMT)	2,452	2,641	7,544	7,544	208%
# FTE	370	365	294	294	-21%
Solid Waste <sup>3</sup>					
Generated Waste (tons)	3,715	3,580	3,580	3,580	-4%
Water Pumping & Irrigation <sup>4</sup>					
Electricity (kWh)	248,167	161,379	208,150	0	-100%
Aviation <sup>5</sup>					
Aviation Gasoline (gallons)	109,503	135,752	69,075	100,699	-8%
Jet A Fuel (gallons)	275,195	335,100	157,002	214,562	-22%

<sup>1</sup> Data for 2010 were not available; therefore, activity data from 2012 data was used as a proxy.

 $<sup>{\</sup>small 2\>\>\>\>} Employee\ Commute\ survey\ conducted\ in\ 2014\ and\ adjusted\ based\ on\ the\ number\ of\ employees\ in\ 2010\ and\ 2012\ and\ 2010\ and\ 201$ 

<sup>3</sup> Data for 2010 and 2012 were not available; therefore, activity data from 2007 data was used as a proxy.

<sup>4</sup> The Water Pumping & Irrigation sector did not report activity in 2012.

<sup>5</sup> Jet A and Aviation Fuel are used at the Hawthorne Municipal Airport. Each fuel type has a different emission factor; therefore activity data are reported separately.

### **Energy**

As with the community emissions, the EECAP will focus on increasing energy efficiency and reducing GHG gases from energy within municipal operations. The City has more direct control over energy-related emissions than other sectors, such as employee commute. Municipal energy use includes Buildings & Facilities, SCE-owned Outdoor Lights, City-Owned Outdoor Lights, and Water Pumping & Irrigation. Energy accounted for 26% of total emissions in 2005 and 29% in 2012. While both electricity and natural gas are used for Building & Facilities, Outdoor Lights and Water Pumping & Irrigation only use electricity. Emissions from energy declined 8% from 2005 to 2012; however electricity-based emissions declined 22% and natural gas related emissions increased 110% (Table 11). Electricity emissions declined for each sector except SCE-owned Outdoor Lights, which remained constant. As with community energy, municipal emissions use variable electricity emission factors and constant natural gas emission factors.

Table 11. Activity Data and GHG Emissions of Municipal Energy in 2005 and 2012

	200	)5	201	L <b>2</b>	% Change in	% Change in		
Sector	Activity (kWh or therms)	Emissions (MT CO <sub>2</sub> e)	Activity (kWh or therms)	Emissions (MT CO <sub>2</sub> e)	Activity 2005-2012	Emissions 2005-2012		
Buildings & Facilities								
Electricity	3,850,889	1,171	2,504,992	838	-35%	-28%		
Natural Gas	52,696	280	110,381	587	109%	110%		
Outdoor Lights—SCE-ow	/ned							
Electricity	2,598,700	789	2,452,990	789	-6%	0%		
Outdoor Lights—City-ov	vned							
Electricity	1,225,637	372	905,023	291	-26%	-22%		
Water Pumping & Irriga	Water Pumping & Irrigation							
Electricity <sup>1</sup>	248,167	75	0	0	-100%	-100%		
Total (MT CO₂e)		2,685		2,468		-8%		

<sup>1</sup> The Water Pumping & Irrigation sector did not report activity in 2012.

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<sup>&</sup>lt;sup>4</sup> Explanation will be asked of City as to why this may have occurred.

Figure 6 shows the trend in electricity and natural gas emissions from 2005 to 2012 for the municipal energy sectors.

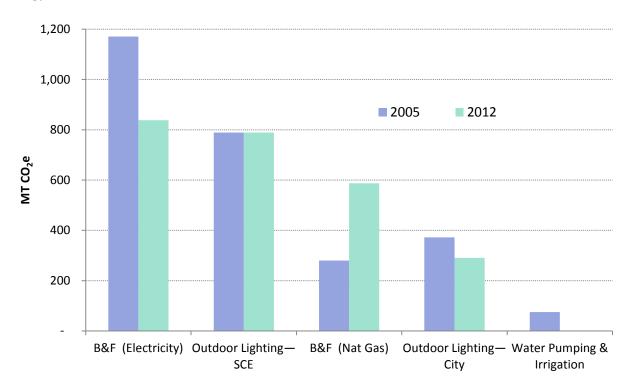


Figure 6. GHG Emissions for Municipal Electricity and Natural Gas, by Sector

# **Inventory Forecasts**

GHG emissions are forecast using two scenarios: a Business-as-Usual (BAU) and an Adjusted BAU scenario. The BAU scenario describes emissions based on projected growth in population and employment and does not consider policies that will reduce emissions in the future (that is, the policies in place in 2012 are assumed to remain constant through 2035). The Adjusted BAU scenario describes emissions based on projected growth and considers policies that will achieve GHG reductions in the future. Policies, described in detail below, include State-adopted or approved legislation that will affect future emissions. By evaluating the two scenarios, the City can see the effect that existing policies may have on future emissions and be better able to determine how local measures can provide additional reductions. Two future years are forecasted for each scenario: 2020 and 2035. The 2020 forecast year is consistent with the goals identified in Assembly Bill (AB) 32, which identifies a statewide GHG reduction target by 2020. The 2035 forecast year will allow the City to develop long-term strategies to continue GHG reductions beyond 2020.

### **Business-as-Usual Forecasts**

The BAU forecasts estimate future emissions using current (2012) consumption patterns and emission factors with the anticipated growth in the City. Anticipated growth is estimated using data from regional planning scenarios developed by the Southern California Association of Governments (SCAG), the City, and other relevant sources (Table 12). The most relevant growth factors are used to project emissions by sector. For example, future Residential Energy emissions were developed using current energy use per household (from the 2012 inventory) and the anticipated number of households in the future. Actual energy use is a function of several variables, not only the number of households; however, this approach is supported by current protocols and best practices within the State and provides a consistent approach to forecasting. Compound annual growth rates were developed using the growth projections from 2012 to 2020 and from 2021 to 2035, as shown Table 12.

In general, the City is expecting modest growth to 2020 and 2035 as population, housing, and jobs are all expected to increase. SCAG is projecting fewer vehicle miles traveled from 2012 to 2020 despite population and job growth, but that trend is reversed after 2020, when vehicle miles traveled will again increase. Due to the relatively low growth, the City does not anticipate major staffing changes in its government services.

## **Community Business-as-Usual Forecast**

BAU community emissions are expected to increase 0.1% from baseline (2005) levels by 2020 and 4% by 2035.

The City's BAU emissions in 2020 are estimated to be 437,075 MT CO2e, or a 0.1% increase from baseline (2005) emissions. By 2035, emissions are estimated to increase 4% from the baseline level to 453,966 MT CO₂e (Table 13).

Table 12. Growth Factors for 2012, 2020, and 2035

Sector	Demographic Indicator	2012	2020	2035	2012- 2020 CAGR <sup>1</sup>	2020- 2035 CAGR <sup>1</sup>
Residential Energy	Households	28,636	29,500	30,600	0.37%	0.24%
Commercial/ Industrial Energy	Jobs	19,912	21,100	21,800	0.73%	0.22%
NA <sup>2</sup>	Population	85,047	89,600	96,300	0.65%	0.48%
Solid Waste, Water, Wastewater, Aviation, Off-Road Sources	Service Population (Population + Jobs)	104,959	110,700	118,100	0.67%	0.43%
Transportation	Vehicle Miles Traveled	415,015,128	404,807,468	420,248,625	-0.31%	0.25%
Municipal Jobs	Municipal Emissions <sup>3</sup>	245 F/T 97 P/T	245 F/T 97 P/T	245 F/T 97 P/T	0%	0%

Source: SCAG 2012

F/T: Full-time employees; P/T: Part-time employees

- 1 Compound annual growth rate.
- 2 Not Applicable. Population data are shown for informational purposes but are not used for forecasting any sector.
- 3 The number of jobs in the City is used as an indicator for all municipal operation emissions except Aviation, which is forecast consistent with the community forecast (by change in service population).

**Table 13. Community BAU Forecast** 

Sector	2005 (MT CO₂e)	2012 (MT CO₂e)	2020 (MT CO <sub>2</sub> e)	% Change 2012-2020	2035 (MT CO₂e)	%Change 2012-2035
On-Road Transportation	195,318	204,687	200,776	-2%	208,434	2%
Commercial Energy	112,054	111,024	117,053	5%	120,936	9%
Residential Energy	85,928	86,214	88,702	3%	92,009	7%
Solid Waste	22,989	12,499	13,152	5%	14,031	12%
Water	15,511	10,652	11,208	5%	11,958	12%
Wastewater	333	258	271	5%	290	12%
Aviation and Off-Road Sources <sup>1</sup>	4,489	5,620	5,913	5%	6,308	12%
Total	436,622	430,954	437,075	1%	453,966	5%
% Change from 2005		-1.3%	0.1%		4.0%	

 $<sup>{\</sup>bf 1} \quad \text{The forecasting tool combines the emissions from the Aviation and Off-road Sources sectors.}$ 

### **Municipal Business-as-Usual Forecast**

 BAU municipal emissions are expected to be 17% below baseline levels in 2020 and 15% below baseline levels in 2035.

The City is not anticipating much growth in city services by 2020 or 2035 from current (2012) levels; therefore, the activity data for all sectors except Aviation (reported with Vehicle Fleet in forecasts) are assumed to remain constant from 2012. Aviation, as described in the Community section, is expected to increase proportionally to the change in service population (population + employees). Therefore, the emissions in 2020 and 2035 will be similar to those in 2012 under a BAU scenario (Table 14). However, since 2012 emissions were lower than the baseline, future municipal emissions are also projected to be significantly lower than in 2005. In 2020, municipal emissions are estimated to be 17% below baseline emissions and in 2035 emissions are estimated to be 15% lower than in 2005.

	2005 (MT CO₂e)	2012 (MT CO₂e)	2020 (MT CO <sub>2</sub> e)	% Change 2012-2020	2035 (MT CO₂e)	% Change 2012-2035
Vehicle Fleet <sup>1</sup>	4,852	4,620	4,773	3%	4,979	8%
Solid Waste	2,100	881	881	0%	881	0%
Buildings & Facilities	1,451	1,425	1,425	0%	1,425	0%
Outdoor Lights <sup>2</sup>	1,161	1,080	1,080	0%	1,080	0%
Employee Commute	643	384	384	0%	384	0%
Water Pumping & Irrigation <sup>3</sup>	75	0	0		0	
Total	10,282	8,390	8,543	2%	8,749	4%
% Change from 2005		-18%	-17%		-15%	

**Table 14. Municipal BAU Forecast** 

# **Adjusted Business-as-Usual Forecasts**

State legislation has been approved and/or adopted that will reduce GHG emissions in the City. These policies do not require additional local action, but should be accounted for in the City's emissions forecasts to provide a more accurate picture of future emissions and the level of local action needed to reduce emissions to levels consistent with State recommendations. This forecast is called the Adjusted BAU forecast. The measures are described briefly below.

**Low Carbon Fuel Standard.** The Low Carbon Fuel Standard (LCFS) was developed as a result of Executive Order S-1-07, which mandates that the carbon intensity of transportation fuels in California are lowered 10% by 2020. The State is currently implementing this standard, which is being phased in and will achieve full implementation in 2020.

**Assembly Bill (AB) 1493 and Advanced Clean Cars.** AB 1493 directed CARB to adopt GHG standards for motor vehicles through model year 2015 that would result in reductions in GHG emissions by up to 25%

<sup>1</sup> Vehicle Fleet includes both Vehicle Fleet & Equipment and Aviation. SEEC reports them together in forecasts.

<sup>2</sup> Outdoor Lights includes both SCE-Owned and City-Owned Outdoor Lights. SEEC reports them together in forecasts.

<sup>3</sup> Water Pumping & Irrigation data from 2012 was not available; therefore, the forecasts are also 0.

in 2030. In addition, the State's Advanced Clean Cars program includes additional components that will further reduce GHG emissions statewide, including more stringent fuel efficiency standards for model years 2017—2025 and support infrastructure for the commercialization of zero-emission vehicles. CARB anticipates additional GHG reductions of 3% by 2020, 27% by 2035, and 33% by 2050<sup>5</sup>. These are also known as "Pavley I" and "Pavley II" regulations.

California Building Code Title 24. California's building efficiency standards are updated regularly to incorporate new energy efficiency technologies. The code was most recently updated in 2013 and went into effect for new development in 2014. For projects implemented after January 1, 2014, the California Energy Commission estimates that the 2013 Title 24 energy efficiency standards will reduce consumption by an estimated 25% for residential buildings and 30% for commercial buildings, relative to the 2008 standards. These percentage savings relate to heating, cooling, lighting, and water heating only; therefore, these percentage savings were applied to the estimated percentage of energy use by Title 24.

Renewable Portfolio Standard. The Renewable Portfolio Standard (RPS) requires energy providers to derive 33% of their electricity from qualified renewable sources. This is anticipated to lower emission factors (i.e., fewer GHG emissions per kilowatt-hour used) statewide. Therefore, reductions from RPS are taken for energy embedded in water, which uses energy sources throughout the state to move from the water source area to the City. However, no credit was taken for this measure for the SCE service region (i.e., for residential and commercial electricity used in the City supplied by SCE). Analysis of SCE's current portfolio and the sources needed to replace the nuclear generation that has been taken out of service has revealed great uncertainty in how SCE's emission factors may change over time. Therefore, the emission factor used in the 2012 inventory and the BAU forecast was also used in the Adjusted BAU forecast.

Senate Bill X7-7. California's SB X7-7 requires water suppliers to reduce urban per capita water consumption 20% from a baseline level by 2020. The City is supplied by Golden State Water and the California Water Service Company. The reductions in GHG emissions from SB X7-7 were calculated by applying the reduction goals established by each water supplier to the City's population in 2020 and 2035.

#### **Community Adjusted Business-as-Usual Forecast**

Emissions are expected to decrease under the Adjusted BAU forecast and will be 10% lower in 2020 than 2005 and 21% lower than 2005 levels by 2035.

The City's Adjusted BAU emissions in 2020 are estimated to be 392,117 MT CO₂e in 2020 and 344,693 MT CO₂e in 2035 (Table 15). This change represents a 10% reduction from 2005 by 2020 and 21% reduction by 2035. Due to the stringent State vehicle standards, the emissions from the Transportation sector are expected to decrease significantly over time, while the proportion of emissions from Residential and Commercial/Industrial Energy will increase. Emissions from Solid Waste are expected to

<sup>&</sup>lt;sup>5</sup> CARB Advanced Clean Cars Summary Sheet

increase over time but account for less than 5% of total emissions. Emissions from Water & Wastewater are expected to decrease by 2020, then increase slightly by 2035, but account for only 2% of total emissions.

Sector	2005 (MT CO₂e)	2012 (MT CO₂e)	2020 (MT CO₂e)	2020 % of Total	2035 (MT CO₂e)	2035 % of Total
Transportation & Mobile Sources <sup>1</sup>	199,807	210,307	166,840	43%	112,103	33%
Commercial/Industrial Residential Energy	112,054	111,024	115,978	30%	119,046	35%
Residential Energy	85,928	86,214	88,506	23%	91,492	27%
Solid Waste	22,989	12,499	13,152	3%	14,031	4%
Water & Wastewater	15,844	10,910	7,641	2%	8,021	2%
Total	436,622	430,954	392,117	100%	344,693	100%
% Change from 2005		-1%	-10.19%		-21.05%	

**Table 15. Community Adjusted BAU Emissions** 

## **Municipal Adjusted Business-as-Usual Forecast**

 The City will surpass the State-aligned target by 2020 under an Adjusted BAU forecast, meeting an 18% reduction below 2005 levels. By 2035, the reduction will be 16% below 2005 levels.

The City's Municipal Adjusted BAU emissions in 2020 are estimated to be 8,397 MT  $CO_2e$ , which is 18% below the 2005 baseline level (Table 16). By 2035, the level of reductions is anticipated to be 16% below 2005 levels, or 8,604 MT  $CO_2e$ . The Adjusted BAU emissions are slightly lower than the BAU emissions due to the Low Carbon Fuel Standard measure described earlier. The Low Carbon Fuel Standard would lower the carbon intensity of fuels used in both the City's Vehicle Fleet and Employee Commute sectors.

Sector	2005 (MT CO <sub>2</sub> e)	2012 (MT CO <sub>2</sub> e)	2020 (MT CO <sub>2</sub> e)	2020 % of Total	2035 (MT CO₂e)	2035 % of Total
Vehicle Fleet <sup>1</sup>	4,852	4,620	4,654	55%	4,861	56%
Solid Waste	2,100	881	881	10%	881	10%
Buildings & Facilities	1,451	1,425	1,425	17%	1,425	17%
Outdoor Lights	1,161	1,080	1,080	13%	1,080	13%
Employee Commute	643	384	357	4%	357	4%
Water Pumping & Irrigation <sup>2</sup>	75	0	0	0%	0	0%
Total	10,282	8,390	8,397	100%	8,604	100%
% Change from 2005		-18%	-18%		-16%	

**Table 16. Municipal Adjusted BAU Emissions** 

<sup>1</sup> The planning tool combines on-road and off-road (including aviation) sources.

<sup>1</sup> Vehicle Fleet includes both Vehicle Fleet & Equipment and Aviation. SEEC reports them together in forecasts.

<sup>2</sup> Water Pumping & Irrigation data from 2012 was not available, therefore forecasts are also 0.

# **Reduction Targets**

The State has set goals for reducing GHG emissions by 2020 and 2050 through AB 32 and Executive Order (EO) S-3-05, respectively. The State has also provided guidance to local jurisdictions as "essential partners" in achieving the State's goals by identifying a 2020 recommended reduction goal. That goal, stated in the AB 32 Scoping Plan, was for local governments to achieve a 15% reduction below 2005 levels by 2020, which aligns with the State's goal of not exceeding 1990 emissions levels by 2020<sup>6</sup>. The State's long term target is to emit no more than 20% of 1990 levels by 2050 (or, a reduction of 80% below 1990 levels by 2050). The State has not provided an interim target, nor has it provided guidance to local governments beyond the 2020 emissions target recommendations. It is however clear that the issue of climate change will not end in 2020 and continued reductions should be achieved to keep the State on a path toward the 2050 goal. A straight-line projection from the 2020 to 2050 goals would result in a reduction goal of 49% below 2005 levels by 2035 midpoint.

Ultimately, the City will determine the level of reductions that it can and should achieve. The recommended targets provided below are guidance based on consistency with the State's goals.

# **Recommended Community Targets**

In 2020, the City would need to reduce 20,988 MT  $CO_2e$  emissions below the Adjusted BAU scenario to meet the reduction target. In 2035, the City would need to reduce 122,016 MT  $CO_2e$  emissions below the Adjusted BAU scenario to meet the State-aligned target (Table 17 and Figure 7).

2005 2020 2035 Sector 2012 BAU Emissions (MT CO<sub>2</sub>e) 436,622 430,954 437,075 453,966 Adjusted BAU Emissions (MT CO<sub>2</sub>e) 436,622 430,954 344,693 392,117 State-Aligned Target (% change from 2005) -15% -49% -48% State-Aligned Target (% change from 2012) -14% State-Aligned Emissions Goal (MT CO<sub>2</sub>e) 371,129 222,677 Reductions from Adjusted BAU needed to 20,988 122,016 meet the Target (MT CO<sub>2</sub>e)

**Table 17. State-Aligned GHG Reduction Targets** 

<sup>&</sup>lt;sup>6</sup> In an analysis, the State concluded that a 15% reduction in emissions from 2005 levels by 2020 would be equivalent to achieving 1990 emissions levels.

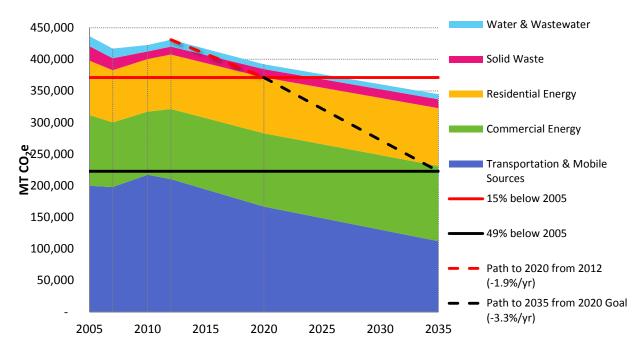


Figure 7. Community Emissions Inventories, Projections, and Targets

# **Recommended Municipal Targets**

In 2020, the City is expected to meet a target of 15% below 2005 levels through implementation of existing legislation (Table 18 and Figure 8). However, the City will need to implement measures to continue to achieve GHG reductions beyond 2020. Early implementation of measures demonstrates the City's commitment to the EECAP, leadership in the community, and allows the City to phase implementation of new strategies so that ongoing reductions may be achieved. By 2035, the City will need to reduce municipal operation emissions by 3,360 MT  $CO_2e$  from a 2035 Adjusted BAU forecast to meet a 49% reduction goal (below 2005 levels).

Table 18. State-Aligned Municipal GHG Reduction Targets

	2005	2012	2020	2035
BAU Emissions (MT CO₂e)	10,282	8,390	8,543	8,749
Adjusted BAU Emissions (MT CO₂e)	10,282	8,390	8,397	8,604
State-Aligned Target (% change from 2005)			-15%	-49%
State-Aligned Target (% change from 2012)			4%	-37%
State-Aligned Emissions Goal (MT CO <sub>2</sub> e)			8,740	5,244
Reductions from Adjusted BAU needed to meet the Target (MT $CO_2e$ )			Target Met	3,360

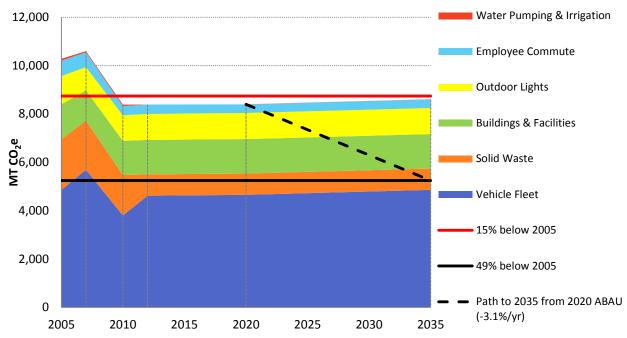


Figure 8. Municipal Emissions Inventories, Projections, and Targets

# **Conclusions and Next Steps**

This Report presents the City's community and municipal inventories, forecasts, and recommended reduction targets. It is the foundation of the EECAP and provides the City a first look at what will be needed to meet emissions reductions that are aligned with the State and to mitigate the City's impacts on climate change. This Report also helps to guide the City in determining feasible energy efficiency reduction opportunities by detailing energy-related emissions, including electricity and natural gas from Residential and Commercial/Industrial sectors.

The next steps in the EECAP process are to review the information provided in this Report and to determine preliminary GHG reduction targets for the community and municipal operations. The South Bay Cities Council of Governments will also begin to work with the City to identify local and subregional energy efficiency measures that could be implemented to reach the City's emissions targets.

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# **Appendix A: Glossary of Terms**

**Adjusted Business-as-Usual:** A GHG forecast scenario that accounts for known policies and regulations that will affect future emissions. Generally, these are state and federal initiatives that will reduce emissions from the business-as-usual scenario.

Baseline Year: The inventory year used for setting targets and comparing future inventories against.

**Business-as-Usual (BAU):** A GHG forecast scenario used for the estimation of greenhouse gas emissions at a future date based on current technologies and regulatory requirements and in the absence of other reduction strategies.

Carbon Dioxide Equivalent ( $CO_2e$ ): This is a common unit for normalizing greenhouse gases with different levels of heat trapping potential. For carbon dioxide itself, emissions in tons of  $CO_2$  and tons of  $CO_2e$  are the same, whereas one ton of nitrous oxide emissions equates to 298 tons of  $CO_2e$  and one ton of methane equates to 25 tons of  $CO_2e$ . The values are based on the gases' global warming potentials.

**Community Inventory**: GHG emissions that result from the activities by residents and businesses in the city. An inventory reports emissions that occur over a single calendar year.

**Emissions Factor:** A coefficient used to convert activity data into greenhouse gas emissions. The factor is a measure of the greenhouse gas intensity of an activity, such as the amount of  $CO_2$  in one kilowatt-hour of electricity.

**Global Warming Potential (GWP):** The relative effectiveness of a molecule of a greenhouse gas at trapping heat compared with one molecule of CO<sub>2</sub>.

**Metric Ton (MT):** Common international measurement for the quantity of greenhouse gas emissions. A metric ton is equal to 2205 lbs. or 1.1 short tons.

**Municipal Inventory:** GHG emissions that result from the activities performed as part of the government operations in the city and are a subset of the community inventory. An inventory reports emissions that occur over a single calendar year.

**Reduction targets:** GHG emissions levels not to be exceeded by a specific date. Reduction targets are often informed by state recommendations and different targets may be established for different years.

**Sector**: A subset of the emissions inventory classified by a logical grouping such as economic or municipal-specific category.

# **Appendix B: Methodology**

This appendix provides a detailed description of the data sources, emission factors, policies, and assumptions used to develop the greenhouse gas (GHG) emissions inventories, forecasts under a business-as-usual (BAU) scenario, forecasts under an Adjusted BAU scenario, and the recommended GHG reduction targets.

## **Protocols**

The GHG inventories for 2005, 2007, 2010, and 2012 were calculated using tools and guidance documents developed or supported by government agencies. Calculation protocols have been developed to ensure consistency among community and municipal inventories. Specifically, the U.S. Community Protocol for Accounting and Reporting of Greenhouse Gas Emissions (Community Protocol) (ICLEI 2012) and the California Supplement (AEP 2013) were used for the community inventories and the Local Government Operations Protocol (LGOP) was used for the municipal inventories (CARB 2010). These protocols often have multiple calculation methods for a single emission source depending on the data available. There are two broad approaches for calculating emissions: "bottom-up" and "top-down". A bottom-up approach relies on end-use data, such as the city-level electricity usage. A top-down approach relies on aggregated data that is allocated to the city based on population, employment, or other relevant indicator. Bottom-up calculations were performed whenever possible to provide the most detailed and likely accurate picture of emissions within a jurisdiction; however, when detailed data were not available, other appropriate methods were used and are described in this appendix. Data were also calculated and managed to best fit the GHG inventory and planning software tool used for this project, called ClearPath. ClearPath was developed by the Statewide Energy Efficiency Collaborative (SEEC) which is a partnership between several statewide agencies, utilities, and non-profits to assist cities and counties in climate mitigation planning. ClearPath is further described at californiaseec.org. In addition, a South Bay Cities Council of Governments (SBCCOG) User's Guide is being developed as part of this project to help cities and SBCCOG to maintain the data and provide for consistent reporting of emissions over time.

# **Global Warming Potential Factors**

The inventories include the three GHGs most relevant to community and municipal emissions:  $CO_2$ ,  $CH_4$ , and  $N_2O$ . Each GHG differs in its ability to absorb heat in the atmosphere based on their molecular properties and expected lifetime in the atmosphere, and it is useful to describe emissions in one unit of measurement. That unit of measurement is a  $CO_2$ -equivalent, or  $CO_2$ e and Global Warming Potential (GWP) factors are used to standardize emissions from various GHGs. GWP factors, developed by the Intergovernmental Panel on Climate Change (IPCC), represent the heat-trapping ability of each GHG relative to that of  $CO_2$ . For example, the GWP factor of  $CO_2$  (over a 100-year period). IPCC periodically updates the GWP factors of GHGs based on new science and updated background mixing ratios of  $CO_2$ .  $CO_2$  always has a GWP factor of 1 and the other GHGs are calculated relative to  $CO_2$ . The California Air Resources Board (CARB) recently updated their GWP factors to align with the IPCC's Fourth Assessment Report, as shown in Table B-1. GWP factors are unitless. Emissions in the inventories are reported in units of  $CO_2$ e.

**Table B-1. Global Warming Potentials** 

	CO₂	CH₄	N₂O
GWP	1	25	298

Source: IPCC Fourth Assessment Report, 2007.

## **Activity Data**

Activity data is the end-use consumption amount of a sector, such as kilowatt hours of electricity, therms of natural gas, and vehicle miles traveled for on-road transportation. In estimating the City's historic GHG emissions, activity data at the City level were obtained when possible (a "bottom-up" approach). When not available, other data sources were used, generally at the county level (a "top-down" approach). Municipal data for 2005 and 2007 were obtained from the City's previous inventory report. Other data were provided by the sources as identified Table B-2.

**Table B-2. Activity Data Sources** 

Data	Data Source	Notes
Community Electricity	Southern California Edison	
Municipal Electricity	Southern California Edison	Maintained by SBCCOG
Community Natural Gas	Southern California Gas Company	
Municipal Natural Gas	Southern California Gas Company	
Community Water	Golden State Water Company and California Water Service Company	
Vehicle Miles Traveled	Southern California Association of Governments (SCAG)	Origin-destination approach, described below
Demographic Data	SCAG	
Vehicle Fleet	City	
Employee Commute	City	
Off-Road Emissions	OFFROAD Model	County-level data
Waste	CalRecycle	

### **Origin-Destination VMT**

For the community inventory, activity data (vehicle miles traveled) were based on an origin-destination approach used by the State in developing emissions target for metropolitan planning organizations under SB 375. This approach has also been the typical approach used in estimating emission within a city. This approach accounts for:

- Half of the emissions where one endpoint is in the City, for example either the origin or destination of the trip.
- All of the emissions where the trip begins and ends within the City.
- None of the emissions that are "pass-through"; that is, a trip passes through the City but does not begin or end within its boundary.

This approach is used to account for trips or portions of trips that the city may have some control over.

## **Community Activity Data**

Community activity data are shown in Table B-3, except for off-road emissions, which are shown in Table B-4 for Los Angeles County.

Table B-3. Activity Data used in 2005, 2007, 2010, and 2012 Community Inventories

Sector	2005	2007	2010	2012	% Change 2005 to 2012
On-road Transportation	_				
Total Vehicle Miles Traveled	374,554,203	368,857,365	415,367,227	415,015,128	10.8%
Residential Energy					
Electricity (kWh)	103,829,746	107,529,768	105,656,119	107,651,711	3.7%
Natural Gas (therms)	10,227,543	9,717,264	9,908,848	9,739,431	-4.8%
Commercial/Industrial Energy					
Electricity (kWh)	279,650,071	286,078,014	278,252,280	282,001,330	0.8%
Natural Gas (therms)	5,096,096	3,750,945	3,732,998	3,920,087	-23.1%
Solid Waste					
Landfilled (tons)	92,415	75,587	49,105	50,750	-45.1%
ADC (tons) 1	2,804	1,566	227	77	-97.3%
Water and Wastewater					
Water (MG)	2915.1	2915.1	2675.1	2879.5	-1.2%
Recycled Water (MG)	47.7	47.7	56.2	65.7	37.8%
Wastewater (City portion of countywide residents)	0.87%	0.86%	0.86%	0.86%	-0.7%
Aviation <sup>2</sup>					
Jet A fuel	275,195	335,100	157,002	214,562	-22.0%
Aviation Fuel	109,503	135,752	69,075	100,699	-8.0%
Off-road sources <sup>3</sup> (% of LA County of	emissions attrib	uted to the City	·)		
Lawn & Garden (% Households)	0.89%	0.88%	0.82%	0.83%	-6.9%
Construction (% Building permits)	0.29%	0.79%	1.82%	0.85%	190.6%
Industrial (% Manufacturing jobs)	0.58%	0.61%	0.61%	0.61%	5.1%
Light Commercial (% Other jobs)	0.44%	0.46%	0.46%	0.46%	4.7%
Recreation (Population weighted by income)	0.67%	0.67%	0.68%	0.69%	3.4%
Agriculture (% Ag. Jobs)	0.00%	0.00%	0.07%	0.07%	

<sup>1</sup> ADC is Alternative Daily Cover, which is green waste (grass, leaves, and branches) that is used to cover landfill emissions. They are reported separately by CalRecycle and therefore shown separately here.

<sup>2</sup> Jet A and Aviation Fuel are used at the Hawthorne Municipal Airport. Each fuel type has a different emission factor; therefore, activity data are reported separately.

<sup>3</sup> Off-road emissions are available at the county level through CARB's OFFROAD model. Emissions attributable to the City were derived using indicator data related to the off-road source. For example, the percentage of households in the City compared to the county was used to attribute the same percentage of lawn & garden equipment emissions to the City. See Appendix B for more methodology details.

Table B-4. Emissions from Off-road Categories for Los Angeles County

Off-road Class	GHG Type	2005 (MT CO₂e /yr)	2007 (MT CO₂e /yr)	2010 (MT CO <sub>2</sub> e /yr)	2012 (MT CO <sub>2</sub> e /yr)
	CO <sub>2</sub>	921.79	910.27	893.24	882.09
Agricultural Equipment	CH <sub>4</sub>	0.19	0.17	0.14	0.12
	N <sub>2</sub> O	0.01	0.01	0.01	0.01
	CO <sub>2</sub>	268,646.23	277,541.76	290,911.26	299,875.79
Construction and Mining Equipment	CH <sub>4</sub>	34.12	31.44	28.24	26.28
Ечиртет	N <sub>2</sub> O	0.22	0.24	0.25	0.26
	CO <sub>2</sub>	8,099.90	8,562.29	9,255.58	9,870.65
Industrial Equipment	CH <sub>4</sub>	7.16	6.2	4.46	3.89
	N <sub>2</sub> O	0.69	0.63	0.56	0.55
	CO <sub>2</sub>	2,581.13	2,737.30	2,968.71	3,215.02
Lawn and Garden Equipment	CH <sub>4</sub>	4.98	4.87	4.76	4.96
	N <sub>2</sub> O	2.01	2.01	2.01	2.13
	CO <sub>2</sub>	5,300.36	5,572.36	5,979.92	6,387.77
Light Commercial Equipment	CH <sub>4</sub>	2.83	2.54	2.18	2.05
	N <sub>2</sub> O	0.91	0.97	1.02	1.07
	CO <sub>2</sub>	286.54	309.8	343.68	369.04
Recreational Equipment	CH <sub>4</sub>	2.14	2.32	2.58	2.77
	N <sub>2</sub> O	0.52	0.57	0.64	0.68

## **Municipal Activity Data**

Municipal activity data are shown in Table B-5.

## **Employee Commute**

Data for Employee Commute in ClearPath are entered as gasoline or diesel. Annual vehicle miles traveled is entered as is the percent of miles traveled by passenger cars, light trucks, and heavy trucks. City staff completed ridership surveys in 2014 through SurveyMonkey.com. The City had 121 responses to the survey, representing over 40% of employees. The results were used with the total number of City employees in 2010 and 2012 to estimate employee commutes in 2010 and 2012. Employee commute vehicle miles traveled by fuel type for 2005 and 2007 were taken from the City's previous GHG inventories.

Appendix B: Methodology

Table B-5. Activity Data used in 2005, 2007, 2010, and 2012 Municipal Inventories

Sector	2005	2007	2010	2012	% Change 2005 to 2012
Buildings & Facilities					
Electricity (kWh)	3,850,889	3,372,179	2,739,904	2,504,992	-35%
Natural Gas (therms)	52,696	51,307	117,279	110,381	109%
Outdoor Lights					
City-Owned (kWh)	1,225,637	760,570	871,428	905,023	1,225,637
SCE-Owned (kWh)	2,598,700	2,595,114	2,792,880	2,452,990	2,598,700
Fleet & Equipment					
City-Owned Fleet					
Gasoline (gallons) <sup>1</sup>	97,567	98,951	102,487	102,487	5%
Diesel (gallons) <sup>1</sup>	5,893	8,081	4,765	4,765	-19%
CNG (standard cubic feet)	802,856	816,251	744,442	744,442	-7%
Contracted Fleet					
Gasoline (gallons) <sup>1</sup>	5,220	5,220	11,046	11,046	112%
Diesel (gallons)	12,200	12,600	49,241	49,241	304%
LPG (gallons)	14,899	14,899	10,487	10,487	-30%
Employee Commute <sup>1,2</sup>					
Gasoline (VMT)	1,501,786	1,446,002	908,098	908,098	-40%
Diesel (VMT)	2,452	2,641	7,544	7,544	208%
# FTE	370	365	294	294	-21%
Solid Waste <sup>3</sup>					
Generated Waste (tons)	3,715	3,580	3,580	3,580	-4%
Water Pumping & Irrigation <sup>4</sup>					
Electricity (kWh)	248,167	161,379	208,150	0	-100%
Aviation <sup>5</sup>					
Aviation Gasoline (gallons)	109,503	135,752	69,075	100,699	-8%
Jet A Fuel (gallons)	275,195	335,100	157,002	214,562	-22%

<sup>1</sup> Data for 2010 were not available; therefore, activity data from 2012 data was used as a proxy.

## **Emission Factors**

Emissions factors are used to convert activity data to GHG emissions. An emission factor is defined as the average emission rate of a given GHG for a given source, relative to units of activity. By definition, an emission factor is related to activity data. The emission factors used in the inventories are described by sector below.

<sup>2</sup> Employee Commute survey conducted in 2014 and adjusted based on the number of employees in 2010 and 2012

<sup>3</sup> Data for 2010 and 2012 were not available; therefore, activity data from 2007 data was used as a proxy.

<sup>4</sup> The Water Pumping & Irrigation sector did not report activity in 2012.

<sup>5</sup> Jet A and Aviation Fuel are used at the Hawthorne Municipal Airport. Each fuel type has a different emission factor; therefore, activity data are reported separately.

### Electricity

California utilities report the average CO<sub>2</sub> content per output of electricity on an intermittent basis. The CO<sub>2</sub>-intensity of electricity varies by utility and year, due to changes in supply, renewable generation, and other factors. The community and municipal operations use electricity provided by SCE except for embedded energy in water, which travels throughout the state and therefore utilizes electricity from multiple utilities (and are shown under the Water Sector).

### Southern California Edison

SCE reported CO₂ factors for 2005 and 2007 through the Climate Registry, and a CO₂e factor for 2012 in their 2012 Corporate Responsibility & Sustainability Report. When an emission factor is unknown for a certain year, it is standard to use the most recently-reported historic factor until (and if) there is an updated factor. There is no published SCE emission factor for 2010; therefore the factor for 2007 was used for SCE electricity-related emissions calculations in 2010 (Table B-6).

Year  $CO_2$ CH<sub>4</sub>  $N_2O$ **Proxy Year Data Source** CO<sub>2</sub>: Climate Registry. 2005 665.72 0.03 0.011 NA CH<sub>4</sub> and N<sub>2</sub>O: U.S. Community Protocol CO<sub>2</sub>: Climate Registry. 2007 0.029 630.89 0.010 NA CH<sub>4</sub> and N<sub>2</sub>O: U.S. Community Protocol CO<sub>2</sub>: Climate Registry. 2010 630.89 0.029 0.010 2007 CH<sub>4</sub> and N<sub>2</sub>O: U.S. Community Protocol 2012 Corporate Responsibility & Sustainability 705<sup>1</sup> 2012 NA NA NA Report

**Table B-6. Southern California Edison Electricity Emission Factors** 

NA: Not Applicable.

### **Natural Gas Combustion**

Emission factors for natural gas do not vary greatly over time or by supplier. Therefore, emission factors are U.S. averages as listed in the Community Protocol and are applied for all years (Table B-7).

**Table B-7. Natural Gas Emission Factors** 

	CO <sub>2</sub>	CH₄	N₂O	Data Source
kg /MMBtu	53.02	0.005	0.0001	U.S. Community Protocol

## **Transportation and Mobile Sources**

### **EMFAC Model**

CO<sub>2</sub> emission factors for transportation and mobile sources are calculated using the State-developed Emissions Factor (EMFAC) model, which can be downloaded at http://www.arb.ca.gov/emfac/. Emissions are available at the county level and emission factors were developed and applied to vehicle miles traveled specific to each inventory year. Data are aggregated as annual emissions for all vehicle

<sup>1</sup> The 2012 factor was reported as CO2e; therefore, there are no CH4 and N2O factors.

model years and speeds, but separated by vehicle category. Vehicle categories include light-duty autos, light-duty trucks, medium-duty vehicles, heavy-duty trucks, and motorcycles. These categorizations are used to develop an emissions factor for gasoline and diesel vehicles. Emission factors were developed using total CO<sub>2</sub> exhaust, which includes emissions from vehicles in motion, idling, and ignition. While emissions from idling and ignitions are not directly related to mileage, they were included so that reductions from measures that may decrease idling could be accounted for in future inventories.

### **On-Road Transportation**

Emissions were converted to emission factors as grams of CO<sub>2</sub> per mile for gasoline and diesel vehicle using EMFAC and a 3-step process (for each inventory year):

- Calculate the vehicle-class average fuel efficiency (miles/gallon) using EMFAC vehicle miles traveled and gallons of fuel consumed for Los Angeles County;
- 2. Calculate the vehicle-class average CO<sub>2</sub> emission factor using EMFAC CO<sub>2</sub> emissions<sup>2</sup> and gallons of fuel consumed for Los Angeles County;
- 3. Calculate the average grams CO<sub>2</sub>/mile traveled factor weighted by vehicle class miles traveled for Los Angeles County.

EMFAC does not provide emissions for CH₄ and N₂O; therefore, factors from the Community Protocol were used (Table B-8).

#### **Employee Commute**

Emissions from employee commute in the municipal operations are calculated using annual vehicle miles traveled for gasoline and diesel.  $CO_2$  emissions are estimated using a default emission factor of 8.78 and 10.21 kg/gallon for gasoline and diesel, respectively<sup>3</sup> and fuel economy, which is based on EMFAC outputs for each inventory year and vehicle class. Vehicle miles traveled are converted to  $CH_4$  and  $N_2O$  emissions using emission factors from the Community Protocol. Table B-9 shows the miles per gallon and grams ( $CH_4$  and  $N_2O$ ) per mile used to estimate emissions from employee commute by vehicle class.

<sup>&</sup>lt;sup>1</sup> Vehicle categories may use either EMFAC2007 or EMFAC2011 categorizations and result in the same data for the purposes of these inventories; EMFAC2007 categories were used here EMFAC2011 further disaggregates medium heavy-duty vehicles and heavy heavy-duty vehicles into 29 vehicle categories. This level of detail is not needed for these inventories. More information on vehicle categories is available at <a href="http://www.arb.ca.gov/msei/vehicle-categories.x/sx">http://www.arb.ca.gov/msei/vehicle-categories.x/sx</a>.

<sup>&</sup>lt;sup>2</sup> For 2010 and 2012, the emissions accounting for the effects of existing policies (Pavley and Low Carbon Fuel Standard) were used. These standards did not exist in 2005 and 2007.

<sup>&</sup>lt;sup>3</sup> Information from ClearPath developers e-mail dated June 19, 2014.

	Gasoline On Road Average Factor (grams/mile)			Diesel On Road Average Factor (grams/mile)		
	CO <sub>2</sub>	CH₄	N₂O	CO <sub>2</sub>	CH₄	N₂O
2005	466.062	0.030	0.034	1329.797	0.001	0.001
2007	464.019	0.028	0.029	1331.634	0.001	0.001
2010	458.638	0.028	0.029	1280.045	0.001	0.001
2012	442.657	0.028	0.029	1302.653	0.001	0.001

**Table B-8. Fleet-Average Emission Factors** 

### **Vehicle Fleet**

Vehicle fleet consists of City-owned and contracted vehicles used to perform City services. Vehicle Fleet requires input of gallons of fuel used by fuel type to estimate CO<sub>2</sub> emissions. Vehicle miles traveled are used to estimate CH<sub>4</sub> and N<sub>2</sub>O. The factors used for the City are shown in Table B-9.

Table B-9. Employee Commute and Vehicle Fleet Emission Factors

		2005	2007	2010	2012		
Gasoline							
Passenger Vehicle	MPG	21.700	21.875	22.027	22.064		
	g CH₄/mi	0.030	0.028	0.028	0.028		
	g N₂O/mi	0.034	0.029	0.029	0.029		
	MPG	16.575	16.666	16.795	16.823		
Light Truck	g CH₄/mi	0.035	0.031	0.031	0.031		
	g N₂O/mi	0.049	0.043	0.043	0.043		
Heavy Truck	MPG	12.754	12.806	12.854	12.856		
	g CH₄/mi	0.033	0.033	0.033	0.033		
	g N₂O/mi	0.013	0.013	0.013	0.013		
Diesel							
	MPG	27.558	27.662	29.006	29.889		
Passenger Vehicle	g CH₄/mi	0.001	0.001	0.001	0.001		
	g N₂O/mi	0.001	0.001	0.001	0.001		
Light Truck	MPG	27.032	27.251	27.705	28.498		
	g CH₄/mi	0.001	0.001	0.001	0.001		
	g N <sub>2</sub> O/mi	0.001	0.001	0.001	0.001		
	MPG	17.343	17.588	18.797	18.858		
Heavy Truck	g CH₄/mi	0.005	0.005	0.005	0.005		
	g N₂O/mi	0.005	0.005	0.005	0.005		

Note: MPG is miles per gallon and is derived from EMFAC at the county level. CH4 and N2O emission factors are from the Community Protocol; Passenger Vehicle and Light Truck emission factors have data for 2005 and later; Heavy Truck only have 2010 data.

#### Off-Road

Off-road emissions include emissions from agriculture, construction, industrial, lawn and garden, light commercial, and recreational equipment. Annual emissions of  $CO_2$ ,  $CH_4$ , and  $N_2O$  are available at the county level from the State's OFFROAD model. To estimate values for each city, relevant indicator data are used to estimate the proportion of county-level emissions attributable to the city. Table B-10 lists the indicator used to estimate the City's portion of emissions for each category and Table B-11 shows City-specific data. City- and county-level indicator data were obtained from SCAG.

Category Indicator

Agriculture Equipment Agriculture Jobs

Construction Equipment Building Permits Issued

Industrial Equipment Manufacturing Jobs

Lawn and Garden Equipment Households

Light Commercial Equipment Non- Manufacturing or Agriculture Jobs

Recreational Equipment Population, Weighted by Median Income

Table B-10. Off-road Emissions Indicators

Table B-11. Off-road Emissions Indicator Data

		Ag. Jobs	Building Permits	Mfg. Jobs	Households	Other Jobs <sup>1</sup>	Population	Income (\$)
2005	City	0	75	2,685	28,301	17,811	85,030	37,609
	County	13,562	25,623	461,099	3,178,736	4,045,922	9,816,200	48,606
	%	0.00%	0.29%	0.58%	0.89%	0.44%	0.67%	
2007	City	0	161	2,819	28,291	18,698	84,033	40,227
	County	13,562	20,303	461,099	3,224,053	4,045,922	9,780,800	51,439
	%	0.00%	0.79%	0.61%	0.88%	0.46%	0.67%	
2010	City	7.88	136	2,223	28,486	17,376	84,360	44,500
	County	10,598	7,466	362,157	3,454,093	3,758,244	9,818,605	56,000
	%	0.07%	1.82%	0.61%	0.82%	0.46%	0.68%	
2012	City	8	161	2,258	28,636	17,646	85,047	43,438
	County	10,798	18,926	369,005	3,454,093	3,829,313	9,889,632	53,880
	%	0.07%	0.85%	0.61%	0.83%	0.46%		0.69%

Note: Some percentages may appear off due to rounding. Ag. = Agriculture. Mfg. = Manufacturing.

### Water

Emissions from water are indirect. Water requires energy to move from its source to final treatment and the energy for most of these processes is not captured in local utility data (i.e., the portion that is used in a home or business and therefore contained in the owner's utility bill). This portion is termed the "embedded energy" in water and particularly for southern California, the energy embedded in water is high and should be accounted for in a community inventory. The California Energy Commission (CEC) developed a report, titled Refining Estimates for Water-Related Energy Use in California, which

<sup>1</sup> Other indicates non-manufacturing and non-agricultural.

estimates the energy required to supply, convey, distribute, and treat water in northern and southern California. Recycled water is less energy-intensive because it does not require the supply and conveyance energy. Outdoor water infiltrates into the ground and therefore does not have the wastewater energy treatment component. Therefore, the emission factors are adjusted to account for the proportion of recycled and outdoor water. The amount of water used for indoor or outdoor use was not available at the City level; however, the 2010 Los Angeles Department of Water & Power, Urban Water Management Plan states that 61% of water is for indoor use for the City of Los Angeles. The water usage is assumed to be similar for the South Bay sub-region. Therefore, the embedded energy in a million gallon (MG) of water in the City is estimated in Table B-12 using the CEC report and estimated indoor vs. outdoor water usage in the region.

	Conventional <sup>1</sup> (kWh/MG)	Recycled (kWh/MG)	
Supply and Convey	9,727		
Treatment	111	111	
Distribution	1,272	1,272	
Wastewater Treatment	1,911	1,911	
Total	13,022	3,294	
South Bay Factor	12,275.71	2,548.71	

Table B-12. Energy Embedded in Water

## **Statewide Average Electricity**

For energy embedded in water, a statewide average emission factor is applied because water in the South Bay sub-region is supplied from various regions in the State (Table B-13). Similar to SCE data, statewide emission factors are not available for each inventory year. For 2010 and 2012, the 2009 statewide emission factors were used as the proxy year.

Year	CO₂	CH₄	N₂O	Proxy Year	Data Source
2005	948.28	0.03	0.011	NA	U.S. Community Protocol
2007	919.64	0.029	0.010	NA	U.S. Community Protocol
2010	658.68	0.029	0.006	2009	U.S. Community Protocol
2012	658.68	0.029	0.006	2009	U.S. Community Protocol

Table B-13. California Statewide Electricity Emission Factors

NA: Not Applicable.

### Wastewater

The emissions for wastewater include the CH<sub>4</sub> and N<sub>2</sub>O emissions from processing which consist of three sources: stationary, process, and fugitive emissions.

Stationary emissions are derived from combustion of digester gas at a centralized treatment facility. The City is served by the Los Angeles County Sanitation District's Joint Water Pollution Control Plant (JWPCP). JWPCP is a centralized treatment facility that uses an anaerobic digester process and does not employ a formal nitrification/denitrification (N/DN) system. Detailed information regarding the amount of digester gas produces was not available, so an alternative method using City population information

<sup>1</sup> From CEC's 2006 Refining Estimates for Water-Related Energy Use in California, for Indoor water use in southern California.

was used. Default factors from the Community Protocol were applied to estimate  $CH_4$  and  $N_2O$  emissions for stationary emissions. Although  $CO_2$  emissions are also produced, the fuel source is considered a biofuel, and the resulting  $CO_2$  emissions are considered "biogenic" and are not reported<sup>4</sup>.

**Process** emissions include N<sub>2</sub>O emissions as a result of N/DN processes at the treatment facility. All wastewater facilities have emissions from N/DN—some facilities have a formal N/DN process, which would result in greater N/DN emissions, but for the JWPCP, N/DN emissions are solely a result of natural processes. The recommended approach to estimating these emissions is through the population served and default factors listed in the Community Protocol. In an advanced, centralized treatment facility, stationary and process emissions are relatively small compared to fugitive emissions. The Community Protocol, and likewise ClearPath, recommends multiplying the population-derived emissions by 1.25 to account for commercial and industrial discharges to the system. Regions without any commercial and industrial sources should use a factor of 1.0. Because the City is largely residential, a factor of 1.0 was applied to these emissions.

**Fugitive** emissions occur from inflow (septic systems) and effluent discharge. JWPCP reports facility-wide effluent, and effluent nitrogen content, which are factors used in estimating fugitive emissions (Table B-14). The City's portion was determined by estimating the proportion of the population served by JWPCP. The ClearPath tool requires the daily N load in kg N per day. This is calculated using the factors listed in Table B-14 and the Community Protocol Equation WW.12:

Daily N Load for the City (kg N/day) = Effluent X Effluent Nitrogen Content X gallons/liter X City Population/Service Population,

Where Effluent is the facility-wide discharge in millions of gallons per day (MGD), Effluent Nitrogen Content is the average nitrogen content per volume (mg/L), and gallons/liter is a conversion factor (3.79). The Daily N Load entered into ClearPath was adjusted by a factor of 0.5 to account for the difference in emission factors for direct ocean discharge and stream/river discharge. In ClearPath, ocean discharge is not an option; however, the emissions are estimated to be ½ of those from discharge to a stream or river (see Community Protocol Appendix F). Therefore, the Daily N Load was adjusted by 0.5 to account for this difference.

Table B-14. Los Angeles County Joint Water Pollution Control Plant Data Used in Wastewater Fugitive Emissions

	2005	2007	2010	2012
Effluent (MGD)	403 <sup>a</sup>	296 <sup>b</sup>	237 <sup>c</sup>	264 <sup>d</sup>
Effluent Nitrogen content (mg/L)	40 <sup>a</sup>	36.7 <sup>b</sup>	39.7 <sup>e</sup>	41.1 <sup>d</sup>

a Default assumption based on influent.

e Based on communication with Los Angeles County Sanitation District for 2009.

b 2008 annual report data.

c 2011 annual report data.

d 2013 annual report data.

<sup>&</sup>lt;sup>4</sup> Emissions from digester gas combustion are automatically calculated in ClearPath when population is entered.

#### **Solid Waste**

Emissions from solid waste are primarily in the form of fugitive emissions of methane from decomposition. Emission factors are derived from the Community Protocol, based on the type of waste disposed. The State conducts a Waste Characterization Study (Study) every 4 to 6 years to determine the amount of waste attributable to each waste type. The Study is conducted at the State level by economic sector; therefore, community-level characterizations are not available. For the community inventory, the overall composition of California's disposed waste stream was used to convert total tons into waste types (Table B-16). For the municipal inventory, the characterization for public administration was used (Table B-16). In addition to community-generated waste, some diverted green waste is used as landfill cover rather than importing landfill cover from other regions. This green waste is known as alternative daily cover (ADC) and is reported by CalRecycle for each community. The ADC characterization was determined through communication with the developers of ClearPath and does not vary by year or community. The emission factor to determine methane generation varies if the landfill operates a methane flare or generates electricity from methane capture. The Community Protocol recommends using an average factor of 75% recovery from landfill gas, although some landfills with have much higher gas recovery systems, and other landfills do not have any. Carbon dioxide generated by decomposition of waste in landfills is not considered anthropogenic because it would be produced through the natural decomposition process regardless of its disposition in the landfill. Nitrous oxide is not a by-product of decomposition and therefore no fugitive emissions of nitrous oxide are anticipated from this source. The waste characterizations and emission factors used to estimate emissions from solid waste are provided in Table B-15. The "Category in in the 2004 and 2008 Studies" detail which Study categories make up the ClearPath Category.

ClearPath Category in 2004 and Alternative 2004 2008 Public **Emission** Category 2008 Studies Daily Cover<sup>1</sup> Study<sup>2</sup> Study Administration Factor<sup>1</sup> Newspaper Newspaper 0% 2.2% 1.3% 5.5% 0.043 White/Colored Ledger Paper Office Paper + Other Office Paper + Other 0% 5.4% 4.9% 13% 0.203 Miscellaneous Paper **Uncoated Corrugated** Cardboard 0% 6.7% 5.2% 5.1% 0.120 Cardboard + Paper Bags Magazines and Catalogs + Magazine/ **Third Class** Remainder/ Composite 0.049 0% 6.5% 5.9% 15.4% Mail Paper **Food Scraps** Food 0.078 0% 14.6% 15.5% 9.8% Grass Leaves and Grass 30% 2.1% 1.9% 8.05% 0.038 Leaves and Grass 40% 8.05% 0.013 Leaves 2.1% 1.9% Branches and Stumps + Lumber 0% 9.6% 14.5% 0.1% 0.062 **Prunings and Trimmings** 3.3% 5% 0.062 Branches Lumber 30% 2.6%

Table B-15. Waste Characterization and Emission Factors for Solid Waste

<sup>1</sup> Breakdown from ClearPath Developers via e-mail dated June 19, 2014. Used for all inventory years.

<sup>2 2004</sup> Waste Characterization Study for California, Overall Waste Stream. Used for 2005 inventory. Does not total 100% as not all waste is organic.

<sup>3 2008</sup> Waste Characterization Study for California, Overall Waste Stream Used for 2007, 2010, 2012 inventories. Does not total 100% as not all waste is organic.

#### **Forecasts**

The forecasts are an estimate of what emissions in the City may be in 2020 and 2035. The forecasts were developed using standard methodologies under two scenarios: Business-as-Usual (BAU) and Adjusted BAU.

#### **Business-as-Usual Forecasts**

The BAU scenario uses current (2012) consumption patterns and predicted growth in the City in the absence of state and federal legislation that would reduce future emissions. The growth assumptions are those estimated by SCAG in their 2012 Regional Transportation Plan and are applied to emissions sectors based on their relevance. For example, future Residential Energy emissions were developed using current energy use per household (from the 2012 inventory) and the anticipated number of households in the future. Table B-16 shows the growth factors used to project emissions in the City.

SectorDemographic IndicatorResidential EnergyHouseholdsCommercial/ Industrial EnergyJobsSolid Waste, Water, Wastewater, Aviation, Off-Road SourcesService Population (Population + Jobs)TransportationVehicle Miles Traveled, modeled by SCAGMunicipal JobsMunicipal Emissions¹

TableB-16. Emissions Sectors and Demographic Growth Indicators

#### **Adjusted Business-as-Usual Forecasts**

The Adjusted BAU scenario also uses growth estimates for the City, also accounts for legislation that will reduce emissions in the future, regardless of City actions. Table B-17 summarizes the legislation that will reduce the City's emissions in the future and which sectors the legislation applies to.

Legislation	Description	Emissions Sector Affected
Low Carbon Fuel Standard	Reduce carbon intensity of transportation fuels 10% by 2020.	On-road Transportation, Employee Commute, Vehicle Fleet
AB 1493 and Advanced Clean Cars	Implement GHG standards for passenger vehicles, implement zero-emission vehicle program, support clean fuels outlet regulation.	On-road Transportation
California Building Code Title 24	Improved energy efficiency standards for new residential and non-residential construction.	Residential Energy, Non-residential Energy
Renewable Portfolio Standard <sup>1</sup>	Provide 33% of electricity from renewable sources by 2020.	Water
Senate Bill X7-X	Reduce urban per capita water consumption 20% by 2020.	Water

Table B-17. Legislation Applied to Adjusted BAU Forecasts

SCAG: Southern California Association of Governments

<sup>1</sup> The number of jobs in the City is used as an indicator for all municipal operation emissions except Aviation, which is forecast consistent with the community forecast (by change in service population).

<sup>1</sup> Potential GHG reductions from this legislation were not applied to the electricity in SCE's service territory due to the uncertainty in SCE's generation sources after the closure of the San Onofre Nuclear Generating Station.

#### Low Carbon Fuel Standard, AB 1493, and Advanced Clean Cars

Changes in on-road emissions in Los Angeles County were modeled using EMFAC, which models both the emissions with and without Low Carbon Fuel Standard and Pavley I. Additional modeling was conducted to estimate the change in emissions due to Advanced Clean Cars. The rate of reductions from on-road transportation measures through 2020 was assumed to be 0.0344% per year for gasoline and 0.0106% per year for diesel. After 2020, the rate of reductions was assumed to be 0.03452% per year for gasoline and 0.0251% per year for diesel.

#### **California Building Code Title 24**

Title 24 updates will raise the minimum energy efficiency standards for new buildings, thereby decreasing the expected energy consumption of future development in the City. Under the adjusted BAU scenario, it was assumed that the 2013 Title 24 standards that went into effect in 2014 will make new residential and non-residential buildings more efficient than they would be under the 2008 Title 24 standards for new residential buildings. The energy savings were estimated using analyses developed by the California Energy Commission and the applied to the expected new development in the City to 2020 and 2035. The rate of reductions was applied to the City's 2012 energy use (kWh or therms) per household (for Residential energy) or per job (for Commercial energy). Savings were applied to new development anticipated in the City. Detailed energy savings assumptions are below.

#### Residential

Residential electricity is estimated to be 32.6% lower under the new standards. This percentage savings is relative to heating, cooling, lighting and water heating only and do not include other appliances, outdoor lighting that is not attached to buildings, plug loads, or other energy uses. Electricity consumption due to heating, cooling, lighting, and water heating accounts for 34% of total household electricity use. <sup>6</sup> Therefore, the percentage of total residential electricity that will be reduced as a result of the 2013 Title 24 standards is 11.1%.

Residential natural gas savings were estimated 5.8% lower under the new standards. Again, this percentage savings pertains only to the energy sources affected by Title 24 Standards. Natural gas consumption due to space and water heating accounts for 86% of total household natural gas use.<sup>7</sup> Therefore, the percentage of total residential natural gas that will be reduced as a result of the 2013 Title 24 standards is 5.0%.

#### Commercial

Commercial Electricity savings were estimated to be 21.8% lower under the new standards. Title 24related measures would impact 77.2% of total electricity use in commercial buildings<sup>8</sup>; therefore, 16.8% reduction in electricity consumption may be expected in new commercial development.

<sup>&</sup>lt;sup>5</sup> CEC Impact Analysis, California's 2013 Building Energy Efficiency Standards, July 2013. CEC-400-2013-008.

<sup>&</sup>lt;sup>6</sup> CEC 2009 California Residential Appliance Saturation Appliance Study, October 2010. CEC-200-2010-004.

<sup>&</sup>lt;sup>7</sup> CEC 2009 California Residential Appliance Saturation Appliance Study, October 2010. CEC-200-2010-004.

<sup>&</sup>lt;sup>8</sup> CEC 2006. California Commercial End-Use Survey. March 2006. CEC-400-2006-005.

Natural gas savings were estimated to be 16.8% under the new standards compared to the previous standards. Heating and cooling account for 69.7% of natural gas consumption in commercial facilities; therefore, 11.7% reduction in natural gas consumption may be expected from 2013 Title 24 standards applied to new commercial development.

#### Renewable Portfolio Standard

The Renewable Portfolio Standard will be fully implemented in 2020. The level of implementation varies by utility; however, ICLEI estimates that the average statewide level of implementation is 5% per year, compounded annually. As noted in the Report, this reduction is only taken for electricity used in the transport and treatment of water, which moves throughout the State. The reduction is not taken for electricity wholly within SCE's territory.

#### Senate Bill X7-7

SB X7-7 will be implemented by individual water districts. The City obtains water from two providers: California State Water Service and Golden State Water. The level of implementation was estimated using an annualized reduction rate from the City's baseline water consumption rate to the target water consumption rate for each provider.

#### **Target Setting**

The state-aligned targets are provided to assist the City in determining appropriate emission reduction goals. Recommended targets are based on existing California climate change legislation and State guidance relevant to establishing a GHG reduction target. While State goals are based on a 1990 baseline year, the City's baseline year is 2005. Therefore, the reduction targets are expressed as a percent reduction below 2005 levels. Targets are recommended for 2020 to align with AB 32 and 2035, which is a midpoint between the 2020 goal and the State's long-term 2050 goal. Planning beyond 2035 is considered speculative, as legislation and technology may change significantly before 2050. While it is important for continued reductions well beyond 2035, no local targets are recommended at this time.

Table B-18 provides a summary of the State's goals and the State's guidance to local governments regarding GHG reduction targets. This guidance applies to both municipal operations and communitywide emissions reductions efforts.

Table B-18. Summary of State Reduction Targets and Guidance on Local Government Targets
Aligned with State Targets

	2020	Interim Year Between 2020-2050	2050
State Targets (AB 32 and EO S-3-05)	1990 levels	NA	80% below 1990 levels
State Guidance on Local Government Targets (AB 32) Scoping Plan Recommended Target and Attorney General's Office Guidance	15% below 2005-2008 levels	Demonstrate a trajectory toward statewide 2050 levels (e.g., 49% below 2005 levels by 2035)	NA

Table B-19 demonstrates how the local targets are aligned with State targets.

Table B-19. Comparison of 1990 Baseline Targets vs. 2005 Baseline Targets

Target Year	Percent below 1990 Emission Levels	Percent below 2005 Emission Levels
2020	0.0%	15.0%
2021	2.7%	17.3%
2022	5.3%	19.5%
2023	8.0%	21.8%
2024	10.7%	24.1%
2025	13.3%	26.3%
2026	16.0%	28.6%
2027	18.7%	30.9%
2028	21.3%	33.1%
2029	24.0%	35.4%
2030	26.7%	37.7%
2031	29.3%	39.9%
2032	32.0%	42.2%
2033	34.7%	44.5%
2034	37.3%	46.7%
2035	40.0%	49.0%

# **Appendix C: 2005 and 2007 Inventory Updates**

The South Bay Cities Council of Governments (SBCCOG) previously conducted emissions inventories for the community and municipal operations. This section details the approach used in the previous inventories, updates, and comparisons of previous and updated inventories.

#### **Description of Previous Inventories**

#### **Community Inventory**

SBCCOG conducted community inventories for the years 2005 and 2007 and projected emissions for 2020. Activities inventoried were on- and off-road transportation, electricity and natural gas usage, solid waste and wastewater generation. Emissions for 1990 were estimated to show likely trends in activity but the data is not as reliable as for the 2005 and 2007 inventories and therefore are excluded from further analysis.

#### **Municipal Inventory**

SBCCOG conducted municipal inventories for the years 2005 and 2007 and projected emissions for 2012 and 2015. Activities inventoried were building and facility energy consumption, including streetlights, park lights, and traffic signals; employee commute-related emissions; vehicle fleet emissions; and waste production in City facilities. As with the community inventories, 1990 emissions were inventoried but are not as accurate and are therefore excluded from further analysis.

#### **Methodology for Revising and Developing New Inventories**

There are many approaches to conducting a GHG emissions inventory, and the approach used in California is evolving.

#### **Protocols**

The Local Government Operations Protocol (LGOP), adopted by the California Air Resources Board (CARB) in 2008 and serving as a national standard for quantifying and reporting GHG emissions from local government operations, is the foundation of both previous and revised municipal inventories, and revision to the inventories is made according to additional guidance developed after 2007.

The previous community inventories, which were conducted with the best available approach at that time, followed the methodology in the draft International Local Government GHG Emissions Analysis Protocol (IEAP), a common international framework. Since then, other guidance documents recommend variations in methodology and are the current standard of practice in California. In 2012, a Community Protocol was released that provided guidance to U.S. cities conducting a communitywide inventory. In 2013, the Association of Environmental Professionals Climate Change Committee released a California Supplement to the Community Protocol, providing more detailed guidance for inventories being conducted in California. Other guidance regarding Global Warming Potential (GWP) factors and emission factors has also been updated. The following describe the revisions to the 2005 and 2007 inventories to conform to current methodologies.

#### **Demographics**

The Southern California Association of Governments (SCAG) completes a growth forecast every four years as part of their Regional Transportation Plan (RTP) process, which also includes historical data. The previous inventories included demographic information from the 2008 RTP. The inventories were updated to reflect any changes to 2005 and 2007 demographics found in the most recent (2012) RTP (Table C-1).

**Current Data**<sup>1,2,3</sup> Previous Inventory Data<sup>4</sup> Year **Population** Households **Population** Jobs Households Jobs 2005 88,245 20,496 28,630 85,030 20,496 28,301 2007 88,583 20,585 28,758 84,033 21,517 28,291 2010 N/Av N/Av 84,360 19,607 28,486 N/Av 2012 N/Av 85,047 19,912 28,636 N/Av N/Av 2020 103,236 21,347 30,110 89,600 21,100 29,500 N/Av 96,300 2035 N/Av N/Av 21,800 30,600

Table C-1. Demographic Information

N/Av: Data not available.

#### Sources:

- 1 Southern California Association of Governments. Population, Household, and Employment Integrated Growth Forecast. http://gisdata.scag.ca.gov/Pages/SocioEconomicLibrary.aspx (Accessed March 27, 2014). (Population: 1990, 2005 & 2007)
- 2 Southern California Association of Governments. Regional Transportation Plan 2012 2035. Adopted April 2012. (Population, 2010, 2012; Population, Jobs, Households, 2020 & 2035)
- 3 Southern California Association of Governments. Local Profile. (Households, 2005, 2007, 2010, 2012; Jobs 2007, 2010, 2012) http://scag.ca.gov/Documents/Hawthorne.pdf Accessed April 11, 2014. http://www.dof.ca.gov/research/demographic/reports/estimates/e-5/2011-20/view.php
- 4 2011 Hawthorne Inventory Report

#### **Global Warming Potentials**

The GWP factors were updated to be consistent with CARB's Scoping Plan Update recommendations. The previous inventory used the Intergovernmental Panel on Climate Change (IPCC) Second Assessment Report GWP factors. The State currently uses the Fourth Assessment Report GWP factors (Table C-2).

Gas	Previous GWP	Updated GWP
CO <sub>2</sub>	1	1
CH₄	21	25
N <sub>2</sub> O	310	298

Table C-2. 100-Year Global Warming Potentials

Previous GWP is based on the Intergovernmental Panel on Climate Change (IPCC) Second Assessment Report, 1995. Updated GWP is based on the IPCC Fourth Assessment Report, 2007.

#### **Emission Factors**

Emission factors are used to estimate the amount of GHGs per unit of activity. For example, electricity would have a higher emission factor, or GHG output per kWh, if the electricity was generated from coal sources versus solar panels. Emission factors were updated to reflect the best available data to date. Previous emission factors are presented in the previous inventory reports. Emission factors used in the current inventories are presented in Appendix B.

#### **Water Sector**

The Community Protocol recommends including emissions related to the energy required to source, distribute, and treat water, known as the "embedded energy" in water. The previous inventories, which did not include a water sector, were updated to include the energy embedded in water. Calculation details are provided in Appendix B.

#### Off-road categories

The previous inventories included off-road emission sources from construction, lawn and garden, industrial, and light commercial equipment. In general, off-road sources are not known at the city level and are apportioned to cities from data available at the county level using the state-develop OFFROAD model. The off-road sources were previously allocated to cities based on population. Current protocol recommends allocating off-road sources according to known and applicable indicators as described in Table C-3. For example, the emissions from landscape equipment uses the number of households in the City compared to the total households in the county. The current inventories also include emissions from recreational vehicles, such as all-terrain vehicles. While many jurisdictions do not allow off-road activity within its city boundaries, emissions are attributed to the owner's city of residence. Recreational vehicles are allocated to cities based on the relative population and median income of the city compared to the county. These account for (1) areas with greater populations generally have greater recreational vehicles than areas with smaller populations and (2) income disparities among cities. Recreational vehicles are generally a luxury item and therefore population alone may not accurately account for ownership (and therefore emissions) of this subsector.

Indicator<sup>1</sup> Subsector **Industrial Equipment Industrial Jobs** Agricultural Equipment **Agricultural Jobs** Population adjusted for income level **Recreational Vehicles** Landscape Equipment Households

Table C-3. Off-Road Emissions Indicators

#### Comparison of Previous Inventories with Revised and New Inventories

#### Community

Table C-4 details the activity data used for the 2005 and 2007 inventories.

All data are relative to LA County.

Table C-4. Activity Data used in 2005 and 2007 Community Inventories

Cartan	20	05	20	07
Sector	Previous	Revised	Previous	Revised
Electricity (kWh)	383,479,817	383,479,817	393,607,782	393,607,782
On-Road Transportation (vehicle miles traveled)	374,554,203	374,554,203	368,857,365	368,857,365
Natural Gas (therms)	15,115,622	15,323,639	14,822,529	13,468,209
Aviation (gallons)	470,852	384,698	384,699	470,852
Solid Waste (tons)	92,415	95,219	75,587	77,153
Water (MG)	N/Av	2,915	N/Av	2,915
Recycled Water (MG)	N/Av	48	N/Av	48
Wastewater	N/Av	*	N/Av	*
Off-Road Transportation	N/Av	*	N/Av	*

N/Av: Data not available.

Table C-5 shows the 2005 and 2007 GHG emissions by sector based on the updates described in the previous section.

Table C-5. Previous and Revised Community GHG Emissions for 2005 and 2007

Conton	20	2005 2007		07
Sector	Previous (MT CO₂e)	Revised (MT CO₂e)	Previous (MT CO₂e)	Revised (MT CO₂e)
On-Road Transportation	216,025	195,318	209,586	191,074
Electricity	116,497	116,499	113,300	113,299
Natural Gas	80,391	81,483	78,826	71,617
Solid Waste	4,846	22,989	3,764	18,904
Aviation	3,593	333	4,395	256
Wastewater	N/Av	3,594	N/Av	4,396
Water	N/Av	15,511	N/Av	15,039
Off-Road Transportation	2,480	895	2,564	2,323
Total	423,832	436,622	412,435	416,908

N/Av: Data not available

#### Municipal

Municipal activity data did not change for 2005 and 2007; however, some of the emissions factors and the GWP factors have changed, which affect the emissions associated with the activity data. Table C-6 shows the 2005 and 2007 GHG emissions by sector based on the updates described in the previous section.

<sup>\*</sup>See Appendix B for methodology

Table C-6. Previous and Revised Municipal GHG Emissions for 2005 and 2007

Conton	20	05	2007	
Sector	Previous (MT CO <sub>2</sub> e)	Revised (MT CO₂e)	Previous (MT CO₂e)	Revised (MT CO₂e)
Electricity	2,412	2,332	2,011	1,939
Vehicle Fleet	1,226	1,258	1,299	1,295
Employee Commute	802	643	775	612
Natural Gas	283	280	273	273
Solid Waste	264	2,100	254	2,036
Water	N/Av	75	N/Av	46
Aviation	N/Av	3,594	N/Av	4,396
Total	4,987	10,282	4,612	10,597

N/Av: Data not available

# Appendix B Greenhouse Gas Reduction Quantification Methodology

# Appendix B: Greenhouse Gas Reduction Quantification Methodology

# Community Reduction Measures

This section provides a detailed overview of the calculations and assumptions used to quantify greenhouse gas (GHG) emissions reductions for each of the community GHG reduction measures. The following information is provided for each measure.

- Measure Description: Describes the background and general information for each measure.
- Action(s): Details actions for the City to choose from to implement the measure and achieve the goal.
- Assumptions: Includes all assumptions used in calculating emissions reductions.

Each measure is classified as either a *quantifiable* measure or an *enhancing* measure. Both have *participation rates* that indicate the City's level of interest and commitment to implementing the specific measure. In addition, participation rates are influenced by measures which provide financial incentives since this typically increases public participation. Quantifiable measures also have unit savings that build upon population, housing units, or water usage, etc. The GHG reduction for each quantifiable measure is calculated by multiplying the participation rate by unit savings, number of units, and emission factors. Enhancing measures boost quantifiable measures by the percentage of the sum of enhancing measures' participation rates within the goal, but the enhanced participation rate cannot exceed the high end of the range.

The chosen participation rates of all measures are assumed to be achieved by 2020, so the rate of increase in annual reduction is calculated by dividing the reduction in 2020 by the number of years between the year that the plan is adopted and the year of 2020, which is four years for this plan. Assuming that the same rate of increase in annual reduction will be implemented between 2020 and 2035, the annual reduction in 2035 is calculated by multiplying the annual increase of reductions by fifteen years and adding this to the 2020 reduction amount.

## Goal I: Increase Energy Efficiency in Existing Residential Units

#### MEASURE I.I: ENERGY EFFICIENCY (EE) TRAINING AND EDUCATION

#### **Measure Description**

Opportunities for residents to improve energy efficiency in their homes range from changes to behavior that they can start today to physical modifications or improvements they can make to their homes. Education of both the public and municipal employees is at the core of attaining energy efficiency goals. While most of the other measures include an outreach component, creating a specific education measure will emphasize the critical role of education in achieving energy efficiency. An education measure will also provide City staff with a framework to educate community members about behavioral and technological changes that can increase energy efficiency.

Act	tions
	Post links on website/social media and provide materials at public events
	Email list for e-mail blasts of new information or trainings
	Establish an annual energy efficiency fair
	Create a resource center
	Hire/designate Energy Advocate to promote and manage energy efficiency programs
Ass	sumptions .
	Participation rates are extrapolated from research on existing programs and studies  For media, email and public events promotion the participation rate ranges from 5% to 7.5%
	For annual energy efficiency fairs the participation rate ranges from 10% to 25%
	For resource center the participation rate ranges from 10% to 15%
	For energy advocate the participation rate ranges from 25% to 30%
ME	ASURE 1.2: INCREASE PARTICIPATION IN EXISTING EE PROGRAMS
Me	asure Description
Savi Sou oth faci exis	ere are many energy efficiency opportunities that are low-cost for residents to initiate and result in cost ings over time. These opportunities are generally from existing programs. In the South Bay, both other California Edison (SCE) and Southern California Gas Company (SCG) offer many rebates and er incentives to purchase energy efficient appliances, lighting, and other low cost investments that litate energy efficiency. Through this measure, the City will work to increase residents' participation in string energy efficiency programs that are low-cost or even provide a financial benefit to the resident. Programs change over time, continued and up-to-date outreach is necessary. The action below would vide a variety of channels for ongoing communication to the City's residents.
Act	tions
	Partner with SBCCOG and Utilities for outreach events
	Staff outreach to home owner associations (HOAs) and other housing groups
Ass	sumptions .
	Electricity saving is 1124 kWh per 1,000 service population
	Natural gas saving is 66 therms per 1,000 service population
	Participation rates are included within the reduction amounts and are set between 50% and 100%
ME	ASTIDE 13: ESTABLISH DROMOTE OF PEOLIFIE HOME ENERGY EVALUATIONS

#### **Measure Description**

Home energy evaluations are necessary to identify cost-effective opportunities for energy saving and for residents to take practical actions to achieve energy efficiency. Home energy evaluations can be established or promoted by a variety of existing programs.

Ac	tions
	Require third-party inspector to verify Title 24 or greater compliance to home upgrades or enhance enforcement of Title 24 compliance
	Promote home energy audits through programs such as Energy Upgrade California
	Establish free "Energy Checkup" program
	Participation rate of energy audits and energy checkup ranges from 25% to 38%
ME	ASURE 1.4: PROMOTE, INCENTIVIZE, OR REQUIRE HOME ENERGY RENOVATIONS
Me	asure Description
ene	ldings built before adoption of Title 24 are not energy efficient, and renovations would achieve higher ergy efficiency. Many programs and incentives across the state or country help promote home energy ovations, including city-supervised funding, permit process improvements and city ordinance.
Act	<b>i</b> ons
	Promote existing incentivized programs such as Energy Upgrade California  Develop or promote a green building program  Promote Financing Programs such as PACE (Properly Assessed Clean Energy)  Waive or reduce permit fees to facilitate permit processing  Establish online permitting to facilitate permit processing  Develop City-based revolving loan fund  Develop a Point-of-Sale Energy Rating ordinance  Develop a Residential Energy Conservation Ordinance (RECO)
	Independent and voluntary energy efficiency practices and measures participation rates range from 15% to 54%; it applies to total housing market and is percent measures and practices adopted  California Solar Initiative (CSI) program participation rate ranges from 1% to 4%
	Energy reduction from Energy Upgrade California Program is 10% of historic energy use for single family houses and multi-family houses in Climate Zone 13
	HERO Program or loan fund participation rates range from 1% to 6%. Electricity saving is 4,000 kWh per household, but only applies to houses constructed before 1980
	Participation rates associated with waived/reduced permit fees or online permitting ranges from $1\%$ to $5\%$
	Point-of-Sale energy rating can save 60 kWh of electricity per house sold, and the participation rate ranges from $85\%$ to $100\%$
	Participation rate of Residential Energy Conservation Ordinance (RECO) ranges from 5% to 100%, and can save 1,720 kWh of electricity or 924 terms of natural gas per house sold

# Goal 2: Increase Energy Efficiency in New Residential Development

#### MEASURE 2.1: ENCOURAGE OR REQUIRE EE STANDARDS EXCEEDING TITLE 24

#### **Measure Description**

City planners have a unique opportunity to encourage/inform developers of new energy efficiency opportunities in new development. This policy will develop City staff to become resources in encouraging and implementing energy efficiency building measures beyond that required in current Title 24 Standards. This policy will also ensure that as Title 24 Standards are updated, City staff are well-informed and can implement updates quickly and effectively.

	,
Ac	tions
	Educate City staff, developers, etc., on future Title 24 updates and the additional energy efficiency opportunities for new residential development
	Promote Tier 1, Tier 2, Green Building Ratings such as LEED, Build It Green/Green Point Rating System, or Energy Star certified buildings
	Waive or reduce permit fees to facilitate permit processing
	Establish online permitting to facilitate permit processing
	Create an Energy award program for net-zero-net energy homes
	Adopt a local ordinance to exceed Title 24 (2013)
Ass	sumptions
	Participation rates are extrapolated from research on existing programs and studies
	For trainings on Title 24, participation rates range from 50% to 100%, and potential savings from compliance improvement is 14% for both electricity and natural gas. This assumes average new house energy consumption is equal to 2012 residential consumption divided by 2012 residential units.
	Participation rates for LEED program range from 6.25% to 25%, with 5% energy savings on electricity and natural gas
	Non-quantifiable actions are assumed to enhance participation rates of the other actions in this measure by $1\%$ to $5\%$
G	oal 3: Increase Energy Efficiency in Existing Commercial Units
ME	ASURE 3.1: EE TRAINING AND EDUCATION
Me	easure Description
em pro	phasize the critical role of education in achieving energy efficiency. An education measure will phasize the critical role of education in achieving energy efficiency. An education measure will also wide City staff with a framework to interact with and educate community members about behavioral dechnological changes that can increase energy efficiency.
	tions
	Post links on website/social media and provide materials at public events  Email list for e-mail blasts of new information or trainings

☐ Establish an annual energy efficiency fair
Create a resource center
☐ Hire/designate Energy Advocate to promote and manage energy efficiency programs
Assumptions
☐ Participation rates are extrapolated from research on existing programs and studies
For media, email and public events promotion the participation rate ranges from 5% to 7.5%
☐ For annual energy efficiency fairs the participation rate ranges from 10% to 25%
☐ For resource center the participation rate ranges from 10% to 15%
☐ For energy advocate the participation rate ranges from 25% to 30%
MEASURE 3.2: INCREASE PARTICIPATION IN EXISTING EE PROGRAMS
Measure Description
There are many energy efficiency opportunities that are low-cost for businesses to initiate and result in cost-savings over time. These opportunities are generally from existing programs offered in the South Bay. Both SCE and SCG provide many rebates and other incentives to purchase energy efficient appliances, lighting, and other low cost investments that facilitate energy efficiency. Through Measure 3.2, the City will work to increase businesses' participation in existing energy efficiency programs that are low-cost or even provide a financial benefit to the business. Although these are considered "low-hanging fruit," many business owners may be unaware that the opportunities exist.
business owners may be unaware that the opportunities exist.
Actions
Actions
Actions  ☐ Partner with SBCCOG and Utilities for outreach events
Actions  ☐ Partner with SBCCOG and Utilities for outreach events ☐ Staff outreach to business groups
Actions  ☐ Partner with SBCCOG and Utilities for outreach events ☐ Staff outreach to business groups  Assumptions
Actions  ☐ Partner with SBCCOG and Utilities for outreach events ☐ Staff outreach to business groups  Assumptions ☐ Electricity saving is 27,754 kWh per 1,000 service population
Actions  ☐ Partner with SBCCOG and Utilities for outreach events ☐ Staff outreach to business groups  Assumptions ☐ Electricity saving is 27,754 kWh per 1,000 service population ☐ Natural gas saving is 245 therms per 1,000 service population ☐ Participation rates are included within the reduction amounts and are set between 10% and
Actions  ☐ Partner with SBCCOG and Utilities for outreach events ☐ Staff outreach to business groups  Assumptions ☐ Electricity saving is 27,754 kWh per 1,000 service population ☐ Natural gas saving is 245 therms per 1,000 service population ☐ Participation rates are included within the reduction amounts and are set between 10% and 100%
Actions  ☐ Partner with SBCCOG and Utilities for outreach events ☐ Staff outreach to business groups  Assumptions ☐ Electricity saving is 27,754 kWh per 1,000 service population ☐ Natural gas saving is 245 therms per 1,000 service population ☐ Participation rates are included within the reduction amounts and are set between 10% and 100%  MEASURE 3.3: PROMOTE OR REQUIRE NON-RESIDENTIAL ENERGY AUDITS
Actions  ☐ Partner with SBCCOG and Utilities for outreach events ☐ Staff outreach to business groups  Assumptions ☐ Electricity saving is 27,754 kWh per 1,000 service population ☐ Natural gas saving is 245 therms per 1,000 service population ☐ Participation rates are included within the reduction amounts and are set between 10% and 100%  MEASURE 3.3: PROMOTE OR REQUIRE NON-RESIDENTIAL ENERGY AUDITS  Measure Description  Commercial energy audits are necessary to identify cost-effective opportunities for energy savings and for business owners to take practical actions to achieve energy efficiency. The audits can be established
Actions   Partner with SBCCOG and Utilities for outreach events   Staff outreach to business groups   Assumptions   Electricity saving is 27,754 kWh per 1,000 service population   Natural gas saving is 245 therms per 1,000 service population   Participation rates are included within the reduction amounts and are set between 10% and 100%   MEASURE 3.3: PROMOTE OR REQUIRE NON-RESIDENTIAL ENERGY AUDITS   Measure Description   Commercial energy audits are necessary to identify cost-effective opportunities for energy savings and for business owners to take practical actions to achieve energy efficiency. The audits can be established or promoted by various existing programs.
Actions  Partner with SBCCOG and Utilities for outreach events  Staff outreach to business groups  Assumptions  Electricity saving is 27,754 kWh per 1,000 service population  Natural gas saving is 245 therms per 1,000 service population  Participation rates are included within the reduction amounts and are set between 10% and 100%  MEASURE 3.3: PROMOTE OR REQUIRE NON-RESIDENTIAL ENERGY AUDITS  Measure Description  Commercial energy audits are necessary to identify cost-effective opportunities for energy savings and for business owners to take practical actions to achieve energy efficiency. The audits can be established or promoted by various existing programs.  Actions

Ass	sumptions
	Participate rate of energy audits ranges from 25% to 38%
	Buildings that were benchmarked consistently reduced energy use by an average of 2.4% per year, and the participation rate ranges from $10\%$ to $50\%$
ME	ASURE 3.4: PROMOTE OR REQUIRE COMMERCIAL ENERGY RETROFITS
Me	easure Description
fac ene	most commercial buildings in the City were built before the adoption of Title 24, most commercial ilities and equipment are not energy efficient. Therefore, retrofits are necessary to achieve higher ergy efficiency. Many programs and incentives across the state or country help promote non-residential ergy retrofits, including city-supervised funding, permit process improvements and city ordinance.
Ac	tions
	Promote existing incentivized programs such as Energy Upgrade California
	Develop or promote a green building program
	Promote Financing Programs such as PACE (Properly Assessed Clean Energy)
	Waive or reduce permit fees to facilitate permit processing
	Establish online permitting to facilitate permit processing
	Develop City-based revolving loan fund
	Develop a Commercial Energy Conservation Ordinance (CECO)
Ass	sumptions
	Participating buildings in the PACE program typically reduce 25% of energy use, and the participation rate ranges from 2% to 20%
	Participation rate for Green Building Program ranges from 1% to 5%
	California Solar Initiative (CSI) program participation rate ranges from 1% to 25%
	Commercial HERO Program participation rate ranges from 1% to 25%
	Participation rates associated with waived/reduced permit fees or online permitting ranges from 1% to 5%

## Goal 4: Increase Energy Efficiency in New Commercial Development

☐ Participation rate of Commercial Energy Conservation Ordinance (CECO) ranges from 2% to 5% and can save 10% of electricity and natural gas per square feet of commercial buildings

MEASURE 4.1: ENCOURAGE OR REQUIRE EE STANDARDS EXCEEDING TITLE 24

#### **Measure Description**

City planners have a unique opportunity to encourage/inform developers of new energy efficiency opportunities in new development. This policy will develop City staff to be resources in encouraging and implementing energy efficiency beyond that required in current Title 24 Standards. This will also ensure that as Title 24 Standards are updated, City staff are well-informed and can implement updates quickly and effectively.

Ac	tions
	Educate City staff, developers, etc., on future Title 24 updates and the additional energy efficiency opportunities for new commercial development
	Promote Tier 1, Tier 2, Green Building Ratings such as LEED, Build It Green/Green Point Rating System, or Energy Star certified buildings
	Waive or reduce permit fees to facilitate permit processing
	Establish online permitting to facilitate permit processing
	Create an Energy award program for net-zero-net energy businesses
	Adopt a local ordinance to exceed Title 24 (2013)
Ass	sumptions
	Participation rates are extrapolated from research on existing programs and studies
	For trainings on Title 24, participation rate ranges from 50% to 100%, and potential savings from compliance improvement is 14% for both electricity and natural gas. This assumes average new commercial building energy consumption is equal to 2012 commercial consumption divided by 2012 commercial units
	Participation rates for LEED program range from 6.25% to 25%, with 5% energy savings on electricity and natural gas
	Non-quantifiable actions are assumed to enhance participation rates of the other actions in this measure by $1\%$ to $5\%$
G	oal 5: Increase Energy Efficiency through Water Efficiency
	oal 5: Increase Energy Efficiency through Water Efficiency ASURE 5.1: PROMOTE OR REQUIRE WATER EFFICIENCY (WE) THROUGH SBX7-7
ME	
ME Me SB effi per	ASURE 5.1: PROMOTE OR REQUIRE WATER EFFICIENCY (WE) THROUGH SBX7-7
Me SB effi per tar	ASURE 5.1: PROMOTE OR REQUIRE WATER EFFICIENCY (WE) THROUGH SBX7-7  Pasure Description  X7-7, or The Water Conservation Act of 2009, requires all water suppliers to increase water use iciency. The legislation set an overall goal of reducing per capita urban water consumption by 20 reent from a baseline level by 2020. This goal can be met by taking a variety of actions, including
Me SB effi per tar	ASURE 5.1: PROMOTE OR REQUIRE WATER EFFICIENCY (WE) THROUGH SBX7-7  easure Description  X7-7, or The Water Conservation Act of 2009, requires all water suppliers to increase water use iciency. The legislation set an overall goal of reducing per capita urban water consumption by 20 recent from a baseline level by 2020. This goal can be met by taking a variety of actions, including geted public outreach and promoting water efficiency measures such as low-irrigation landscaping.
Me SB effi per tar	ASURE 5.1: PROMOTE OR REQUIRE WATER EFFICIENCY (WE) THROUGH SBX7-7  Pasure Description  X7-7, or The Water Conservation Act of 2009, requires all water suppliers to increase water use iciency. The legislation set an overall goal of reducing per capita urban water consumption by 20 recent from a baseline level by 2020. This goal can be met by taking a variety of actions, including geted public outreach and promoting water efficiency measures such as low-irrigation landscaping.  Itions
Me SB effi per tar:	ASURE 5.1: PROMOTE OR REQUIRE WATER EFFICIENCY (WE) THROUGH SBX7-7  Peasure Description  X7-7, or The Water Conservation Act of 2009, requires all water suppliers to increase water use iciency. The legislation set an overall goal of reducing per capita urban water consumption by 20 recent from a baseline level by 2020. This goal can be met by taking a variety of actions, including geted public outreach and promoting water efficiency measures such as low-irrigation landscaping.  Hions  Post links on website/social media and provide materials at public events
Me SB effi per tarr	ASURE 5.1: PROMOTE OR REQUIRE WATER EFFICIENCY (WE) THROUGH SBX7-7  reasure Description  X7-7, or The Water Conservation Act of 2009, requires all water suppliers to increase water use iciency. The legislation set an overall goal of reducing per capita urban water consumption by 20 reent from a baseline level by 2020. This goal can be met by taking a variety of actions, including geted public outreach and promoting water efficiency measures such as low-irrigation landscaping.  ### House Provide Action Company of the Company o
Me SB effi per tarr	ASURE 5.1: PROMOTE OR REQUIRE WATER EFFICIENCY (WE) THROUGH SBX7-7  reasure Description  X7-7, or The Water Conservation Act of 2009, requires all water suppliers to increase water use iciency. The legislation set an overall goal of reducing per capita urban water consumption by 20 recent from a baseline level by 2020. This goal can be met by taking a variety of actions, including geted public outreach and promoting water efficiency measures such as low-irrigation landscaping.  fions  Post links on website/social media and provide materials at public events  Email list for e-mail blasts of new information or trainings  Require low-irrigation landscaping
Me SB effi per tarr	ASURE 5.1: PROMOTE OR REQUIRE WATER EFFICIENCY (WE) THROUGH SBX7-7  reasure Description  X7-7, or The Water Conservation Act of 2009, requires all water suppliers to increase water use iciency. The legislation set an overall goal of reducing per capita urban water consumption by 20 recent from a baseline level by 2020. This goal can be met by taking a variety of actions, including geted public outreach and promoting water efficiency measures such as low-irrigation landscaping.  ### House Conservation   ### House Con
Me SB effi per tarr	ASURE 5.1: PROMOTE OR REQUIRE WATER EFFICIENCY (WE) THROUGH SBX7-7  reasure Description  X7-7, or The Water Conservation Act of 2009, requires all water suppliers to increase water use iciency. The legislation set an overall goal of reducing per capita urban water consumption by 20 recent from a baseline level by 2020. This goal can be met by taking a variety of actions, including geted public outreach and promoting water efficiency measures such as low-irrigation landscaping.  Fions  Post links on website/social media and provide materials at public events  Email list for e-mail blasts of new information or trainings  Require low-irrigation landscaping  sumptions  Participation rates are extrapolated from research on existing programs and studies

is 10%

#### MEASURE 5.2: PROMOTE WE STANDARDS EXCEEDING SB X7-7

#### **Measure Description**

In addition to SB X7-7, more actions are being studied or have been taken to exceed water efficiency standards. These efforts include education and outreach practices that could be combined with residential and commercial actions that emphasize the reuse of recycled/grey water and promote harvesting rainwater

rainwater.		
	Staff time dedicated to work with HOAs, businesses, and other groups for outreach Allow recycled or grey water uses for non-municipal uses Work with Water District to increase recycled water potential Promote rainwater harvesting rebates and demonstrations	
	Participation rates are extrapolated from research on existing programs and range from 25% to 50%	
	Assumes five rain events per year, 100 gallons capacity onsite, and tanks emptied between rain events; 1,000 square feet of roof surface captures 625 gallons of water for every one inch of rainfall	
	Rain harvesting program participation rate ranges from 5% to 50%	
Goal 6: Decrease Energy Demand through Reducing Urban Heat Island Effect		
ME	EASURE 6.1: PROMOTE TREE PLANTING FOR SHADING AND EE	
Me	easure Description	
red of red	ees and plants naturally help cool an environment by providing shade and evapotranspiration (the evement of water from the soil and plants to the air), making vegetation a simple and effective way to duce urban heat islands. Shaded surfaces may be 20–45°F (11–25°C) cooler than the peak temperatures un-shaded materials. In addition, evapotranspiration, alone or in combination with shading, can help duce peak summer temperatures by 2–9°F (1–5°C). Furthermore, trees and plants that directly shade ildings can reduce energy use by decreasing demand for air conditioning.	
	tions	
	Encourage tree planting at plan check	
	Work with community to develop a tree-planting group  Develop a City tree planting program	
As:	sumptions	
Ш	Participation rates are extrapolated from research on existing programs and studies, and range from 15% to 80%, and 2% to 50% on energy savings	

☐ Assume 2.5% reduction in cooling load for residential and nonresidential land uses due to reduced urban temperatures

#### MEASURE 6.2: INCENTIVIZE OR REQUIRE LIGHT-REFLECTING SURFACES

#### **Measure Description**

Replacing surface areas with light-reflecting materials can decrease heat absorption and lower outside air temperature. Both roofs and pavements are ideal surfaces for taking advantage of this advanced technology.

Cool roof is built from materials with high thermal emittance and high solar reflectance—or albedo—to help reflect sunlight (and the associated energy) away from a building. These properties help roofs to absorb less heat and stay up to 50–60°F (28–33°C) cooler than conventional materials during peak summer weather. Cool roofs may be installed on low-slope roofs (such as the flat or gently sloping roofs typically found on commercial, industrial, and office buildings) or the steep-sloped roofs used in many residences and retail buildings.

Cool pavement is built from materials that reflect more solar energy, enhance water evaporation, or have been otherwise modified to remain cooler than conventional pavements. This pavement can be created with existing paving technologies as well as newer approaches such as the use of coatings, permeable paving, or grass paving. Cool pavements save energy by lowering the outside air temperature, allowing air conditioners to cool buildings with less energy, and reducing the need for electric street lighting at night.

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	Pass an ordinance requiring or incentivizing enhanced cool roofs
	Pass an ordinance requiring or incentivizing cool pavements
Ass	sumptions
	Participation rates are extrapolated from research on existing programs and studies, and range from 10% to 50%, and 30% to 100% on energy savings
	Assumes 20% energy reduction by replacing traditional roofs and pavements with light-reflecting materials

# **Municipal Reduction Measures**

This section provides a detailed overview of the calculations and assumptions used to quantify GHG emissions reductions for each of the municipal GHG reduction measures. The following information is provided for each measure.

- Measure Description: Describes the background and general information for each measure.
- **Action(s):** Details actions for the City to choose from to implement the measure and achieve the goal.
- Assumptions: Includes all assumptions used in calculating emissions reductions.

Each measure is classified as either a *quantifiable* measure or a *supporting* measure. Quantifiable measures have unit savings that build upon consumption data, energy intensity of water sources, rates of

reduction, etc. The GHG reduction for each quantifiable measure is calculated by multiplying the unit savings, number of units, and emission factors. Supporting measures are presented as best management practices; however, their effects on quantifiable measures were not established.

The rate of increase in annual reduction is calculated by dividing the reduction in 2020 by the number of years between the last inventory year (2012) and the year of 2020, which is seven years for this plan. Assuming that the same rate of increase in annual reduction will be implemented between 2020 and 2035, the annual reduction in 2035 is calculated by multiplying the annual increase of reductions by fifteen years and adding this to the 2020 reduction amount.

# Goal I: Participate in Education, Outreach, and Planning Efforts for Energy Efficiency

MEASURE 1.1: INCREASE ENERGY SAVINGS THROUGH THE SCE ENERGY LEADER PARTNERSHIP

#### **Measure Description**

The Southern California Edison (SCE) Energy Leader Partnership (ELP) Program is a framework that offers enhanced rebates and incentives to cities that achieve measurable energy savings, reduce peak-time electricity demand, and plan for energy efficiency. This program also provides resources to cities to identify energy efficiency projects and technical assistance to implement them. The ELP has a tiered incentive structure with threshold criteria required to trigger advancement to the next level of participation.

# □ Participate in the SCE ELP and pursue energy efficiency projects which help the City advance within the tiered inventive structure. Assumptions

☐ This is a supporting measure without enhancing metrics or data to support GHG and energy reduction quantification.

## Goal 2: Increase Energy Efficiency in Municipal Buildings

MEASURE 2.1: CONDUCT MUNICIPAL BUILDING ENERGY AUDIT

#### **Measure Description**

Knowledge of building energy use is an effective way to determine energy inefficiencies and opportunities for retrofits and upgrades. Energy audits are a comprehensive review of both energy use and key components of the building. Energy audits provide an improved understanding of energy use, reveal energy inefficiencies of the building or building energy appliances, and offer recommendations on how to improve or correct the energy inefficiencies through retrofits or upgrades.

#### **Actions**

**Actions** 

Conduct annual reviews of energy use for each building to see trends and determine if energy efficiency retrofits are affective.
Conduct municipal energy audits on a routine basis of every 3 to 5 years.

Ass	sumptions
	This is a supporting measure without enhancing metrics or data to support GHG and energy reduction quantification.
ME	ASURE 2.2: REQUIRE GREEN BUILDING CERTIFICATION
Ме	asure Description
con imp	D—Leadership in Energy & Environmental Design—is a rating system for buildings, homes, and nmunities developed by the U.S. Green Building Council (USGBC). Under this measure, the City could prove energy efficiency by requiring LEED certification, or certification through another green building ng system, for its municipal buildings.
Act	tions
	Identify existing buildings planned for retrofit.
	Determine the level of LEED certification to be achieved.
Ass	sumptions
	Upgrading an existing building with energy efficiency upgrades to meet LEED Silver certification can achieve up to 40 percent in energy savings.
ME	ASURE 2.3: IMPLEMENT WATER LEAK DETECTION PROGRAM
Me	asure Description
ene	ing water from unrepaired leaks and operating at unnecessarily high-pressure results in wasted water, ergy, and GHGs. The City can avoid this waste by conducting annual water audits to detect and repair ks, developing a pressure management strategy, and devising a long-term water loss control plan.
Act	tions
	Conduct annual water audits to fix leaks.
	Develop a pressure management strategy.
	Devise a long-term water loss control plan.
Ass	sumptions
	The average energy intensity (kWh/acre foot (AF)) of the water supply is projected to decrease as less water is imported.
	From 2015 to 2035, the average energy intensities of water supplied by the West Basin Municipal Water District (WBMWD) are: 2,111 kWh/AF in 2015; 2,087 kWh/AF in 2020; and

#### MEASURE 2.4: PARTICIPATE IN DEMAND RESPONSE PROGRAMS

#### **Measure Description**

2,045 kWh/AF in 2035.

Electricity is supplied to buildings immediately upon demand. During hours of peak demand, such as the late afternoon, the electricity grid is often put under stress to supply the increased demand. Demand

Response Programs offer incentives (e.g. discounted rates and bill credits) to electricity consumers to reduce their energy demand, or shift their demand to off-peak hours, in response to grid stress.
Actions
☐ Participate in Demand Response Programs.
Assumptions  ☐ This is a supporting measure without enhancing metrics or data to support GHG and energy reduction quantification.
MEASURE 2.5: PARTICIPATE IN DIRECT INSTALL PROGRAM
Measure Description
SCE offers a Direct Install Program to reduce energy costs and save money. The program is funded by the utility ratepayers and includes a free assessment of the building by a contractor and installation of free energy-efficient replacement equipment. Examples of the energy-efficient equipment include fluorescent lighting, LED signs, window film, and programmable thermostats.
Actions
☐ Participate in Direct Install Program.
Assumptions
$\square$ Energy and cost savings data were provided by SBCCOG.
MEASURE 2.6: ADOPT A PROCUREMENT POLICY FOR EE EQUIPMENT
Measure Description
By adopting a procurement policy for energy efficient equipment, the City would replace equipment as it wears out with Energy Star or energy efficient equipment. Energy Star offers an appliance calculator on its website to estimate money and energy saved by purchasing its products.
Actions
Adopt a procurement policy for energy efficient equipment.
☐ Replace municipal equipment with Energy Star or energy efficient equipment.
Assumptions
☐ Energy efficient procurement policies can reduce government facility energy costs by about 5 to 10 percent.
MEASURE 2.7: INSTALL COOL ROOFS
Measure Description
Surfaces with low albedo, or solar reflectance, amplify urban heat island effect. Many surfaces in an urban

environment consist of building roofs. Roofs affect not only the temperature of the surrounding urban environment, but also the interior temperature of the attached building below. Upgrading roofs to materials with high albedo can reduce outdoor and indoor temperatures, thereby also reducing demand

on energy for air conditioning.

Act	ions
	Install cool roofs on existing and proposed municipal buildings.
Ass	umptions
	Approximately 10 MT $CO_2e$ can be reduced for every 1,000 sq. ft. of dark roof replaced with cool roof materials.
ME	ASURE 2.8: REQUIRE NEW OR RETROFITTED BUILDINGS TO EXCEED TITLE 24
Ме	asure Description
effe dev ultir rule effic effic	fornia's current energy efficiency standards for buildings, called the 2013 Title 24 Standards, became ective July 1, 2014 and include significant changes to energy efficiency requirements in new elopment. Title 24 Standards are scheduled for updates and improvements every three years with the mate goal of zero net energy commercial buildings by 2030. Because of the update schedule, emaking process, and applicability dates, it is possible to implement proposed or adopted energy ciency mandates before they are legally required. The City can implement early adoption of the energy ciency mandates by requiring all new municipal buildings to exceed Title 24 by a specific amount, such a percentage of energy savings above the requirement.
Act	ions
	Require new or retrofitted buildings to exceed Title 24.
	Establish a percentage of energy savings above Title 24 requirements.
Ass	umptions
	Based on the percentage of energy savings above Title 24 as selected by the City.
ME	ASURE 2.9: INCREASE RECYCLED WATER USE
Ме	asure Description
pro	West Basin Municipal Water District (WBMWD) uses its Edward C. Little Water Recycling Facility to vide its cities with recycled water. One of its five types of "designer" or custom-made recycled water udes Tertiary Water (Title 22), used for irrigation.
Act	ions
	Work with the WBMWD to use its existing infrastructure to pipe recycled water through the City.
	Use recycled water to irrigate City-owned landscapes.
Ass	umptions
	Approximately 1,873 kWh can be saved for every acre foot (AF) of water use replaced by recycled water.
ME	ASURE 2.10: RETROFIT HVAC EQUIPMENT & WATER PUMPS

#### **Measure Description**

Project which retrofit heating, ventilation, and air conditioning (HVAC) and/or water pump equipment at municipal facilities can qualify for incentives through the SCE ELP (Measure 1.1). By replacing aging

equipment with newer, more efficient equipment, the City will reduce energy consumption and associated GHG emissions.
Actions  ☐ Replace HVAC and/or water pump equipment with more energy efficient equipment.
Assumptions
$\ \square$ HVAC units account for approximately 32% of a (commercial) building's energy use, and newer, higher efficiency units are approximately 47% more efficient than older models.
MEASURE 2.11: TRACK ADDITIONAL ENERGY SAVINGS
Measure Description
This measure allows for the City to take advantage of additional energy efficiency opportunities as they arise. The various additional energy efficiency opportunities need to be documented in SBCCOG's Project Tracker database in order to keep the database current and allow the City to determine the effectiveness of the energy savings.
Actions
$\hfill \Box$ Continually monitor building performance and identify cost-effective actions to reduce energy use.
☐ Document energy savings in SBCCOG's Project Tracker database.
Assumptions
$\square$ Energy and cost savings data were provided by SBCCOG.
MEASURE 2.12: UTILIZE AN ENERGY MANAGEMENT SYSTEM
Measure Description
Detailed information about facility energy consumption, including hourly energy profiles and energy consumption of individual building systems, can be monitored on a regular basis through an energy management system. This tool allows City staff to observe "real-time" energy consumption and analyzes building energy consumption trends using utility bill information. Using this tool, the long-term impacts of efficiency projects can be monitored.
Actions
☐ Utilize an energy management system.
Assumptions  ☐ This is a supporting measure without enhancing metrics or data to support GHG and energy reduction quantification.

# **Goal 3: Increase Energy Efficiency in City Infrastructure**

#### MEASURE 3.1: RETROFIT TRAFFIC SIGNALS AND OUTDOOR LIGHTING

#### **Measure Description**

Since 2001, SCE has offered its municipalities rebates on LED Traffic Signal Lamps. The program is part of a statewide effort to conserve energy and promote energy efficiency. Retrofitting a standard incandescent traffic signal with LED lamps using the SCE rebate can result in a payback of less than one year. Other outdoor lights (e.g. streetlights, park lighting, etc.) can also be retrofitted.

outdoor lights (e.g. streetiights, park lighting, etc.) can also be retrolleted.
Actions  ☐ Retrofit traffic signals and outdoor lighting with LED technology.
Assumptions
☐ Energy and cost savings data were provided by SBCCOG.
MEASURE 3.2: UPGRADE OR INCORPORATE WATER-CONSERVING LANDSCAPE
Measure Description
The City can reduce water consumption and associated energy use by converting traditional landscaping to water conserving landscaping. The City can participate in SoCal WaterSmart's Public Agency Landscape (PAL) program to receive a no-cost landscape irrigation audit and incentives to replace older landscape equipment with new, water-efficient models.
Actions
$\square$ Convert traditional landscaping to water conserving landscaping.
Assumptions
$\hfill \Box$ Approximately 2,282 kWh can be saved annually for every acre of landscaping converted to water conservation landscaping.
MEASURE 3.3: PLANT TREES FOR SHADE AND CARBON SEQUESTRATION
Measure Description
Trees and vegetation naturally help cool an environment by providing shade and evapotranspiration (the movement of water from the soil and plants to the air) and reduce GHG emissions by sequestering carbon dioxide (CO2). Trees planted near pavement can reduce surface temperatures of streets and parking lots, and trees planted strategically near windows or roofs of buildings can effectively reduce interior temperatures. The City could plant trees in City-owned spaces to reduce urban heat island effect and building energy use and increase carbon sequestration.
Actions
☐ Plant new (as opposed to replacement) trees annually.
Assumptions
$\square$ The average mature tree can save an average of 170 kWh and absorb as much as 48 lbs. of $CO_2$ per year.

# **Goal 4: Reduce Energy Consumption in the Long Term**

#### MEASURE 4.1: DEVELOP AN ENERGY REINVESTMENT FUND

#### **Measure Description**

An Energy Reinvestment Fund can be created with a portion of the documented savings achieved through these energy efficiency strategies. These funds are then reinvested in future energy efficiency

improvements, thereby providing a means for leveraging greater and greater energy savings.
Actions  ☐ Develop an energy reinvestment fund to reinvest cost savings from energy efficiency projects into future energy efficiency improvements.
<ul><li>Assumptions</li><li>☐ This is a supporting measure without enhancing metrics or data to support GHG and energy reduction quantification.</li></ul>
MEASURE 4.2: PURCHASE CARBON OFFSETS
Measure Description
In 2015, the City of Hermosa Beach set a goal of municipal carbon neutrality by 2020. In order to achieve this goal, the City of Hermosa Beach will need to purchase carbon offsets to balance the remaining energy related emissions in 2020 and 2035.
Actions  ☐ Purchase carbon offsets to achieve municipal carbon neutrality.
Assumptions  ☐ Amount of carbon offsets needed to be purchased is determined by the remaining energy related emissions in 2020 and 2035 after local reduction measures have been implemented.